# The Auditor's Communication With Those Charged With Governance

# **Government of Guam**

Year ended September 30, 2023





Ernst & Young LLP 231 Ypao Road Suite 201 Ernst & Young Building Tamuning, Guam 96913 Tel: +1 671 649 3700 Fax: +1 671 649 3920 ev.com

February 7, 2025

Management and Those Charged with Governance Government of Guam

We have performed an audit of the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the Government of Guam (GovGuam) as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise GovGuam's basic financial statements, in accordance with auditing standards generally accepted in the United States of America (GAAS), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and have issued our report thereon dated February 7, 2025.

This report summarizes our communications with those charged with governance as required by our professional standards to assist you in fulfilling your obligation to oversee the financial reporting and disclosure process.

Very truly yours,

Ernet + Young LLP

## **REQUIRED COMMUNICATIONS**

Professional standards require the auditor to provide those charged with governance with additional information regarding the scope and results of the audit that may assist those charged with governance in overseeing the financial reporting and disclosure processes which the management of GovGuam is responsible. We summarize these required communications as follows:

## Overview of the planned scope and timing of the audit

Our audit scope and timing are consistent with the plan communicated in our engagement letter and at our various audit planning meetings with management.

# Auditors' Responsibilities under Auditing Standards Generally Accepted in the United States (US GAAS) and Generally Accepted Government Auditing Standards (GAGAS)

The financial statements and required supplementary information are the responsibility of GovGuam's management as prepared with the oversight of those charged with governance. Our audit was designed in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, to obtain reasonable, rather than absolute, assurance that the financial statement is free of material misstatement.

An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, we will express no such opinion.

An audit also includes the evaluation of the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as the evaluation of the overall presentation of the financial statements.

## Changes to the audit strategy, timing of the audit and significant risks identified

Our audit strategy is consistent with the plan communicated during the various audit planning meetings.

## Matters relevant to our evaluation of the entity's ability to continue as a going concern

We did not identify any events or conditions that led us to believe there was substantial doubt about GovGuam's ability to continue as a going concern.

# Our views about the qualitative aspects of the entity's significant accounting practices, including:

- Accounting policies
- Accounting estimates

Management has not selected or changed any significant policies or changed the application of those policies in the current year other than the adoption of Government Accounting Standards Board Statement No. 96 – *Subscription-Based Information Technology Arrangements* as disclosed in Note 1 of the basic financial statements.

We have provided a discussion of significant accounting policies and our views regarding significant accounting estimates and financial statement disclosures and related matters in Note 1 of the basic financial statements.

We determined that those charged with governance are informed about management's process for formulating particularly sensitive estimates and about the basis to our conclusions regarding the reasonableness of those estimates.

Management's judgment is called upon in:

- Preparing budgets that are used to administer and monitor GovGuam's operations. These
  budgets include determining how existing financial resources will be used in GovGuam's
  operations.
- Determining the adequacy of the allowance for accounts receivable.
- Determining the assumptions used in measuring significant accounting estimates for financial accounting purposes.

## Related party relationships and transactions

We noted no significant matters regarding GovGuam's relationships and transactions with related parties.

## Changes to the terms of the audit with no reasonable justification for the change

We are not aware of any matters that require communication.

### **Significant unusual transactions**

We are not aware of any significant unusual transactions executed by GovGuam.

## Difficult or contentious matters subject to consultation outside of the audit team

There were no difficult or contentious matters that required consultation outside of the audit team.

## Material corrected misstatements related to accounts and disclosures

Refer to "Management Representations Letter" in Appendix A.

# Uncorrected misstatements related to accounts and disclosures, considered by management to be immaterial

Refer to "Management Representations Letter" in Appendix A.

## Significant deficiencies and material weaknesses in internal control over financial reporting

We have identified material weaknesses and significant deficiencies in the internal control during the course of our audit which have been included in our separately issued report of GovGuam's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, dated February 7, 2025.

## Fraud and noncompliance with laws and regulations (illegal acts)

We are not aware of any matters that require communication.

## **Independence matters**

We are not aware of any matters that in our professional judgment would impair our independence.

### **New accounting pronouncements**

Management is still assessing the impact of adopting the following GASB Statements:

- GASB Statement No. 100
- GASB Statement No. 101
- GASB Statement No. 102

# Significant issues discussed with management in connection with the auditor's initial appointment or recurring retention

We are not aware of any matters that require communication.

# Disagreements with management and significant difficulties encountered in dealing with management when performing the audit

There were no material disagreements with GovGuam's management on financial accounting and reporting matters during the audit.

## Management's consultations with other accountants

We are not aware of any consultations made by management with other accountants or specialists.

## Other material written communications with management

None.

### Other matters

There are no other matters arising from the audit that are significant and relevant to those charged with governance regarding the oversight of the financial reporting process.

## **AICPA** ethics ruling regarding third-party service providers

From time to time, and depending on the circumstances, (1) we may subcontract portions of the Audit Services to other EY firms, who may deal with GovGuam or its affiliates directly, although EY alone will remain responsible to you for the Audit Services and (2) personnel (including non-certified public accountants) from an affiliate of EY or another EY firm or any of their respective affiliates, or from independent third-party service providers (including independent contractors), may participate in providing the Audit Services. In addition, third-party service providers may perform services for EY in connection with the Audit Services.

## Representations from management

We have obtained from management a representations letter related to the audit and a copy of the management representations letter is included in Appendix A.

### Engagement team's involvement with preparation of the financial statements

Under GAS 2018 Revisions, Chapter 3 General Standards, Paragraph 3.37 Requirements for Performing Non-audit Services explains that the audit team should make consideration of management's ability to effectively oversee the non-audit (or non-attest) services to be performed. The engagement team should determine that the audited entity has designated an individual(s) who possesses suitable skill, knowledge or experience and that the individuals understand the services to be performed sufficiently to oversee them. The engagement team should document consideration of management's ability to oversee non-audit services to be performed.

The engagement team believes that this significant threat is reduced to an acceptable level upon application of the following safeguards:

- An engagement quality review was performed by a qualified Ernst & Young Partner who was not otherwise involved in the audit.
- All adjusting journal entries that Ernst & Young posted to the trial balance have been approved by management of GovGuam.
- The preparation of the financial statements is based on GovGuam's trial balance with the understanding that underlying books and records are maintained by GovGuam's accounting department and that the final trial balance prepared by GovGuam is complete.
- GovGuam's Director, Chief Financial Officer, Deputy Financial Manager, and Controller have the skill set to oversee and review the completeness and accuracy of the financial statements and footnote disclosures.

# Appendix

A – Management Representations Letter

## A – Management Representations Letter



## DEPARTMENT OF ADMINISTRATION DIPATTAMENTON ATMENESTRASION DIRECTOR'S OFFICE (Ufisinan Direktot)

Telephone (Telifon): (671) 475-1101/1250



February 7, 2025

Ernst & Young LLP Ernst & Young Building 231 Ypao Road, Suite 201 Tamuning, Guam 96931

In connection with your audit of the basic financial statements of the Government of Guam (GovGuam) as of September 30, 2023 and for the year then ended, and the related notes to the financial statements, we recognize that obtaining representations from us concerning the information contained in this letter is a significant procedure in enabling you to form opinions whether the basic financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of GovGuam and the respective changes in financial position and cash flows, where applicable, thereof in conformity with US generally accepted accounting principles (US GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement.

Accordingly, we make the following representations, which are true to the best of our knowledge and belief:

#### Management's responsibilities

We have fulfilled our responsibilities, as set forth in the terms of the audit engagement agreement dated April 2, 2024, for the preparation and fair presentation of the basic financial statements (including disclosures) in accordance with US GAAP applied on a basis consistent with that of the preceding years.

In preparing the basic financial statements, we evaluated whether there are conditions or events, considered in the aggregate, that raise substantial doubt about GovGuam's ability to continue as a going concern for one year after the date that the basic financial statements are issued (or available to be issued, if applicable), and to provide appropriate financial statement disclosure, when applicable, related to going concern and using the going concern basis of accounting unless we prepared the basic financial statements in accordance with the liquidation basis of accounting.

We acknowledge our responsibility for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. We have provided you with:

- Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the basic financial statements such as records, data, documentation and other matters
- Additional information that you have requested from us for the purpose of the audit
- Unrestricted access to persons within GovGuam from whom you determined it necessary to obtain evidence

We have no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.

From October 1, 2022 through the date of this letter we have disclosed to you, to the extent that we are aware, any (1) unauthorized access to our information technology systems that either occurred or is reasonably likely to have occurred, including of reports submitted to us by third parties (including regulatory agencies, law enforcement agencies and security consultants), to the extent that such unauthorized access to our information technology systems is reasonably likely to have a material effect on the financial statements of any opinion unit that comprises the basic financial statements, in each case or in the aggregate, and (2) ransomware attacks when we paid or are contemplating paying a ransom, regardless of the amount.

We are not aware of any unauthorized access to our information technology systems and ransomware attacks whose effects should be considered when preparing the financial statements.

#### Uncorrected misstatements

We believe that the effects of any uncorrected, summarized in the accompanying schedule, accumulated by you during the current audit and pertaining to the latest period presented are immaterial, both individually and in the aggregate, to the financial statements for each opinion unit. Refer to the "Schedule of Uncorrected Misstatements" in Appendix A.

#### Corrected misstatements

We have reviewed and approved the adjustments, summarized in the accompanying schedule, and reflected these adjustments in the financial statements. Refer to the "Schedule of Corrected Misstatements" in Appendix B.

### Internal control

There are no material transactions that have not been properly recorded in the accounting records underlying the basic financial statements.

We have communicated to you all significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting. There have been no significant changes in internal control since September 30, 2023.

#### Minutes and contracts and internal audit reports

We have not prepared any minutes of the meetings of members, officers or summaries of actions of recent meetings held from October 1, 2022 to the date of this letter.

We also have made available to you all public laws and significant contracts, including amendments, and agreements and have communicated to you all significant oral agreements. We have complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance, including all covenants, conditions or other requirements of all outstanding debt.

We have also made available to you all internal audit reports (or reports from similar functions) that were issued to management during the year that address internal control over financial reporting.

#### Methods, significant assumptions, and data used in making accounting estimates

The appropriateness of the methods, the consistency in application, the accuracy and completeness of data, and the reasonableness of significant assumptions used by us in developing accounting estimates and related disclosures, including those measured at fair value, are reasonable and supportable.

#### Ownership and pledging of assets

Except for right-to-use another entity's nonfinancial asset (the underlying asset), GovGuam has satisfactory title to all assets appearing in the statement of net position. No security agreements have been executed under the provisions of the Uniform Commercial Code, and there are no liens or encumbrances on assets, nor has any asset been pledged. All assets to which GovGuam has satisfactory title appear in the statement of net position.

#### Receivables and revenues

Receivables have been determined in accordance with all relevant GASB Statements, including GASB Statements No. 33 and 62 - as amended.

Adequate provision has been made for losses, costs and expenses that may be incurred subsequent to the statement of net position date in respect of any sales and services rendered prior to that date and for uncollectible accounts, discounts, returns and allowances, etc., that may be incurred in the collection of receivables at that date.

#### Long-lived assets to be held and used, including amortizable intangible assets

No events or changes in circumstances have occurred that indicate the carrying amounts of long-lived assets to be held and used, including intangible assets that are subject to amortization, may not be recoverable.

590 South Marine Corps Drive, ITC Building, Suite 224, Tamuning, Guam 96913 • P. O. Box 7420, Tamuning, Guam 96913

#### Fair value measurements

We are responsible for the estimation methods and assumptions used in measuring assets and liabilities reported or disclosed at fair value, including information obtained from brokers, pricing services or other third parties. Our valuation techniques have been consistently applied from period to period. The fair value measurements reported or disclosed represent our best estimate of fair value as of the measurement date in accordance with the requirements of GASB Statement No. 72 - as amended. In addition, our disclosures related to fair value measurements are consistent with the objectives outlined in GASB Statement No. 72 - as amended.

We have evaluated the fair value information provided to us by brokers, pricing services or other parties that has been used in the financial statements and believe this information to be reliable and consistent with the requirements of GASB Statement No. 72 - as amended.

#### Leases

Our calculation of the cumulative effect of initially applying GASB Statement No. 87 - as amended as of the beginning of the period of adoption is in accordance with our accounting policies established under GASB Statement No. 87 - as amended. The initial adoption does not have an impact on the beginning balance of net position.

We have identified and accounted for all contracts that meet the criteria to be accounted for as a lease under GASB Statement No. 87 - as amended. We have appropriately considered any renewal, termination or purchase options in the contract.

#### Related party relationships and transactions

We have made available to you the names of all related parties and all relationships and transactions with related parties.

The substance of transactions with related parties as defined in GASB Statement No. 56 - as amended, has been considered and appropriate adjustments or disclosures are made in the basic financial statements, and information concerning these transactions and amounts have been made available to you.

#### Side agreements and other arrangements

There have been no side agreements or other arrangements (either written or oral) that have not been disclosed to you.

#### Arrangements with financial institutions

Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances and line-of-credit or similar arrangements have been properly recorded or disclosed in the financial statements.

#### Events of default under debt agreements

No events of default have occurred with respect to any of GovGuam's debt agreements.

#### Contingent liabilities

There are no unasserted claims or assessments, including those our lawyers have advised us of that are probable of assertion and must be disclosed in accordance with GASB Statement No. 62 - as amended other than those disclosed in the financial statements.

There have been no violations or possible violations of laws or regulations in any jurisdiction whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency other than those disclosed or accrued in the financial statements.

There have been no internal investigations or communications from regulatory agencies or government representatives in any jurisdiction concerning investigations or allegations of noncompliance with laws or regulations, noncompliance with or deficiencies in financial reporting practices, or other matters that could affect the financial statements other than those disclosed or accrued in the financial statements.

There are no other liabilities or gain or loss contingencies considered material, individually or in the aggregate, that are required to be accrued or disclosed by GASB Statement No. 62 - as amended other than those accrued or disclosed in the financial statements, nor are there any accruals for loss contingencies included in the statement of net position or gain contingencies reflected in earnings that are not in conformity with the provisions of GASB Statement No. 62 - as amended.

#### Oral or written guarantees

There are no oral or written guarantees, including guarantees of the debt of others.

#### Purchase commitments

At September 30, 2023, GovGuam had no purchase commitments for inventories in excess of normal requirements or at prices that were in excess of market at those dates.

There were no agreements or commitments to repurchase assets previously sold. There were no material commitments outstanding at September 30, 2023, as a result of being a party to futures or forwards contracts, short sales or hedge transactions.

## Non-compliance with laws and regulations, including fraud

We acknowledge that we are responsible to determine that GovGuam's business activities are conducted in accordance with laws and regulations and that we are responsible for identifying and addressing any non-compliance with applicable laws or regulations, including fraud.

We acknowledge our responsibility for the design, implementation and maintenance of a system of internal control to prevent and detect fraud.

We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.

We have disclosed to you all significant facts relating to any frauds or suspected frauds, or allegations of fraud known to us that may have affected GovGuam (regardless of the source or form and including, without limitation, allegations by "whistle-blowers"), whether involving management or employees who have significant roles in internal control. Similarly, we have disclosed to you our knowledge of frauds or suspected frauds affecting the entity involving others where the fraud could have a material effect on the financial statements. We have also disclosed to you all information in relation to any allegations of fraud or suspected fraud communicated by employees, former employees, analysts, regulators or others, that could affect the financial statements.

We are not aware of any known actual or suspected noncompliance with laws and regulations whose effects should be considered when preparing the financial statements.

#### Independence

We have communicated to you the names of GovGuam's affiliates, officers and directors, or individuals who serve in such capacity for GovGuam.

We are not aware of any business relationship between GovGuam and Ernst & Young LLP or any other member firm of the global Ernst & Young organization.

We are not aware of any reason that Ernst & Young LLP would not be independent for purposes of GovGuam's audit.

#### Conflicts of interest

There are no instances where any officer or employee of GovGuam has an interest in a company with which GovGuam does business that would be considered a "conflict of interest."- Such an interest would be contrary to GovGuam's policy.

## Effects of new accounting principles

As discussed in Note 1 to the financial statements, we have not completed the process of evaluating the effects that will result from adopting the amendments to the following codification provided in Governmental Accounting Standards Board (GASB):

- GASB Statement No. 99
- GASB Statement No. 100
- GASB Statement No. 101
- GASB Statement No. 102
- GASB Statement No. 103

GovGuam is therefore unable to disclose the effects that adopting the amendments in the aforementioned GASB Statements will have on its financial position and the changes in its financial position when such statements are adopted.

#### Going concern

In preparing the financial statements, we evaluated the entity's ability to continue as a going concern for twelve months after the date that the financial statements are issued, and provide appropriate financial statement disclosure, as necessary under GASB requirements.

#### Pension benefits

We have disclosed to you all significant pension benefits promised and have made available to you all significant summary plan descriptions, benefit communications and all other relevant information, including plan changes, that constitute the plan.

#### Postemployment benefits other than pensions

We have disclosed to you all significant postemployment benefits other than pensions (OPEBs) promised and have made available to you all significant summary plan descriptions, benefit communications and all other relevant information, including plan changes, that constitute the plan.

#### Required supplementary information

We acknowledge our responsibility for the required supplementary information on the Management's Discussion and Analysis, the Schedule of Proportionate Share of the Net Pension Liability, the Schedule of Contributions and the Schedule of Proportionate Share of the Total OPEB Liability and Related Ratios, which have been measured and presented in conformity with the guidelines established by the Governmental Accounting Standards Board in its applicable GASB Statement. There have been no changes in the methods of measurement or presentation of the required supplementary information from those used in the prior period.

We are responsible for the significant assumptions and interpretations underlying the measurement and presentation of the required supplementary information. We believe that the significant assumptions and interpretations used are reasonable.

We believe that the separate presentation of the schedule of changes in total pension liability and related ratios related to GASB Statement No. 73 is not significant. The required information is combined with schedules required under GASB Statement No. 68.

#### Supplementary information

We are responsible for the preparation and fair presentation of the following schedules (the "Supplementary Information"):

- Supplementary Combining Schedule of Balance Sheet Accounts
- Supplementary Combining Schedule of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficit) Accounts
- Supplementary Combining Statement of Fiduciary Net Position (as presented by other auditors)
- Supplementary Combining Statement of Changes in Fiduciary Net Position (as presented by other auditors)
- Supplementary Schedule of Personnel Count Primary Government
- Supplementary Schedule of Continuing Appropriations

We believe the supplementary information, including its form and content, is fairly stated in all material respects.

There have been no changes in the methods of measurement or presentation of the supplementary information from those used in the prior period.

There are no significant assumptions or interpretations underlying the measurement or presentation of the information.

### Additional representations

- We recognize that we are responsible for GovGuam's compliance with the laws, regulations, provisions of contracts and grant agreements that are applicable to it. We have identified and disclosed to your representatives all laws, regulations, provisions of contracts and grant agreements that have a direct and material effect on the determination of financial statement amounts or other financial data significant to the audit objectives.
- We have identified to your representatives all previous audits, attestation engagements, and other studies related to the audit objectives and whether the related recommendations have been implemented.
- We have informed you of any investigations or legal proceedings that have been initiated or are in process with respect to the period under audit.
- We have a process to track the status of audit findings and recommendations.
- We have provided views on your reported findings, conclusions, and recommendations, as well as management's planned corrective actions, for the report.
- We have taken timely and appropriate steps to remedy noncompliance with provisions of laws, regulations, and contracts or grant agreements, that you have reported.
- We have identified and disclosed to you, all provisions of laws and regulations that could have a direct and material effect on financial statement amounts, including legal and contractual provisions for reporting specific activities in separate funds. We have identified and disclosed to you, all instances of identified or suspected noncompliance with laws, regulations, and provisions of contracts and grant agreements where the noncompliance could have a direct and material effect on the financial statements.
- We have followed all applicable laws and regulations in adopting, approving and amending budgets, deposits and investments, including collateral requirements on depository accounts and investments.
- The financial statements include all fiduciary activities as required by GASB Statement No. 84.
- There have been no instances of abuse that have occurred or are likely to have occurred that could be quantitatively or qualitatively material to the financial statements.

- Components of net position (net investment in capital assets; restricted; and unrestricted) are properly classified and, if applicable, approved.
- Risk disclosures associated with deposits and investment securities are presented in accordance with GASB requirements.
- · Investments are properly valued.
- Capital assets are properly capitalized, reported and, if applicable, depreciated.
- Our policy regarding whether to first apply restricted or unrestricted resources when an
  expense is incurred for purposes for which both restricted and unrestricted net position is
  available is appropriately disclosed and net position was properly recognized under the
  policy.
- GovGuam has obligated, expended, received and used public funds in accordance with
  the purpose for which such funds have been appropriated or otherwise authorized by
  Guam or federal law. Such obligation, expenditure, receipt or use of public funds was in
  accordance with any limitations, conditions or mandatory directions imposed by Guam or
  federal law.
- Money or similar assets handled by Government of Guam or Federal Government have been properly and legally administered and the accounting and recordkeeping related thereto is proper, accurate and in accordance with law.
- Subsequent events have been evaluated and classified as recognized or non-recognized through the date of this letter.

#### Other matters

We have received a draft copy of our financial statements as of and for the year ended September 30, 2023. The accuracy and completeness of the financial statements, including footnote disclosures, are our responsibility.

You have assisted in the preparation of our financial statements based on information in our trial balance and accounting records. It is our understanding that:

- Our underlying books and records are maintained by our accounting department and that
  the final trial balance prepared by us is complete and,
- All adjusting journal entries posted to the trial balance have been approved by us, and
- We have designated a competent representative to oversee your services and that our
  personnel have sufficient financial competence who are able to challenge and review the
  completeness and accuracy of the financial statements, including footnote disclosures.

We have reviewed the draft financial statements for accuracy and completeness.

We acknowledge that we have reviewed them and taken responsibility for them.

#### Subsequent events

Subsequent to September 30, 2023, and as listed on Appendix C, no events or transactions have occurred or are pending that would have a material effect on the basic financial statements at that date or for the period then ended, or that are of such significance in relation to GovGuam's affairs to require mention in a note to the basic financial statements in order to make them not misleading regarding the financial position, changes in financial position and cash flows of GovGuam, except those listed below, which have been disclosed as Note 16 to the financial statements:

- On October 16, 2023, Public Law 37-43 was enacted whereby \$30,000,000 was appropriated from the 2023 General Fund surplus to provide emergency funding for the Guam Memorial Hospital Authority.
- On February 9, 2024, Public Law 37-64 was enacted whereby creating the Ordot Dump Reserve Fund into which funds received from the United States Government associated with a Consent Decree issued on September 25, 2023 by the U.S. District Court.
- On May 8, 2024, Public Law 37-95 was enacted whereby authorizing the Guam Power Authority to issue revenue bonds. GPA subsequently issued \$54,830,000 in Series 2024 A Revenue Bonds for the purpose of refunding a portion of outstanding Series 2014 A Revenue Bonds.
- On June 5, 2024, Public Law 37-103 was enacted whereby authorizing the Guam Waterworks Authority to issue revenue bonds. GWA subsequently issued \$133,575,000 in Series 2024 A Revenue Bonds and \$51,275,000 in Series 2024 B Revenue Bonds for the purpose of refunding Series 2013 A and Series 2014 A Revenue Bonds and purchasing Series 2016 A, Series 2017 A and Series 2020 B Revenue Bonds from bondholders.

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We understand that your audit was conducted in accordance with auditing standards generally accepted in the United States of America as established by the American Institute of Certified Public Accountants and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America and was, therefore, designed primarily for the purpose of expressing opinions on the basic financial statements of GovGuam and that your tests of the accounting records and other auditing procedures were limited to those that you considered necessary for that purpose.

Very truly yours,

Edward M. Birn

Director

Theresa Rivers Chief Financial Officer

Gaudencio A. Rosario Deputy Financial Manager

Mary Grace V. Edrosa

Controller

## Appendices

- A Schedule of Uncorrected Misstatements
- B Schedule of Corrected Misstatements
- C Subsequent Events

Communication schedule for uncorrected misstatements

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Discorrected misstatements

Account (Mark 9)

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Appendix A - Schedule of Uncorrected Misstatements

nette-	tion schedule for uncorrected misstatements  Government of Guarri General Fund			Period Ended	30-5ep-2021	Currency	1/90	1
							090	1
cteo r	Account (Note 1)	Assets Current	Assets Non-current	Listitles Current	Liabilities Non-current	t quity components	Effect on the current period OCI	Income statement of the current poris
	(minutatements are recorded as journal critics with a description)	Debit(Cradit) (Note 2)	Detail/Credit1	Detet(Credit) (Note 2)	Debit/Credit) (Note 2)	Debiti(Crock)	Oct Debet(Credit)	DebricCrodib Nos
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	Due from Pecietal Grants Fund (Interfund)	(9,549,017)				-		14,344,017
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5)	Accounts payable		1	2,334,746				
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	Projements	(4,726,817)						4,726,817
05	True continuous codected							
7)	Deposits and other liabilities			2,910,532				
	Revenue Other							(2,910,532)
. NO	Tis record bank reconciling items					W.	vi.	N. O.
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	Reserve			7,733,233				(7,790,252)
ice .	To adjust accrued labilities no longer valid.							
10)	Accrued Other Expenditures			1,226,760				
	Expenditures							(0.001.005,1)
111	To record permanent transfers to Special Revenues to cover fund deficits	(Puno 317 and Fu	nt 202)					
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910 207)	To record total 2018 clares liability with fruit settlement or payment pends Expensitures	ng the availability of	farefa.					1,674,308
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itt	To record Bus Operators for GDOE, GACS, Quarn Election Commission	man Managain Charac	Johnson Dr. Ballman	20 001 500 00 1000	25.012966.1561	N		
13)	Allowance for doubthal accounts	and deplet a count	(1,987,690)	EL-101-101-101-101-101-101-101-101-101-10	22-910-00-12-11	Ĭ .		
	Accounts Receivable-Other		1,459,350					
	Due from component units	11	108,300				(1	
141	To record uncollected federal agency receivables for expired grants date:	09,30,2022 and pr	idr.					
eden.	Expenditures  Due from Federal Grants Fund (Interfund)	13 536 674						3,530,042
- 11	To record liability and experiences increed in FY2021 (AS400 MF CK 0	(4)231(942)	1 TO 1 TO 1 TO 1	Thillenand Cit. Son	- TVT1			
15]	To record listelly and expenditures inclined in FY2023 (ASS00 set: CK 0 Expenditures	19. STR. EFT. 11012	a uzauenon in A G	o orpina or, ND, I	tent.			5,601,050
	Accrual			(6,501,050)				
114	To adjust amounts due to federal agencies for E/TC and ACTC/CTC Clair	ms				•	•	-
187	Playable to federal agencies - Reserve for CTC-168632110			1,783,752				
	Payable to federal agencies. Reserve for BITC.168530110			5,434,202 4,550,921				
	Payable to federal agencies - Reserve for EITO-188532111 Tax provision - Tax roverses			4,550,921				(11:776-075)
115	To adjust reserve for E.P. and RRCs		_					T. Carrier and
17)	Reserve for economic stimulus	-		1,540,640				
	Tax provision (P&L)			795279				(1,940,640)
116	To record MP-Medicaid accrual for local portion							
15)	Expenditures	0 0	(A)				(i. )	10,254,356
	Acmui			(10,254,356)			7	
	statoments:							
117	To adjust Fir22 expenditures recorded in FY23 related to medical claims.							
30	Net Position	( V				3,966,264	9	£
	Experiolities							(3,998,266)
	eatplomenter							
4	To accrue DOC lisbilities for GMHA							
17	Expenditures Accusarts payable			O 880 154				2.489.375
15	To argue tax provision for incividual and corporate returns			12/404/315				
18)	Tax provision - tax returns			9,357,394		-		1
	Tax revenue			9,991,304				(9,357,394)
HINCO	rected minutalements	(11 Jane 500)		13,004,528		3,968,784		(3,030,383)
	nected minutationwints	907,890,500 907,890,500		13,004,828		1,988,784 (195,225,541	0	(59,757,331)

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Communication schedule for uncorrected missta Entity: GovGuern - Federal Grants Assistance Fund Period Ended: 30-Sep-2023 Equity Total of uncorrected misstate Entity: Covernment of Guam - ARP-A Assistance Fund Accounts payable and other Due from federal agency 0.0% Entity: Oderenment of Guarry - GDDE Federal Starts Total of uncorrected misstatements

Appendix A - Schedule of Uncorrected Misstatements, continued

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Appendix A - Schedule of Uncorrected Misstatements, continued

Entity	Government of Guarn - Other Govt Funds			Period Ended:	30 Sep-2023	Currency	USO					
Income	ried mestatements	T		Analysis	of misstatements I	Debis(Credit)	ALIANS INC.					
No.	Account (Note 1)	Assets Current	Assets Non-current	Linbilities Current	Liabilities Non-current	Equity components	Effect on the current period OCI	income statement of the current		the prior peri	effect o	
	(misstatements are recorded as journal entries with a description.)	Debit(Credit) (Note 2)	Debit/(Credit) (Nots 2)	Debit/(Credit) (Note 2)	Debit/(Credit) (Note 2)	Debit/(Credit)	Debit/Credit)	Debit/(Credit)	Non toxable	Prior period Debit/(Credit)	Non taxabl	
actival r	sinatatements:											
SAD #1	To actust Fund 317(Guarn Regional Transit Authority) and Fu	nd 202 (Otree light F	und)									
	Fund 317 GRIMTA Transfer in							(356,078)	X.			
	Fund 317 Interfund	1	9	356,078			0 0					
	Fund 202 Strootight fund - Transfer in							(443,602)	X			
	Fund 202 Interfund		1 6	448,502						1	į.	
SAD# 2	To record revenues and receivables due from tederal agencie	s for elimbic comen	thines recorded (ALI)	193 224 ALFI 16 922	and ALM 11 0351		-		=			
	Receivables-Federal agencies	804.895										
	Ravenues-Intergovernmental							(804,805)	X			
CAPER I	To record current year effect on GASB 87 Lasses for GALC a	WITH TE										
anuta	Receivables - Leases	(902,620)					-		-		-	
	Delamad inflows - Leases	- Escarional		884,123							_	
	Reverse - Rental			001,120				472 549	×			
	Revenue - Interest							(454,052)	X			
*****		1										
SADWA	To edjust AR CIAA Possenger fees uncollected Recordables - Other (CL#120912321/2)		-								_	
	Revenues	(1,990,007)						1 998 037	-			
_	POWER LANS	1					6	1,250,031	^-		Ÿ	
SAD#5	5 To record MAF - Manopalty of Chalan Page-Crists											
	Cash	1.079,251										
	Revenue				1			(1,151,693)	X.			
	Expenditures		( )				(Company)	72.642	×	17		
Judgmee	ital misstalements:											
Total of	incorrected misstatements	(1,01E,601)	0	1,688,703	0	- (	0	(672,102)				
Financia	statement amounts	2,781,019,441	3	(145,780,984)		(2.6)5,2)5,457	1	(219.968,941)		(2,415,266,516)		
	uncorrected misstatements on F/S amounts	0.0%	0.0%	1.2%	0.0%	0.99	1	0.3%		0.0%		

Appendix B - Schedule of Corrected Misstatements

ntity.	Government of Guarn - Government Wide	I.		Period ended:	30-Sep-2023	Currency:	USD						
orrected n	nisstatements			Analys	sis of misstateme	nts Debit/(Credit	)						
No.	Account	Assets Current Debit/(Credit)	Assets Non-current	Liabilities Current	Liabilities Non-current	Equity components	Effect on the current period OCI	Income stateme of the current					
	(misstatements are recorded as journal entries with a description)		Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Non taxable				
AJE 1	To adjust the OPEB related amounts based on the audited OPEB Schedules for the measurement period ended September 30, 2022.												
(Ref 4)	OPEB liability				312,277,656								
	Deferred outflows from OPEB		(114,358,988)			2	(4)						
	Deferred inflows from OPEB				(209,353,497)			12727					
	Amount to be provided for OPEB							11,434,829					
AJE 2	To adjust the pension related amounts based on	the audited Pensi	on Schedules for	the measurament		tember 30, 2022.	<u> </u>						
(Ref 5)	Net pension liability		236 644 947		(296,515,668)								
	Deferred outflows from pension  Deferred inflows from pension	_	236,644,947		58,775,439								
	Net position				30,113,438		2	1.095.282					
								1,000,202					
AJE 3 (Ref 9)	To adjust GASB 18 accrual for landfill												
(Het 9)	Long term debt				(1,200,654)	-:		4 000 004					
	Amount to be provided for GASB 18							1,200,654					
AJE 4	To adjust school financed purchase obligations a	and related accoun		nount as of Septe	mber 30, 2023.								
(Ref 10)	Reserve for maintenance and insurance		(125,000)		10000000		7						
	School financed purchase obligations				8,972,783			(0.047.700)					
	Amount to be provided for school obligation			1			4	(8,847,783)					
AJE 5	To adjust bonds payable and related accounts to	reflect the amoun	t as of September	30, 2023.									
(Ref 11)	Notes and Bonds Payable	The second section of		enament de la constitución de la	25,134,716								
	Amount to be provided for bonds	56 VISIT AVAIL						(18,408,097)					
	Deferred loss on refunding	(6,726,619)		1			1						
AJE 6	To adjust GASB 87 leases	(6	8			.0		(t )					
(Ruf 13)	GASB 87 assets	4,250,384											
	Lease liability				(3,935,181)	1							
	Amount to be provided for GASS 87 leases							(315,203)					
AJE 7	To reconcile capital assets								_				
(Ref 17)	Capital assets	42,252,899			1								
	Accumulated Depreciation	(48,156,047)						F 040 440					
	Amount to be provided for capital assets							5,913,148					
	Effect from Governmental Fund Corrected Misst												
	General Fund	(17,920,499)		19,602,410	T Y	(4,474,509)		2,792,688					
	ARPA	2,335,457		100 400 004		17 464 900		(2,335,457)					
	Other Governmental Funds	(9,022,062)		30,139,634		(4,499,793)		(16,617,779)					
otal of corr	ected misstatements before income tax	(32,996,487)	122,160,959	49,742,044	(105,844,406)	(8,974,392)	0	(24,087,718)					
inancial et-	atement amounts	1.039.025.288	2,141,852,355	(801,376,203)	(4 642 842 603)	2 263 341 163	U. I	(78,518,193)					
							9						
ffect of cor	rected misstatements on F/S amounts	-3.2%	5.7%	-6.2%	2.3%	-0.4%		30.7%					

Appendix B - Schedule of Corrected Misstatements, continued

ntity:	Government of Guam - General Fund	]		Period ended:	30-Sep-2023	Currency:	USD	1					
nererte	d misstatements			Angle	ele of misetatem	ente Deblt//Cred	in	20					
No.	inisstatements	Analysis of misstatements Debit/(Credit)  Assets Assets Liabilities Liabilities Equity Effect on the Income statement of											
No.	Account	Current	Non-current	Current	Non-current	Equity	current period OCI	of the current period					
	(misstatements are recorded as journal entries with a description)	Deblt/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Non taxable				
AJE 1													
	Fund balance Expenditures					(4,474,599)		4 474 599					
AJE 2		Child tou Condi	to and FID Otion A	- December Deb	to Condito			-1117-11111					
Ref 3 &	Due to federal agencies	(12,456,920	s and EIP Stimul	us/Recovery Rebi	ste Credits								
18)	Provision for tax refund							12,456,920					
	Reserve for EIP Stimulus			30,705,187				(30,705.187)					
AJE 3	To adjust for interfund collectibility - Permanent Tr	anefore	-	to constitution									
Ref 6 &		(8,815,699	M.	(9,264,625)									
8)	Transfers	10,010,000	t	[5,204,020				18,070,324					
	To adjust delinquent receivables per DRT tax rece		DOM					100107000					
AJE 4 (Ref 7)		17,961,868		-									
	GRT receivable - Delinquent	10,503,343		_									
	Deferred Rev - Income tax							2					
	Income tax receivable	(17.961,868	4					-	_				
		1-1-1-1-1	11 2					6					
AJE 5	To adjust Fund 363 (LO Series A2016) and 364 (G	O Series A2019)		46.5				the second					
Ref 12								1,848,152					
	Transfers out							(1,848,152)					
	Interfund	1,848,152		(1,848,152)				3	1				
AJE 6	To adjust allowance for accounts receivables												
(Rof 14)		1,453,097	1	T			i e						
	Revenue - Other			1				(1,453.097)					
AJE 7	To reverse PC# 14 - Fund 673 adjustment		-	*-			-	La understander					
(Ref 15)		50.871	_	100	_								
(ries 15)	Transfers	50,871						(50.871)					
	17/10/07/2		1	1				17,51711					
otal of	corrected misstatements before income tax	(17,920,499	) (	19,602,410	0	(4,474,599)	0	2,792,688					
inancia	statement amounts	607,893,908	5 (	(412,668,367)	0	(135,468,210)	1	(59,757,331)					
flect of	corrected misstatements on F/S amounts	-2.99	0.09	4.8%	0.0%	3.3%	1	4.7%					
omm	unication schedule for corrected misst	atements			220117								
	Government of Guam - ARPA Assistance Fund			Period ended:	30-Sep-2023	Currency:	USD	ı					
orrecte	d misstatements			Analys	is of misstateme	nts Debit/(Credi	t)	430					
No.		Assets	Assets	Liabilities	Liabilities	Equity	Effect on the	Income stateme	ent effec				
	Account	Current	Non-current	Current	Non-current	components	current period OCI	of the current	period				
1	(misstatements are recorded as journal entries)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Non taxable				
	with a description)		1						_				
		with owners of	incurrent										
AJE 1	To reconcile intergovernmental revenues (Federal)		incurred				3 -7:						
AJE 1 Ref 2)	To reconcile intergovernmental revenues (Federal) Amounts due/to federal agencies	with expenditures 2,335,457	incurred					12 335 AET					
AJE 1 Ref 2)	To reconcile intergovernmental revenues (Federal)		incurred					(2,335,457)					
UE 1 Ref 2)	To reconcile intergovernmental revenues (Federal) Amounts due/to federal agencies		incurred	0	ő	0	0	(Milano Cana)					
NE 1 Ref 2)	To reconcile intergovernmental revanues (Federal) Amounts duado federal agencies Revenues - intergovernmental	2,335,457			0	(12,029,252)	0	(Milano Cana)					
AJE 1 (Ref 2) (otal of	To reconcile intergovernmental revenues (Federal) Amounts duelto federal agencies Revenues - intergovernmental corrected misstatements before income tax	2,335,457	0				0	(2,335,457)					

Appendix B - Schedule of Corrected Misstatements, continued

ntity:	Government of Guarn - Other Govt Funds	l .		Period ended:	30-Sep-2023	Currency:	USD	l.				
orrected r	misstatements			Analy	sis of misstatem	ents Debit/(Credit	1)					
No.	Account	Assets Current	Assets Non-current	Liabilities Current	Liabilities Non-current	Equity components	Effect on the current period OCI	of the current				
	(misstatements are recorded as journal entries with a description)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Non taxable			
AJE 1	Te reconcile opening fund balance											
	Fund balance					(4,499,793)	4					
	Expenditures							4,499,793				
AJE 2	To reconcile intergovernmental revenues (Federal) with expenditures incurred											
	Revenues - Intergovernmental							(3,047,425)				
	Due to/from federal agencies	(9,021,884)		12,069,309		V		į.				
AJE 3	To record premanent transfers for uncollectable interfund belances											
(Ref 6)	Interfund			8,815,699								
	Transfer in							(8,815,600)	G			
AJE 4	To include additional permanent transfer to cover shortfall in Fund 208 due to PC 6											
(Ref 8)	Transfer in			e sessions				(9,254,625)				
Chile and	Interfund			9,254,625								
AJE 5	To adjust Fund 679 cash due to unrecorded bank reconcilina items.											
(Ref 16)	Cash	1,393,544					i i					
	Reserve for PUA/FPUC Benefits	(1,393,722)										
	Expenditure						R	178				
otal of cor	rrected misstatements before income tax	(9,022,062)	- 0	30,139,634	0	(4,499,793)	0	(16,617,779)	E			
inencial st	tatement amounts	2.781.016.441	0	(145,780,984)	0	(2.635.235.457)		(219.968.941)				
100000	prected misstatements on F/S amounts	-0.3%			0.0%	0.2%	1	7.6%				
ment of co	prrected misstatements on F/S amounts	-0.5%	0.0%	-20.7%	0.0%	0.2%	5	7.0%	100			

Appendix C - Subsequent Events

## Subsequent Events Questionnaire

Coverage: For the period from October 1, 2023 to Auditor report date

	Questions
1	Have there been any business combinations, acquisitions of significant assets, segment disposals, disposals of significant assets or extraordinary, unusual or infrequently occurring transactions, except as disclosed in the financial statements?
2	Have any significant contingent liabilities or commitments arisen, except as disclosed in the financial statements?
3	Have any significant changes occurred in trends in sales/revenues or costs that could affect accounting estimates (e.g., valuation of receivables or inventories, realization of deferred charges, provisions for warranties or employee benefits or unearned income)?
4	Have any significant changes occurred, or are pending, in the capital accounts, long term debt, including debt covenants and compliance with them, or working capital, except as disclosed in the financial statements?
5	Have any significant changes occurred in the status of items, including contingent liabilities and commitments that were accounted for on the basis of tentative, preliminary or inconclusive data?
6	Have any significant unusual or non-recurring adjustments been recorded (or are necessary)?
7	Have any communications, written or oral, occurred with regulatory agencies with which the entity files financial statements?
8	Have there been any changes in the entity's related parties?
9	Have any significant new related party transactions occurred?
10	Have any other events occurred, other than those disclosed in response to the previous questions or those reflected or disclosed in the financial statements that could have a material effect on the audited financial statements?
11	Are you aware of any fraud or suspected fraud affecting <b>Government of Guam</b> involving (1) management, (2) employees who have significant roles in internal contro or (3) others, when the fraud could have a material effect on the financial statements?

- 12 Are you aware of any allegations of financial improprieties, including fraud or suspected fraud (regardless of the source or form and including, without limitation, allegations by "whistle-blowers"), when such allegations could result in a misstatement of the financial statements or otherwise affect the financial reporting of Government of Guam?
- 13 Are you aware of any close relationships, or business employment or other relationships that could bear on EY's independence (e.g. business/financial relationships, litigation with EY, family relationship, employment, loans, cooperative arrangements, etc.)?