

GUAM POWER AUTHORITY

**FINANCIAL STATEMENTS AND
ADDITIONAL INFORMATION AND
INDEPENDENT AUDITORS' REPORT**

YEARS ENDED SEPTEMBER 30, 2007 AND 2006

INDEPENDENT AUDITORS' REPORT

Consolidated Commission on Utilities:

We have audited the accompanying statements of net assets of Guam Power Authority (GPA), a component unit of the Government of Guam, as of September 30, 2007 and 2006, and the related statements of revenues, expenses and changes in net assets and cash flows for the years then ended. These financial statements are the responsibility of GPA's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of GPA's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of GPA as of September 30, 2007 and 2006, and the changes in its net assets and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis on pages 1-7 is not a required part of the basic financial statements but is supplementary information required by the *Government Accounting Standards Board* (GASB). This supplementary information is the responsibility of GPA's management. We have applied certain limited procedures to such information, which consisted principally of inquiries of management regarding the methods of measurements and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying supplementary schedules on pages 35 through 38, are presented for purposes of additional analysis and are not a required part of the basic financial statements. These schedules are the responsibility of GPA's management. Such information has been subjected to the audit procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 22, 2008, on our consideration of the GPA's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Deloitte & Touche LLP

April 22, 2008

GUAM POWER AUTHORITY

Management Discussion and Analysis Year Ended September 30, 2007

The major issue in the 2007 financial statements is the allowance of \$13.5 million being set up to cover the Department of Public Works past due streetlight receivable. The amount is not being written off from the Guam Power Authority's books, but a reserve is being established in the event the receivable is written off at some point in the future. During the period from 1997 to 2002, four government accounts (the Guam Waterworks Authority, the Guam Public School System, the Guam Memorial Hospital Authority, and the Department of Public Works – Streetlights) accumulated significant balances in their liabilities owed to the Guam Power Authority (GPA). Because of the close relationship of the Authority to the four agencies (they all reported to the same Governor), it was very difficult for GPA to disconnect the power and demand payment.

It is believed that one of the primary motivations of the Guam Legislature in creating the Consolidated Commission on Utilities (CCU) was to create an independent body that was not directly accountable to the governor and did not have the same conflict as prior boards. When the Consolidated Commission on Utilities first took office in 2003, this receivable was a significant issue and the Commissioners immediately brought the matter to the attention of the Governor of Guam and the Legislature. An agreement was reached wherein the past due billings would be paid from the proceeds of a general obligation bond and future bills would be paid on a current basis. The CCU was successful in getting the governor and the legislature to include the receivable as part of a planned bond financing. When that happened, the auditors were satisfied that there was a potential payment source for the receivable. However, when the bond indenture agreement was brought to the Office of the Attorney General (AG) for signature as to the legality of the documents, the AG refused to sign as a result of concerns that the Government of Guam may have reached its maximum debt limitation. The Governor file a writ of mandamus in the Superior Court of Guam and won; however, the AG appealed to the ninth circuit court and later to the U.S. Supreme Court. Each year since the general obligation bond legislation was signed into law, an uncertainty with regard to the valuation of the receivable was included in the audit report on the GPA's financial statements. If the court found that the government had the authority to issue the bonds, there would be a viable repayment source. If the court found that the Government of Guam's debt capacity had been reached, then the only evidence of repayment would be the existing track record of non-payment by the government.

Because of the delays experienced by the judicial appeal process, GPA sought other means to collect the past due receivables. The Guam Waterworks Authority had a surcharge created to enable it to paydown its liability to GPA and payments began in 2003. In 2003, GPA negotiated a promissory note with the Guam Public School System which has been paid on a current basis since inception. GPA renegotiated a promissory note with the Guam Memorial Hospital Authority – this note was paid in full in 2007. However, GPA has not been able to enter into a promissory note for payment of past due streetlight billings.

The court finally ruled in May 2007, and essentially placed the ability to borrow in the hands of local elected officials. However, in November 2007, a bond was finally issued that did not include payment of the receivable. That action removed the bond issuance as the payment source of the receivable. When the auditors were evaluating the probability of collecting the amount, they were unable to find sufficient evidence of collectability. The major fact was that only about \$1.6 million of the receivable had been paid by the government in the last five years. For all other receivables, GPA maintains a bad debt reserve (allowance for doubtful accounts) if the amount is outstanding for more than 6 months. Because these amounts have been outstanding since 2002, GPA concurred with the auditors that the full amount of this receivable should be reserved.

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Management Discussion and Analysis Year Ended September 30, 2007

The Authority has worked through this issue with its bond counsel and has determined there are two pertinent issues which preclude this situation from being in conflict with GPA's no free service clause in its bond indenture agreement:

- 1) The government has remained essentially current on its streetlight billings since February 2003. With a five year track record of paying current bills on current basis, it is likely that future billings will continue to be paid on a current basis; and
- 2) GPA and the CCU are vigorously committed to ensuring the receivable is paid in full by the Government of Guam.

In its recent base rate petition, the CCU directed GPA to petition the Public Utilities Commission for a credit surcharge wherein GPA would file its cash based petition for a revenue adjustment assuming that no funds are collected by GPA for streetlight payments; however, in the event payments were made, they would be credited back to rate payers thereby reducing their monthly billings. It was the announcement of this surcharge plan that led to the payment of \$1.6 million discussed above.

Additionally, there has been legislation proposed providing options to the Governor to address this issue. There have been other bills introduced in the legislature addressing the issue of past due billings owed to GPA.

The Public Utilities Commission has also made this matter a significant agenda item. In addition to the Commission tying the paydown of the receivable to the recently approved base rate increase, the Commission is exploring alternatives to create a surcharge wherein this amount would be repaid by the other line agencies of the Government of Guam.

Although establishment of the allowance for this receivable has a significant impact on GPA's financial statements, stakeholders should keep the following in mind:

- 1) This is a one time adjustment to GPA's financial statements and will not have negative impact in future years (all recoveries from the receivable will be recorded as additional revenue to the Authority).
- 2) The receivables in question were built up from 1997 to 2002. The CCU and GPA have ensured all billings since the new governance took office are paid on a timely basis.
- 3) The amount is being added to the allowance for doubtful accounts but is not being written off of GPA's books and GPA and the CCU are continuing to vigorously contest for payment of the amount.
- 4) The Governor of Guam, the Guam Legislature, and the Public Utilities Commission are all committed to ensuring this obligation is repaid to the Authority.

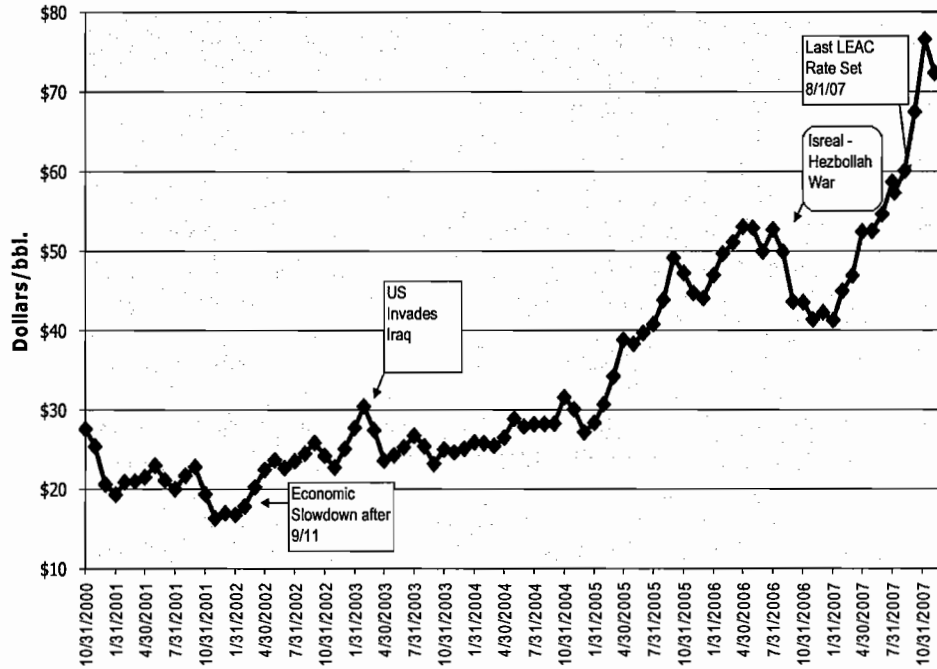
Increasing Cost of Fuel

The most significant operating issue facing the Authority continues to be the challenges related to the rising cost of fuel. As a 100% fossil fuel based utility, GPA customers have been significantly negatively impacted by the increase in world wide oil prices. The chart below shows the increase in spot market prices of the high sulfur fuel oil used in GPA's baseload plants:

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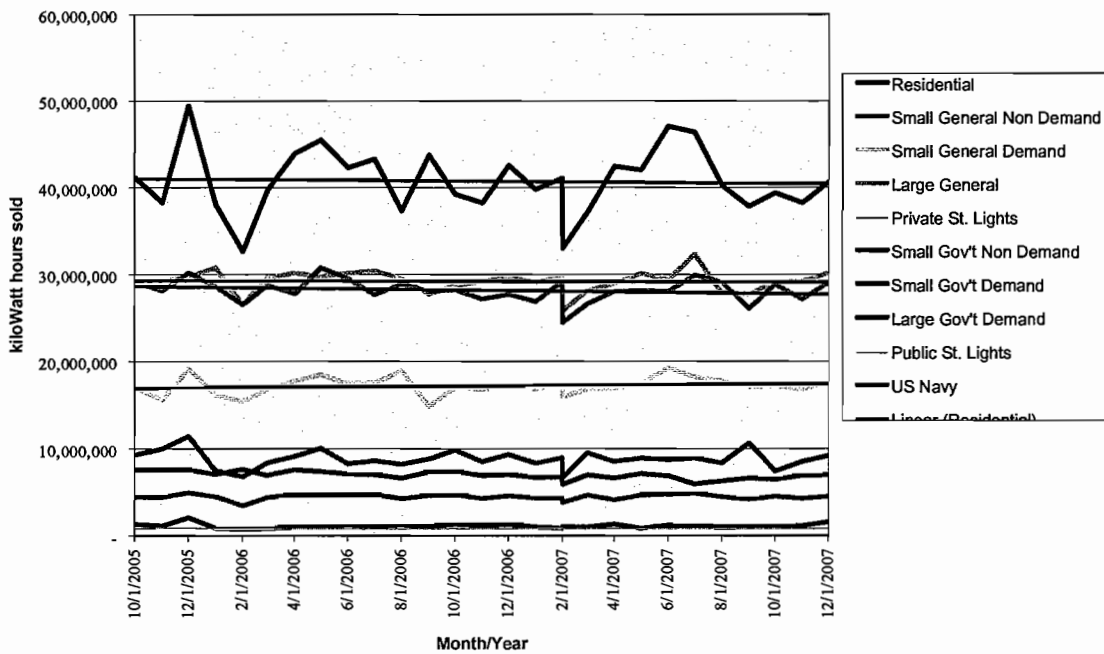
Management Discussion and Analysis Year Ended September 30, 2007

Platt's Fuel Price Activity HSFO 180 CST



The following chart describes the kiloWatt hour sales of the Utility over the last two years:

Sales Activity (kWh)

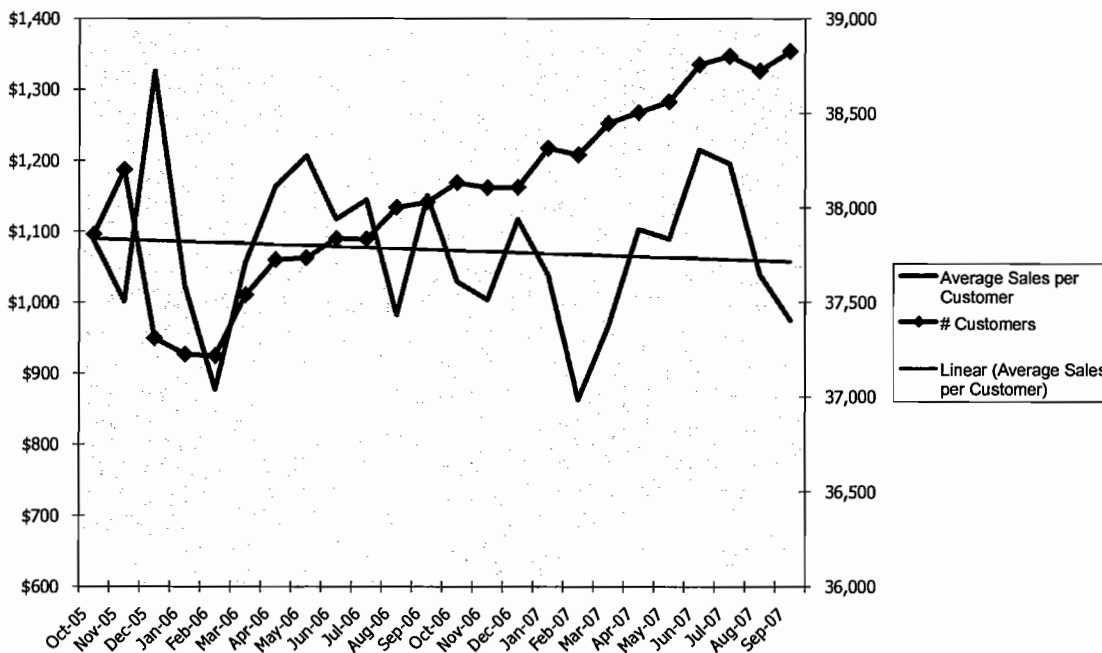


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Management Discussion and Analysis
Year Ended September 30, 2007

As a result of these increases, GPA has seen the impact of the elasticity of demand for power on the island as GPA customers have been taking whatever measures are possible to reduce their power consumption. Below is a graph of power usage by customer for the residential class:

Residential Sales Analysis



The graph indicates that even though the trend has been for residential customers to conserve energy used in the home, there is an offset in that the number of residential customers which has been growing at the annual rate of approximately 2.6% over the last 20 months.

Military Buildup

The Guam Power Authority completed a 20 year revenue forecast during the fiscal year. The forecast is predicting significant sales growth over the next five to seven years due largely to the impending military buildup scheduled to take place on the island. Some estimates have indicated that up to \$15 billion will be invested in the island by the U.S. Department of Defense (DOD), approximately 8,000 Marines will be re-located to the island along with approximately 9,000 support staff. GPA currently has substantial excess generating capacity on the island which should provide a planning buffer for the Authority in which to assess and address the electric power needs of the DOD.

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Management Discussion and Analysis Year Ended September 30, 2007

Rate Increase

GPA has been trying to hold off on rate increases until the Authority begins to see the impact of the military buildup. However, during the year, it was determined that the slow sales growth caused by the increased cost of fuel and drain on GPA's cash flow of the carrying cost of fuel inventory stocks are requiring GPA to petition for a rate increase. GPA petitioned for a two phased rate increase with the first increase going into effect March 1, 2009 and the second phase going into effect June 1, 2009. GPA believes these increases will address GPA's cash issues and will enable the Authority to regain its investment grade bond rating.

Integrated Resource Planning

As the price of fuel continues to increase, alternative sources of energy are becoming more and more feasible to the Authority to explore. GPA is currently conducting an integrated resource plan to assist in planning to meet the needs of the island and to explore opportunities for diversification of its generation mix. This study is scheduled to be completed in July 2008.

Capital and Financing Activities

Due to GPA's cash flow limitations, GPA's capital projects were limited to new connections to the power system and some critical refurbishments at GPA's base load generating plants. GPA is not anticipating any major financing activities until fiscal year 2010.

For additional information on capital activities, please refer to Note 17. Please also refer to Note 5 and 6 for additional information concerning GPA's debt.

Financial Highlights

Table 1 highlights financial comparisons between Fiscal Years 2005 through 2007. Increases in revenues and operating expenses are indicative of increased fuel charges and costs.

Table 1, Financial Data (in millions of dollars)

| MILLIONS OF DOLLARS | 2007 | 2006 | 2005 |
|--|----------|----------|----------|
| Assets | | | |
| Current Assets | \$ 162.0 | \$ 151.2 | \$ 143.9 |
| Non-current investments | 27.5 | 27.5 | 27.5 |
| Other non-current Assets | 32.3 | 49.6 | 45.3 |
| Utility Plant | 534.3 | 551.6 | 553.1 |
| Liabilities | | | |
| Current Liabilities | 80.2 | 82.5 | 64.3 |
| Non-current Liabilities | 533.9 | 547.3 | 553.8 |
| Net Assets | | | |
| Invested in capital assets net of related debt | 14.9 | 21.5 | 13.1 |
| Restricted | 52.6 | 51.5 | 54.4 |
| Unrestricted | 74.5 | 77.1 | 84.3 |

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Management Discussion and Analysis Year Ended September 30, 2007

Results of Operations

| MILLIONS OF DOLLARS | 2007 | 2006 | 2005 |
|---|----------|----------|----------|
| Revenues | \$ 308.0 | \$ 290.2 | \$ 247.0 |
| Total Operating and Maintenance expense | 272.5 | 255.8 | 210.0 |
| Operating earnings | 35.5 | 34.4 | 37.0 |
| Interest income | 4.2 | 4.4 | 3.6 |
| Other revenues and (expense) | (50.7) | (42.6) | (37.8) |
| Loss before capital contributions | (11.0) | (3.8) | (0.8) |
| Capital contributions | 2.9 | 2.1 | 1.4 |
| (Decrease) increase in net assets | (8.1) | (1.7) | 0.6 |

Analysis of Variances

Current Assets increased at the end of FY2007 due to a fuel payment that was due the first week of FY2008. Actual activity is somewhat flat over the three year period.

Other Non-Current Assets decreased mostly as a result of the allowance for the Department of Public Works receivable.

Utility in Plant decreased as a result of decreased funds available for capital improvement projects.

Non-Current Liabilities are decreasing due mostly to normal amortizations of bonds and other debt agreements.

Revenues and Operating Expenses increased due mostly to the increased cost of fuel, which is passed on to ratepayers through the Levelized Energy Adjustment Clause, which keeps GPA whole for fuel costs.

Other Revenues and Expenses are impacted by the creation of a \$4.5 million regulatory asset by the Guam Public Utilities Commission to enable GPA to recover funds expended in recent natural disasters but not recovered from insurance or the Federal Emergency Management Agency.

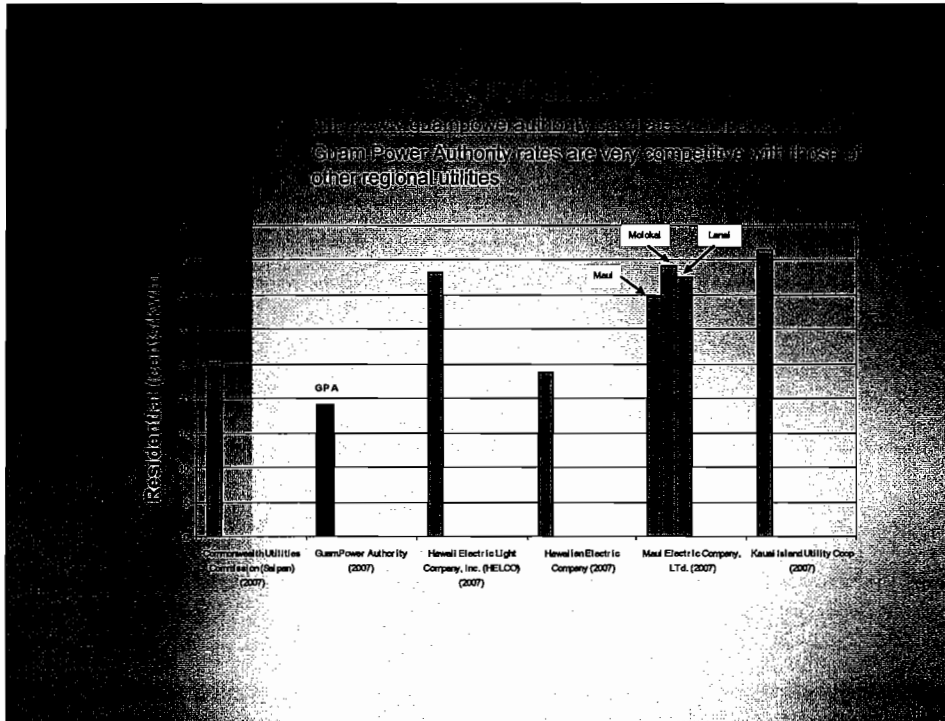
The Loss Before Capital Contributions and the Net Decrease in Net Assets is due to the \$13.4 million allowance for doubtful accounts established for the streetlight receivable due from the Department of Public Works.

Regional Rate Comparisons

GPA continues to derive 97-99% of energy production from its baseload generating units. This has enabled GPA to remain very competitive with other utilities with regard to the price of energy sold. The chart below reflects GPA's rates compared with other utilities in the region:

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Management Discussion and Analysis Year Ended September 30, 2007



Contacting GPA's Financial Management

The Management Discussion and Analysis report is intended to provide information concerning known facts and conditions affecting the Authority's operations. This financial report is designed to provide a general overview of the Authority's finances and to demonstrate the Authority's accountability for the funds it receives and expends.

Management's Discussion and Analysis for the years ended September 30, 2006 and 2005 is set forth in the Authority's report on the audit of financial statements which is dated March 28, 2007. That Discussion and Analysis explains in more detail major factors impacting the 2006 and 2005 financial statements. A copy of that report can be obtained by contacting the Financial Controller or from the Authority's website at the addresses noted below.

For additional information about this report, please contact Mr. Randy Wiegand, Chief Financial Officer, Guam Power Authority, P.O. Box 2977, Hagatna, Guam 96932-2977 or visit the website at www.guampowerauthority.com.

GUAM POWER AUTHORITY

Statements of Net Assets
September 30, 2007 and 2006

| <u>ASSETS</u> | <u>2007</u> | <u>2006</u> |
|---|-----------------------|-----------------------|
| Current assets: | | |
| Cash and cash equivalents: | | |
| Held by trustee: | | |
| Interest and principal funds for debt repayment | \$ 18,696,315 | \$ 17,941,919 |
| Bond indenture funds for restricted purposes | 19,343,598 | 21,806,713 |
| Held by Guam Power Authority: | | |
| Bond indenture funds | 25,350,708 | 17,079,806 |
| Self-insurance fund | 1,032,628 | 2,140,544 |
| Total cash and cash equivalents | <u>64,423,249</u> | <u>58,968,982</u> |
| Accounts receivable, net | 46,704,368 | 43,273,912 |
| Current installments of long-term receivables | 4,095,488 | 4,865,940 |
| Total current receivables | <u>50,799,856</u> | <u>48,139,852</u> |
| Materials and supplies inventory, net | 12,421,030 | 13,421,024 |
| Fuel inventory | 33,583,554 | 29,500,641 |
| Prepaid expenses | 791,208 | 1,188,592 |
| Total current assets | <u>162,018,897</u> | <u>151,219,091</u> |
| Utility plant, at cost: | | |
| Electric plant in service | 820,596,241 | 809,861,968 |
| Construction work in progress | 20,365,413 | 25,877,073 |
| Less accumulated depreciation | <u>(306,590,392)</u> | <u>(284,111,334)</u> |
| Total utility plant | <u>534,371,262</u> | <u>551,627,707</u> |
| Regulatory assets: | | |
| Deferred fuel costs | 2,141,464 | 8,569,438 |
| Deferred typhoon losses | 3,970,992 | - |
| Cancelled unit, net of amortization | 746,531 | 868,706 |
| Total regulatory assets | <u>6,858,987</u> | <u>9,438,144</u> |
| Other non-current assets: | | |
| Bond reserve funds (trustee) | 27,488,252 | 27,488,252 |
| Long-term receivables, less current installments, net | 15,432,427 | 29,790,578 |
| Unamortized debt issuance costs | 4,456,081 | 4,623,285 |
| Deferred asset, net | 3,665,072 | 3,824,423 |
| Other | 1,823,358 | 1,951,195 |
| Total other non-current assets | <u>52,865,190</u> | <u>67,677,733</u> |
| | <u>\$ 756,114,336</u> | <u>\$ 779,962,675</u> |

See accompanying notes to financial statements.

GUAM POWER AUTHORITY

Statements of Net Assets, Continued
September 30, 2007 and 2006

| <u>LIABILITIES AND NET ASSETS</u> | <u>2007</u> | <u>2006</u> |
|--|----------------|----------------|
| Current liabilities: | | |
| Short-term debt | \$ 20,000,000 | \$ 20,000,000 |
| Current maturities of long-term debt | 6,770,000 | 6,480,000 |
| Current obligations under capital leases | 6,304,899 | 5,589,841 |
| Current portion of deferred payment agreement | 1,101,681 | 3,449,591 |
| Accounts payable: | | |
| Operations | 10,663,625 | 14,502,766 |
| Fuel | 17,312,198 | 15,243,919 |
| Accrued payroll and employees' benefits | 1,123,992 | 1,089,336 |
| Current portion of employees' annual leave | 1,138,408 | 1,078,856 |
| Interest payable | 11,272,366 | 11,275,223 |
| Customer deposits | 4,480,789 | 3,858,707 |
| Total current liabilities | 80,167,958 | 82,568,239 |
| Long-term debt, net of current maturities | 374,825,390 | 380,407,966 |
| Deferred payment agreement, net of current portion | - | 1,101,681 |
| Employees' annual leave, net of current portion | 1,017,257 | 1,023,134 |
| Obligations under capital leases, net of current portion | 132,270,762 | 138,575,390 |
| Provision for self-insurance | 1,337,850 | 2,112,546 |
| DCRS sick leave liability | 1,041,974 | 946,549 |
| Deferred revenues, net | 13,432,405 | 14,016,423 |
| Retirement fund deferred contributions | 10,016,294 | 9,105,058 |
| Total liabilities | 614,109,890 | 629,856,986 |
| Commitments and contingencies | | |
| Net assets: | | |
| Invested in capital assets, net of related debt | 14,946,742 | 21,443,216 |
| Restricted | 52,555,464 | 51,529,279 |
| Unrestricted | 74,502,240 | 77,133,194 |
| Total net assets | 142,004,446 | 150,105,689 |
| | \$ 756,114,336 | \$ 779,962,675 |

See accompanying notes to financial statements.

GUAM POWER AUTHORITY

Statements of Revenues, Expenses and Changes in Net Assets
Years Ended September 30, 2007 and 2006

| | 2007 | 2006 |
|--|----------------|----------------|
| Revenues: | | |
| Sales of electricity | \$ 305,868,889 | \$ 288,525,090 |
| Miscellaneous | 2,176,746 | 1,673,629 |
| | 308,045,635 | 290,198,719 |
| Bad debt expense | (1,394,582) | (885,242) |
| Total revenues | 306,651,053 | 289,313,477 |
| Operating and maintenance expenses: | | |
| Production fuel | 174,747,639 | 157,121,699 |
| Other production | 16,561,426 | 18,644,308 |
| | 191,309,065 | 175,766,007 |
| Administrative and general | 22,997,688 | 23,797,053 |
| Depreciation and amortization | 27,153,680 | 24,267,638 |
| Energy conversion costs | 18,276,393 | 17,981,177 |
| Transmission and distribution | 8,541,812 | 10,559,269 |
| Customer accounting | 2,868,179 | 2,558,782 |
| Total operating and maintenance expenses | 271,146,817 | 254,929,926 |
| Operating earnings | 35,504,236 | 34,383,551 |
| Other revenues (expense): | | |
| Provision for GovGuam receivable | (13,488,544) | - |
| Interest revenue | 4,216,945 | 4,421,404 |
| Establishment of regulatory asset | 4,500,000 | - |
| Allowance for funds used during construction | 512,693 | 580,861 |
| Prior year typhoon loss recoveries | 708,346 | - |
| COLA/supplemental annuities | (1,030,906) | (1,075,989) |
| Other expense | (738,184) | (275,505) |
| Interest expense | (41,236,109) | (41,859,548) |
| Total other expenses | (46,555,759) | (38,208,777) |
| Loss before capital contributions | (11,051,523) | (3,825,226) |
| Capital contributions: | | |
| Grants from the United States Government | 2,950,280 | 2,080,057 |
| Decrease in net assets | (8,101,243) | (1,745,169) |
| Net assets at beginning of year | 150,105,689 | 151,850,858 |
| Net assets at end of year | \$ 142,004,446 | \$ 150,105,689 |

See accompanying notes to financial statements.

GUAM POWER AUTHORITY

Statements of Cash Flows
Years Ended September 30, 2007 and 2006

| <u>Increase (decrease) in cash and cash equivalents</u> | <u>2007</u> | <u>2006</u> |
|--|----------------------|----------------------|
| Cash flows from operating activities: | | |
| Cash received from customers | \$ 305,496,985 | \$ 289,067,565 |
| Cash payments to suppliers for goods and services | (218,229,776) | (194,213,410) |
| Cash payments to employees for services | (27,092,358) | (26,468,806) |
| Net cash provided by operating activities | <u>60,174,851</u> | <u>68,385,349</u> |
| Cash flows from investing activities: | | |
| Change in bond reserve funds | - | (7) |
| Interest and dividends on investments and bank accounts | 3,632,928 | 3,837,386 |
| Net cash provided by investing activities | <u>3,632,928</u> | <u>3,837,379</u> |
| Cash flows from noncapital financing activities: | | |
| Interest paid on short-term debt, deferred payment agreements and deposits | (1,701,497) | (1,871,844) |
| Net cash used in noncapital financing activities | <u>(1,701,497)</u> | <u>(1,871,844)</u> |
| Cash flows from capital and related financing activities: | | |
| Additions to utility plant | (9,897,234) | (22,931,401) |
| Principal paid on bonds | (6,480,000) | (6,200,000) |
| Interest paid on bonds | (20,016,068) | (20,235,936) |
| Principal paid on capital leases | (5,589,570) | (4,957,243) |
| Interest paid on capital leases | (17,494,735) | (18,127,061) |
| Self insurance fund receipts | 462,657 | 2,112,546 |
| Oil spill clean-up and typhoon expenditures | (573,098) | - |
| FEMA receipts | 2,936,033 | 2,080,057 |
| Net cash used in capital and related financing activities | <u>(56,652,015)</u> | <u>(68,259,038)</u> |
| Net change in cash and cash equivalents | 5,454,267 | 2,091,846 |
| Cash and cash equivalents at beginning of year | <u>58,968,982</u> | <u>56,877,136</u> |
| Cash and cash equivalents at end of year | <u>\$ 64,423,249</u> | <u>\$ 58,968,982</u> |

See accompanying notes to financial statements.

GUAM POWER AUTHORITY

Statements of Cash Flows, Continued
Years Ended September 30, 2007 and 2006

| | 2007 | 2006 |
|---|---------------|---------------|
| <u>Reconciliation of operating earnings to net cash provided by operating activities:</u> | | |
| Operating earnings | \$ 35,504,236 | \$ 34,383,551 |
| Adjustments to reconcile operating earnings to net cash provided by operating activities: | | |
| Depreciation and amortization | 27,153,680 | 24,267,638 |
| Bad debt | 1,394,582 | 885,242 |
| Difference between retirement expense and funding | 911,236 | 1,387,176 |
| COLA/supplemental annuities paid | (1,030,906) | (1,075,989) |
| Inventory obsolescence | - | 103,001 |
| (Increase) decrease in assets: | | |
| Accounts receivable | (3,170,731) | (1,152,264) |
| Materials and supplies inventory | 999,994 | 868,855 |
| Fuel inventory | (4,082,913) | (6,454,745) |
| Prepaid expenses | 397,384 | (5,989) |
| Deferred fuel costs | 6,427,975 | (4,068,677) |
| Other assets | 84,928 | 98,023 |
| Increase (decrease) in liabilities: | | |
| Accounts payable - fuel | 2,068,279 | 14,000,793 |
| Accounts payable - operations | (3,839,141) | 437,756 |
| Deferred payment agreements | (3,449,590) | 4,551,272 |
| Customer deposits | 622,082 | 21,110 |
| Accrued payroll and employees' benefits | 34,656 | (34,778) |
| Employees' annual and sick leave | 149,100 | 173,374 |
| Net cash provided by operating activities | \$ 60,174,851 | \$ 68,385,349 |

Non-cash transactions:

During the year ended September 30, 2007, GPA established a regulatory asset of \$4.5 million for future recovery of costs incurred in natural disasters in previous years.

See accompanying notes to financial statements.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(1) Organization and Summary of Significant Accounting Policies

Organization

The Guam Power Authority (GPA) is a component unit of the Government of Guam (GovGuam). GPA provides electrical services on Guam to residential, commercial and Government of Guam customers, and to the U.S. Navy under a customer supplier agreement. GPA is governed by the Consolidated Commission on Utilities (CCU), an elected five member board. GPA is subject to the regulations of the Public Utility Commission of Guam (PUC) and has adopted the Uniform System of Accounts prescribed by the Federal Energy Regulatory Commission (FERC). Because of the rate-making process, certain differences arise in the application of accounting principles generally accepted in the United States of America between regulated and non-regulated businesses. Such differences mainly concern the time at which various items enter into the determination of net earnings in order to follow the principle of matching costs and revenues.

Basis of Accounting

GPA utilizes the flow of economic resources measurement focus. Its financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as applied to governmental units using the accrual basis of accounting. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. GASB Statement No. 20, *"Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting"* requires that proprietary activities apply all applicable GASB pronouncements as well as Statements and Interpretations issued by the Financial Accounting Standards Board (FASB), Accounting Principle Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedures issued on or before November 30, 1989. GPA has implemented GASB 20 and elected not to apply FASB Statements and Interpretations issued after November 30, 1989.

Net Assets

Net assets represent the residual interest in GPA's assets after liabilities are deducted and consist of four sections: invested in capital assets, net of related debt; restricted expendable and nonexpendable, and unrestricted. Net assets invested in capital assets, net of debt include capital assets, restricted and unrestricted, net of accumulated depreciation, reduced by outstanding debt net of debt service reserve. Net assets are reported as restricted when constraints are imposed by third parties or enabling legislation. All of GPA's restricted net assets are expendable. All other net assets are unrestricted.

Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(1) Organization and Summary of Significant Accounting Policies, Continued

Utility Plant

Utility Plant is stated at cost which, as to certain plant transferred from the power division of the Public Utility Agency of Guam in 1969, is based on estimated cost as determined by an independent appraiser. Cost includes an allowance on certain projects for funds used during construction of specific power generation plants based on the net cost of borrowed funds used for construction purposes. The cost of utility plant retired or otherwise disposed of, plus removal costs less salvage value, is charged to accumulated depreciation. Contributions in aid of construction are deducted from the cost of the utility plant. Current policy is to capitalize items over \$1,000 in 2007 and over \$500 in 2006.

Depreciation

Depreciation is computed under the straight-line method over the estimated useful lives of the respective assets (5-60 years for plant assets).

Inventory Valuation

Materials and supplies inventories and fuel inventories are stated at the lower of cost (using the weighted average and the first-in, first-out method, respectively), or market.

Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, cash in banks, certificates of deposit, money market accounts and U.S. treasury bills with original maturities of three months or less in the interest and principal funds for debt repayment, the bond indenture funds, and the self-insurance fund.

Compensated Absences

Compensated absences are accrued and reported as a liability in the period earned. Annual leave expected to be paid out within the next fiscal year is accrued and is included in current liabilities. All annual leave credit is convertible to pay upon termination of employment. The maximum accumulation amount of annual leave is limited to 320 hours. Pursuant to Public Law 27-106, employees who have accumulated annual leave in excess of three hundred twenty (320) hours as of February 28, 2003, may carry over their excess and shall use the excess amount of leave prior to retirement or termination from service. At the time of retirement or termination of service, up to 100 hours of excess annual leave existing at February 28, 2003 may be credited to sick leave and the remainder of the excess leave, if any, shall be lost. Public Law 27-106 does not allow lump sum compensation or retirement credit for annual leave in excess of three hundred twenty (320) hours.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(1) Organization and Summary of Significant Accounting Policies, Continued

Deferred Asset and Deferred Revenues

The deferred asset and deferred revenues arose as a result of the Bond Reserve Fund Forward Delivery Agreement entered into in September 2000. The deferred asset represents termination fees and closing costs and the deferred revenues represent the gross proceeds that will be deferred and amortized on a straight line basis over the average remaining life of the 1993 and 1999 bonds.

Sales of Electricity

Sales of electricity are recorded as billed to customers on a monthly cycle billing basis. At the end of each month, unbilled revenues are accrued for each cycle based on the most recent cycle billing. Unbilled receivables at September 30, 2007 and 2006 are \$8,027,101 and \$6,666,521, respectively.

Derivative Instruments

GASB Technical Bulletin No. 2003-1, *Disclosure Requirements for Derivatives Not Reported at Fair Value on the Statement of Net Assets*, adopts many of the definitions established in Financial Accounting Standards Board (FASB) Statement No. 133, *Accounting for Derivative Instruments and Hedging Activities*, and clarifies guidance on derivative disclosures, pending the results of the GASB's project on reporting and measurement of derivatives and hedging activities.

Disclosures required by Technical Bulletin 2003-1 for GPA's fuel oil hedging activities are included in note 16.

Technical Bulletin 2003-1 also adopts the FASB 133 exception for certain derivative transactions that meet the criteria of "normal purchases and normal sales". Power purchase agreements generally meet the "normal purchases and normal sales" exception. Accordingly, the operations and maintenance portions of GPA's energy conversion agreements (see note 11) are excluded from the Technical Bulletin requirements under the "normal purchases and normal sales" exception.

Fuel Oil Costs

Fuel oil costs increase or decrease billings to customers based on price changes in fuel oil purchased by GPA. Under or over recoveries of fuel oil costs are recorded as deferred fuel cost assets or liabilities, respectively, in the accompanying statements of net assets, and are recovered or deducted in future billings to customers based on the Levelized Energy Adjustment Clause (LEAC) approved by the PUC in January of 1996. The LEAC results in the conversion of the monthly fuel charge to a levelized fuel charge, which is reviewed and adjusted by the PUC on a bi-annual basis. GPA is only permitted to recover its actual fuel and related costs. Cumulative unrecovered fuel costs are \$2,141,464 and \$8,569,438 at September 30, 2007 and 2006, respectively.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(1) Organization and Summary of Significant Accounting Policies, Continued

Allowance for Funds Used During Construction

The allowance for funds used during construction (AFUDC) is provided only for construction projects of more than \$50,000, which require a minimum of 90 days to complete. AFUDC is computed using the interest expense on directly assignable borrowings to finance the projects less interest income on the related unused borrowings which have been invested. AFUDC is provided only during the period in which such projects are undergoing activities to prepare them for their intended use.

Unamortized Debt Issuance Costs

Unamortized debt issuance costs include costs related to the issuance of the Series 1993 and Series 1999 bonds. These costs are being amortized on the straight line method over the life of the applicable debt, which approximates the effective interest method.

Canceled Unit

The canceled unit account consists of costs incurred in the refurbishment of the Weber Power Barge. The barge refurbishment project was abandoned during the year ended September 30, 1994. These costs are being amortized on a straight-line basis over the life of the bonds used to finance the refurbishment costs.

New Accounting Standards

During fiscal year 2007, GPA implemented GASB Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. GASB Statement No. 43 establishes uniform financial reporting for other postemployment benefit plans by state and local governments. The implementation of this Statement did not have a material effect on the financial statements of GPA.

In July 2004, GASB issued Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB Statement No. 45 establishes standards for the measurement, recognition, and display of other postemployment benefit expense/expenditures and related liabilities, note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers. The provisions of this Statement are effective for periods beginning after December 15, 2006. The effect, if any, of the implementation of this Statement on the financial statements of GPA has not been determined.

In September 2006, GASB issued Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfer of Assets and Future Revenues*. GASB Statement No. 48 establishes criteria that governments will use to ascertain whether certain transactions should be regarded as a sale or a collateralized borrowing. The Statement also includes a provision that stipulates that governments should not revalue assets that are transferred between financial reporting entity components. The provisions of this Statement are effective for periods beginning after December 15, 2006. Management does not believe that the implementation of this Statement will have a material effect on the financial statements of GPA.

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Notes to Financial Statements
September 30, 2007 and 2006

(1) Organization and Summary of Significant Accounting Policies, Continued

New Accounting Standards, Continued

In December 2006, GASB issued Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. GASB Statement No. 49 provides guidance and consistency under which a governmental entity would be required to report a liability related to pollution remediation. The provisions of this Statement are effective for periods beginning after December 15, 2007. Management does not believe that the implementation of this Statement will have a material effect on the financial statements of GPA.

In May 2007, GASB issued Statement No. 50, *Pension Disclosures an Amendment of GASB Statements No. 25 and 27*. GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits. The provisions of this Statement are effective for periods beginning after June 15, 2007. Management does not believe that the implementation of this Statement will have a material effect on the financial statements of GPA.

In June 2007, GASB issued Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. GASB Statement No. 51 addresses whether and when intangible assets should be considered capital assets for financial reporting purposes. The provisions of this Statement are effective for periods beginning after June 15, 2009. Management does not believe that the implementation of this Statement will have a material effect on the financial statements of GPA.

Reclassifications

Certain account balances in the 2006 financial statements have been reclassified to correspond with the 2007 presentation.

(2) Concentrations of Credit Risk

Financial instruments which potentially subject GPA to concentrations of credit risk consist principally of cash demand deposits and accounts receivable.

At September 30, 2007 and 2006, GPA has cash deposits in bank accounts that exceed federal depository insurance limits. GPA has not experienced any losses in such accounts.

Substantially all of GPA's customer accounts receivable are from individuals, companies and government agencies based in Guam. Concentrations largely result from accounts and notes receivable from Government of Guam agencies and the U.S. Navy. The allowance for doubtful receivables is stated at an amount which management believes will be adequate to absorb possible losses on accounts receivable that may become uncollectible based on evaluations of the collectibility of these accounts and prior collection experience. The allowance is established through a provision for bad debts charged to expense.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(3) Cash and Investments

The bond indenture agreements for the 1993 and 1999 series revenue bonds (note 6) require the establishment of special funds to be held and administered by trustees and by GPA. In addition, proceeds from borrowings to finance generation and transmission facility construction are maintained by GPA in construction accounts. Funds in these accounts are required by loan agreement or public law to be used for generation and transmission facility construction.

At September 30, 2007 and 2006, investments and cash held by trustees and by GPA in these funds and accounts are as follows:

| | 2007 | | | <u>Total</u> |
|------------------------------|------------------------------------|----------------------------|----------------------------|----------------------|
| | Held By Trustee | | Held By GPA | |
| | Interest and Principal Funds | Bond Indenture Funds | Bond Indenture Funds | |
| Construction funds | \$ - | \$ 15,908,918 | \$ - | \$ 15,908,918 |
| Interest and principal funds | 18,696,315 | - | - | 18,696,315 |
| Bond funds | - | 3,434,680 | - | 3,434,680 |
| Working capital funds | - | - | 13,427,363 | 13,427,363 |
| Self-insurance fund | - | - | 1,032,628 | 1,032,628 |
| Revenue funds | - | - | 6,984,897 | 6,984,897 |
| Operating funds | - | - | 4,077,443 | 4,077,443 |
| Surplus funds | - | - | 861,005 | 861,005 |
| | <u>18,696,315</u> | <u>19,343,598</u> | <u>26,383,336</u> | <u>64,423,249</u> |
| Bond Reserve Funds | | | | <u>27,488,252</u> |
| | | | | <u>\$ 91,911,501</u> |

| | 2006 | | | <u>Total</u> |
|------------------------------|------------------------------------|----------------------------|----------------------------|----------------------|
| | Held By Trustee | | Held By GPA | |
| | Interest and Principal Funds | Bond Indenture Funds | Bond Indenture Funds | |
| Construction funds | \$ - | \$ 16,672,617 | \$ - | \$ 16,672,617 |
| Interest and principal funds | 17,941,919 | - | - | 17,941,919 |
| Bond funds | - | 5,134,096 | - | 5,134,096 |
| Working capital funds | - | - | 14,664,780 | 14,664,780 |
| Self-insurance fund | - | - | 2,140,544 | 2,140,544 |
| Revenue funds | - | - | (38,383) | (38,383) |
| Operating funds | - | - | 1,939,236 | 1,939,236 |
| Surplus funds | - | - | 514,173 | 514,173 |
| | <u>17,941,919</u> | <u>21,806,713</u> | <u>19,220,350</u> | <u>58,968,982</u> |
| Bond Reserve Funds | | | | <u>27,488,252</u> |
| | | | | <u>\$ 86,457,234</u> |

Investments in debt securities are carried at cost or amortized cost which approximates market value at September 30, 2007 and 2006. Market values shown below implicitly include accrued interest for debt securities.

| | <u>2007</u> | <u>2006</u> |
|--|----------------------|----------------------|
| Cash on hand, in demand and time deposits and money market accounts | \$ 64,423,249 | \$ 58,968,982 |
| Commercial paper | <u>27,488,252</u> | <u>27,488,252</u> |
| | <u>\$ 91,911,501</u> | <u>\$ 86,457,234</u> |

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(3) Cash and Investments, Continued

The deposits and investment policies of GPA are governed by 5 GCA 21, *Investments and Deposits* in conjunction with applicable bond indentures. Authorized investments include obligations issued or guaranteed by the U.S. government or agencies of the U.S. government; bonds, notes or other indebtedness rated in the highest rating by Moody's Investors Service (Moody's) or Standard & Poor's Corporation (S&P); obligations issued by the Federal National Mortgage Association or the Federal Home Loan Mortgage Corporation with remaining maturities of not more than three years; any bonds or other obligations of any state of the U.S. or any agency, instrumentality or local government unit of such state which are rated in the highest rating category of either Moody's or S&P; demand and time deposits in or certificates of deposit or bankers acceptances with U.S. domestic banks which have a rating of their short term certificates of deposit of A-1 or better by S&P and P-1 by Moody's and mature no more than 360 days after purchase; commercial paper which is rating in the highest classification by S&P and Moody's; and money market funds rated AAAM or better by S&P.

A. Cash

GASB Statement No. 3 previously required government entities to categorize cash to give an indication of the level of risk assumed by the entity at year-end. The three categories are described below:

- Category 1 Insured or registered, or collateralized with securities held by GPA or its agent in GPA's name;
- Category 2 Uninsured and unregistered, but collateralized with securities held by the broker's or dealer's trust department or agent in GPA's name; or
- Category 3 Uninsured and unregistered, with securities held by the broker or dealer, or by its trust department or agent but not in GPA's name.

GASB Statement No. 40 amended GASB Statement No. 3 to eliminate disclosure for deposits falling into categories 1 and 2 but retained disclosures for deposits falling under category 3. Category 3 deposits are those deposits that have exposure to custodial credit risk. Custodial credit risk is the risk that in the event of a bank failure, GPA's deposits may not be returned to it. Such deposits are not covered by depository insurance and are either uncollateralized, or collateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government's name. GPA does not have a deposit policy for custodial credit risk.

As of September 30, 2007 and 2006, the carrying amount of GPA's total cash and cash equivalents and time certificates of deposit was \$64,423,249 and \$58,968,982, respectively, and the corresponding bank balances were \$60,860,827 and \$59,077,822, respectively. Of the bank balance amount as of September 30, 2007 and 2006, \$4,668,944 and \$3,789,575, respectively, is maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. The remaining amount represents short-term investments held and administered by GPA's trustees and cash on hand. As of September 30, 2007 and 2006, bank deposits in the amount of \$428,557 and \$503,774, respectively, were FDIC insured. GPA does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk. GPA has not experienced any losses in such accounts.

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Notes to Financial Statements
September 30, 2007 and 2006

(3) Cash and Investments, Continued

A. Cash, Continued

As of September 30, 2007 and 2006, short-term investments in the amount of \$38,039,913 and \$39,748,631, respectively, are held and administered by GPA's trustees in GPA's name in accordance with various trust agreements and bond indentures.

B. Investments

GASB Statement No. 3 previously required government entities to present investment risks in terms of whether the investments fell into the following categories:

Category 1 Investments that are insured or registered, or securities held by GPA or its agent in GPA's name;

Category 2 Investments that are uninsured or unregistered for which the securities are held by the counterparty's trust department or agent in GPA's name; or

Category 3 Investments that are uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in GPA's name.

GASB Statement No. 40 amended GASB Statement No. 3 to eliminate disclosure for investments falling into categories 1 and 2, and provided for disclosure requirements addressing other common risks for investments such as credit risk, interest rate risk, concentration of credit risk, and foreign currency risk. GASB Statement No. 40 did retain and expand the element of custodial risk in GASB Statement No. 3.

As of September 30, 2007, GPA's investment in commercial paper, included in the bond reserve fund were as follows:

| | <u>Amount</u> | <u>Maturity</u> | <u>S&P's Rating</u> |
|--------------------------------|---------------|-----------------|-------------------------|
| Bond Reserve Fund: | | | |
| Crimson Corporation | \$ 13,743,087 | October 1, 2007 | A-1+ |
| American General Finance Corp. | 13,742,000 | October 1, 2007 | A-1 |

As of September 30, 2006, GPA's investments in commercial paper, included in the bond reserve fund were as follows:

| | <u>Amount</u> | <u>Maturity</u> | <u>Moody's Rating</u> |
|-------------------------|---------------|-----------------|-----------------------|
| Bond Reserve Fund: | | | |
| Crimson Corporation | \$ 13,743,087 | October 2, 2006 | A-1+ |
| Crown Point Capital Co. | 13,742,000 | October 2, 2006 | A-1 |

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. With the exception of investments in U.S. government securities, which are explicitly or implicitly guaranteed by the United States government, all other investments must be rated Aa1/P-1 by Moody's.

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Notes to Financial Statements
September 30, 2007 and 2006

(3) Cash and Investments, Continued

B. Investments, Continued

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to the transaction, GPA will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. GPA's investments are held and administered by trustees in accordance with various bond indentures for the purpose of funding future debt service requirements. At September 30, 2007 and 2006, \$27,488,252 is held in the name of a trustee for GPA.

Concentration of credit risk for investments is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. GASB Statement No. 40 requires disclosure by issuer and amount of investments in any one issuer that represents five percent (5%) or more of total of investments for GPA. As of September 30, 2007, GPA's investments that exceeded 5% of total investments are as follows: Crimson Commercial Paper (22.06%), American General Finance Commercial Paper (22.06%), and short-term investments in First America Treasury (27.49%) and the Federal Debt Security Fund (25.86%). As of September 30, 2006, GPA's investments that exceeded 5% of total investments are as follows: Crimson Commercial Paper (22.06%), Crown Point Capital Co. Commercial paper (22.06%), and short-term investments in Bayerische Landesbank (28.28%) and the Federal Debt Security Fund (27.07%).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt instruments. Maturities of investments in certain funds are limited to five years to limit interest rate risk. Maturities of investments in all funds may not be later than the dates that such moneys are expected to be required by the Trustees.

(4) Receivables

Accounts receivable at September 30, 2007 and 2006, are summarized as follows:

| | <u>2007</u> | <u>2006</u> |
|---|----------------------|----------------------|
| Customers: | | |
| Private | \$ 30,076,732 | \$ 38,554,624 |
| Government | <u>12,428,097</u> | <u>10,320,508</u> |
| | 42,504,829 | 48,875,132 |
| U.S. Navy | 3,842,884 | 4,201,763 |
| Federal Emergency Management Agency | 1,928,245 | 1,958,425 |
| Interest | 496,510 | 476,441 |
| Others | <u>4,093,246</u> | <u>2,833,786</u> |
| | 52,865,714 | 58,345,547 |
| Less allowance for doubtful receivables | <u>(6,161,346)</u> | <u>(15,071,635)</u> |
| | \$ <u>46,704,368</u> | \$ <u>43,273,912</u> |

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Notes to Financial Statements
September 30, 2007 and 2006

(4) Receivables, Continued

Long-Term Receivables

Long-term receivables at September 30, 2007 and 2006 consisted of the following:

| | <u>2007</u> | <u>2006</u> |
|--|----------------------------|---------------------------|
| Installment payment agreement receivable from the GovGuam Public School System (GPSS), payable in three \$500,000 payments in July, August, September 2004, thirteen monthly installments of \$100,000 starting October 2004, with monthly installments increasing by \$25,000 annually each November until payments reach \$200,000 in November 2008, interest at 4.47% per annum, with the final installment due in July 2013, uncollateralized. | \$ 12,023,185 | \$ 13,223,349 |
| Note receivable from the GovGuam Department of Public Works (DPW), due in 60 monthly installments of \$75,000, beginning May 2002, including interest at 4.35%, per annum, with the final installment payment due in April 2007, uncollateralized. | 11,394,293 | 10,910,791 |
| Note receivable from the Guam Memorial Hospital Authority (GMHA), due in 29 monthly installments of \$43,483, beginning October 2005, including interest at 4.47% per annum, with a final installment payment due in February 2008, uncollateralized. The GMHA note was fully paid in June 2007. | - | 759,724 |
| Receivable due from Guam Waterworks Authority (GWA), payable monthly from a water rate surcharge of 8.5% in 2007 and 11.5% in 2006, interest at 4.3%, uncollateralized. | <u>7,504,730</u> | <u>9,762,654</u> |
| Less current portion | 30,922,208 (4,095,488) | 34,656,518 (4,865,940) |
| Less allowance for doubtful receivables | 26,826,720 (11,394,293) | 29,790,578 - |
| | <u>\$ 15,432,427</u> | <u>\$ 29,790,578</u> |

Scheduled maturities of long-term receivables are as follows:

| <u>Year ending September 30,</u> | <u>Amount</u> |
|----------------------------------|----------------------|
| 2008 | \$ 15,489,781 |
| 2009 | 4,463,104 |
| 2010 | 4,682,884 |
| 2011 | 2,162,953 |
| 2012 | 2,261,642 |
| 2013 | <u>1,861,844</u> |
| | <u>\$ 30,922,208</u> |

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(4) Receivables, Continued

Long-Term Receivables, Continued

The GPSS, DPW and GMHA receivables resulted from the conversion of past due receivables from these entities into notes receivable in 2001. In April 2002, the GPSS and DPW notes were renegotiated to convert the outstanding note balances plus current receivable balances into new agreements. In July 2004, the note receivable from GPSS was again renegotiated to convert the old note receivable plus current receivables of \$2,797,264 into an installment agreement of \$15,855,083. In October 2005, GMHA renegotiated its note receivable plus current receivables of \$411,150 into an installment agreement of \$1,193,183 payable over a period of 29 months.

At September 30, 2007, GPA decided to establish an allowance for doubtful receivables against the entire DPW note receivable plus certain other accounts receivable due from DPW. GPA recorded a non-operating expense of \$13,488,544 during the year ended September 30, 2007 as a result of this action.

(5) Short-Term Debt

Short-term debt at September 30, 2007 and 2006, is as follows:

| | <u>2007</u> | <u>2006</u> |
|--|---------------|---------------|
| Taxable commercial paper issued November 1, 2004, interest at 5.37% at September 30, 2007 and 5.28% at September 30, 2006. | \$ 20,000,000 | \$ 20,000,000 |

The above notes are collateralized by a pledge of revenues subordinate to bondholders under GPA's bond issue.

Movements in GPA's short-term debt in 2007 and 2006 are as follows:

| | <u>Outstanding September 30, 2006</u> | <u>Increases</u> | <u>Decreases</u> | <u>Outstanding September 30, 2007</u> |
|--------------------------|---|----------------------|----------------------|---|
| Taxable commercial paper | \$ <u>20,000,000</u> | \$ <u>20,000,000</u> | \$ <u>20,000,000</u> | \$ <u>20,000,000</u> |
| | <u>Outstanding September 30, 2005</u> | <u>Increases</u> | <u>Decreases</u> | <u>Outstanding September 30, 2006</u> |
| Taxable commercial paper | \$ <u>20,000,000</u> | \$ <u>20,000,000</u> | \$ <u>20,000,000</u> | \$ <u>20,000,000</u> |

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Notes to Financial Statements
September 30, 2007 and 2006

(6) Long-Term Debt

Long-term debt at September 30, 2007 and 2006, is as follows:

| | <u>2007</u> | <u>2006</u> |
|---|------------------------------|------------------------------|
| Bonds: | | |
| 1999 Series, initial face value of \$349,178,601, interest at varying rates from 3.90% to 5.25% payable semiannually in October and April, principal and mandatory sinking fund payments payable in varying annual installments commencing with a payment of \$2,950,000 in October 2000, increasing to \$26,110,000 in October 2034. | \$ 325,823,601 | \$ 329,563,601 |
| 1993 Series, initial face value of \$100 million, interest at varying rates from 3.90% to 5.25% payable semiannually in October and April, principal and mandatory sinking fund payments payable in varying annual installments commencing with a payment of \$1,725,000 in October 1996, increasing to \$6,535,000 in October 2023. | <u>76,085,000</u> | <u>78,825,000</u> |
| | 401,908,601 | 408,388,601 |
| Less current maturities | <u>(6,770,000)</u> | <u>(6,480,000)</u> |
| | 395,138,601 | 401,908,601 |
| Less discount on bonds | <u>(5,213,445)</u> | <u>(5,521,271)</u> |
| | 389,925,156 | 396,387,330 |
| Loss on defeasance, net of \$6,890,183 and \$6,010,585 of accumulated amortization in 2007 and 2006, respectively | <u>(15,099,766)</u> | <u>(15,979,364)</u> |
| Total bonds | \$ <u>374,825,390</u> | \$ <u>380,407,966</u> |
| Deferred payment agreements: | | |
| Two deferred vendor payment agreements, payable in monthly installments of \$343,728, including interest at 5% to 5.5%, due in September 2007 and June 2008. | | |
| Less current maturities | <u>1,101,681</u> | <u>3,449,591</u> |
| | \$ <u>-</u> | \$ <u>1,101,681</u> |

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Notes to Financial Statements
September 30, 2007 and 2006

(6) Long-Term Debt, Continued

As of September 30, 2007, future maturities of long-term debt are as follows:

| <u>Year ending September 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total Debt Service</u> |
|----------------------------------|-----------------------|-----------------------|-------------------------------|
| 2008 | \$ 7,871,681 | \$ 20,400,776 | \$ 28,272,457 |
| 2009 | 7,080,000 | 20,071,601 | 27,151,601 |
| 2010 | 7,373,601 | 19,687,813 | 27,061,414 |
| 2011 | 7,795,000 | 19,278,575 | 27,073,575 |
| 2012 | 8,205,000 | 18,847,813 | 27,052,813 |
| 2013 through 2017 | 47,955,000 | 86,958,475 | 134,913,475 |
| 2018 through 2022 | 61,670,000 | 72,589,638 | 134,259,638 |
| 2023 through 2027 | 79,085,000 | 54,298,244 | 133,383,244 |
| 2028 through 2033 | 101,485,000 | 30,669,594 | 132,154,594 |
| 2034 through 2035 | <u>74,490,000</u> | <u>4,044,072</u> | <u>78,534,072</u> |
| | <u>\$ 403,010,282</u> | <u>\$ 346,846,601</u> | <u>\$ 749,856,883</u> |

Proceeds of the 1993 series bonds, face value of \$100 million, were used to finance acquisitions of additional generating capacity, to construct additional transmission facilities, and to upgrade and refurbish existing equipment.

Proceeds of the 1999 series bonds, face value of \$349,178,601, were used to finance new projects as specified in the bond indenture and to retire certain outstanding bonds and commercial paper issued for the purpose of financing certain commercial paper projects.

All gross revenues of GPA have been pledged to repay the 1993 and 1999 series bond principal and interest.

Discounts associated with 1993 and 1999 bond series are being amortized using the effective interest method over the lives of the bonds.

On September 28, 2000, GPA entered into a Bond Reserve Fund Forward Delivery Agreement (the agreement) with the US Bank Trust National Association and Bank of America. In connection with the agreement, GPA received cash totaling \$13.5 million in October 2000 representing the present value of interest income on certain invested bond proceeds.

Based on the terms of the agreement, gross proceeds totaled \$17,521,029 while GPA incurred termination fees and closing costs totaling \$3,530,000 and \$1,250,529, respectively. The \$13.5 million in net proceeds included \$759,500 of interest income earned as of the closing date of the agreement. The gross proceeds, termination fees and closing costs have been deferred and amortized on a straight line basis over the average remaining life of the 1993 and 1999 bonds. The gross proceeds, net of amortization, is reflected as deferred revenue in the accompanying statements of net assets. The termination fees and closing costs amortization are reflected as a deferred asset in the accompanying statements of net assets. The current year amortization of deferred revenue and deferred asset is reflected as components of interest income and interest expense, respectively, in the accompanying statements of revenues, expenses and changes in net assets.

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Notes to Financial Statements
September 30, 2007 and 2006

(6) Long-Term Debt, Continued

The following summarizes deferred revenues and deferred asset at September 30, 2007 and 2006:

| | <u>2007</u> | <u>2006</u> |
|--------------------------|----------------------|----------------------|
| Deferred revenues | \$ 17,521,029 | \$ 17,521,029 |
| Accumulated amortization | <u>(4,088,624)</u> | <u>(3,504,606)</u> |
| | \$ <u>13,432,405</u> | \$ <u>14,016,423</u> |
| Deferred asset | \$ 4,780,529 | \$ 4,780,529 |
| Accumulated amortization | <u>(1,115,457)</u> | <u>(956,106)</u> |
| | \$ <u>3,665,072</u> | \$ <u>3,824,423</u> |

Changes in long-term liabilities are presented as follows:

| | Outstanding Sept. 30, 2006 | Increases | Decreases | Outstanding Sept. 30, 2007 | Current | Noncurrent |
|---|-------------------------------|----------------------|----------------------|-------------------------------|----------------------|-----------------------|
| 1993 Series bonds | \$ 78,825,000 | \$ - | \$ 2,740,000 | \$ 76,085,000 | \$ 2,880,000 | \$ 73,205,000 |
| 1999 Series bonds | 329,563,601 | - | 3,740,000 | 325,823,601 | 3,890,000 | 321,933,601 |
| Unamortized discount on bonds | (5,521,271) | - | (307,826) | (5,213,445) | - | (5,213,445) |
| Loss on defeasance of bonds | (15,979,364) | - | (879,598) | (15,099,766) | - | (15,099,766) |
| Obligations under capital leases | 144,165,231 | - | 5,589,570 | 138,575,661 | 6,304,899 | 132,270,762 |
| DCRS sick leave liability | 946,549 | 95,425 | - | 1,041,974 | - | 1,041,974 |
| Deferred payment agreements | 4,551,272 | - | 3,449,591 | 1,101,681 | 1,101,681 | - |
| Employees annual leave | 2,101,990 | 53,675 | - | 2,155,665 | 1,138,408 | 1,017,257 |
| Retirement fund deferred contributions | 9,105,058 | 911,236 | - | 10,016,294 | - | 10,016,294 |
| Deferred revenues | 14,016,423 | - | 584,018 | 13,432,405 | - | 13,432,405 |
| Provision for self-insurance | <u>2,112,546</u> | <u>-</u> | <u>774,696</u> | <u>1,337,850</u> | <u>-</u> | <u>1,337,850</u> |
| | \$ <u>563,887,035</u> | \$ <u>1,060,336</u> | \$ <u>15,690,451</u> | \$ <u>549,256,920</u> | \$ <u>15,314,988</u> | \$ <u>533,941,932</u> |
| | Outstanding Sept. 30, 2005 | Increases | Decreases | Outstanding Sept. 30, 2006 | Current | Noncurrent |
| 1993 Series bonds | \$ 81,425,000 | \$ - | \$ 2,600,000 | \$ 78,825,000 | \$ 2,740,000 | \$ 76,085,000 |
| 1999 Series bonds | 333,163,601 | - | 3,600,000 | 329,563,601 | 3,740,000 | 325,823,601 |
| Unamortized discount on bonds | (5,829,098) | - | (307,827) | (5,521,271) | - | (5,521,271) |
| Loss on defeasance of bonds | (16,858,962) | - | (879,598) | (15,979,364) | - | (15,979,364) |
| Obligations under capital leases | 149,122,474 | - | 4,957,243 | 144,165,231 | 5,589,841 | 138,575,390 |
| DCRS sick leave liability | 818,222 | 128,327 | - | 946,549 | - | 946,549 |
| Deferred payment agreements | - | 6,369,778 | 1,818,506 | 4,551,272 | 3,449,591 | 1,101,681 |
| Employees annual leave | 2,056,943 | 45,047 | - | 2,101,990 | 1,078,856 | 1,023,134 |
| Retirement fund deferred contribution | 7,717,882 | 1,387,176 | - | 9,105,058 | - | 9,105,058 |
| Deferred revenues, net | 14,600,440 | - | 584,017 | 14,016,423 | - | 14,016,423 |
| Provision for self-insurance | <u>-</u> | <u>2,112,546</u> | <u>-</u> | <u>2,112,546</u> | <u>-</u> | <u>2,112,546</u> |
| | \$ <u>566,216,502</u> | \$ <u>10,042,874</u> | \$ <u>12,372,341</u> | \$ <u>563,887,035</u> | \$ <u>16,598,288</u> | \$ <u>547,288,747</u> |

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(7) Defeased Debt

On May 1, 1999, GPA issued the 1999 Series bonds of \$349,178,601 to finance 1999 projects, to retire \$45 million in tax exempt commercial paper notes, to retire GPA's 1992 and 1994 series bonds with a total principal outstanding of \$143,660,000 and \$99,820,000, respectively, and to pay the amount currently due on the 1993 bonds totaling \$1,950,000. The proceeds for the refunding of the aforementioned bonds were transferred to an escrow agent who used the proceeds to purchase U.S. Government securities which are to be held by the escrow agent in an irrevocable trust to provide debt service payments until maturity or earlier redemption of the 1992 and 1994 bonds. The advance refunding met the requirements of an in-substance defeasance and the 1992 and 1994 bonds were removed from GPA's financial statements. The advance refunding resulted in a loss on defeasance totaling \$21,989,949 representing the difference between the reacquisition price and the carrying amount of the 1992 and 1994 bonds. The loss has been deferred and amortized over the remaining life of the 1992 and 1994 bonds and is reflected as a reduction of the bond liability in the accompanying statements of net assets.

(8) Employees' Retirement Plan

Employees of GPA hired on or before September 30, 1995 are under the Government of Guam Employees' Retirement System (a defined benefit, contributory pension plan). Employees hired after September 30, 1995, are members of the Defined Contribution Retirement System (DCRS). Until December 31, 1999 and for several limited periods after December 31, 1999, those employees who were members of the Defined Benefit Plan (DBP) with less than 20 years of service at September 30, 1995, had the option to switch to the DCRS. Otherwise, they remained under the old plan.

The DBP and the DCRS are administered by the Government of Guam Retirement Fund, to which GPA contributes based upon a fixed percentage of the payroll for those employees who are members of the Plan. Statutory contribution rates are established by the Guam Legislature annually.

Defined Benefit Plan

As a result of an actuarial valuations performed as of September 30, 2005, 2004 and 2003, contribution rates required to fully fund the Retirement Fund liability as required by Guam law, for the years ended September 30, 2007, 2006 and 2005, respectively, have been determined as follows:

| | <u>2007</u> | <u>2006</u> | <u>2005</u> |
|---|---------------|---------------|---------------|
| Normal costs (% of DB Plan payroll) | 18.21% | 17.83% | 18.30% |
| Employee contributions (DB Plan employees) | <u>9.50%</u> | <u>9.50%</u> | <u>9.50%</u> |
| Employer portion of normal costs (% of DB Plan payroll) | <u>8.71%</u> | <u>8.33%</u> | <u>8.80%</u> |
| Employer portion of normal costs (% of total payroll) | 4.26% | 4.64% | 4.96% |
| Unfunded liability cost (% of total payroll) | <u>20.66%</u> | <u>21.36%</u> | <u>19.93%</u> |
| Government contribution as a % of total payroll | <u>24.92%</u> | <u>26.00%</u> | <u>24.89%</u> |
| Statutory contribution rates as a % of DB Plan payroll | | | |
| Employer | <u>22.94%</u> | <u>21.81%</u> | <u>20.81%</u> |
| Employee | <u>9.50%</u> | <u>9.50%</u> | <u>9.50%</u> |

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Notes to Financial Statements
September 30, 2007 and 2006

(8) Employees' Retirement Plan, Continued

The plan utilized the actuarial cost method termed "entry age normal". Significant actuarial assumptions for 2005, 2004 and 2003 actuarial valuations were:

| | |
|----------------------------------|-------------|
| Interest rate and rate of return | 7.0% |
| Payroll growth | 3.5% |
| Salary increases | 4.0% - 8.5% |

The unfunded liability is being amortized as a level percentage of total payroll through May 1, 2031.

The actuarial valuations performed as of September 30, 2005, 2004 and 2003, did not provide a breakdown of actuarial present value of vested and non-vested accumulated plan benefits by sponsor or net assets available for benefits by sponsor. If the actuarial valuation were performed for GPA as a separate sponsor, the accrued unfunded liability at September 30, 2007 and 2006 may be materially different than that recorded in the accompanying financial statements.

The actuarial valuations and contribution rates are based on estimates and assumptions. Changes in estimates and actuarial assumptions may result in revisions in actuarial valuations and contributions rates. The effects of such revisions are recognized in the period in which the revisions are determined.

Defined Contribution Plan

Contributions into the DCRS by members are based on an automatic deduction of 5% of the member's regular base pay. The contribution is periodically deposited into an individual annuity account within the DCRS. Employees are afforded the opportunity to select from different annuity accounts available under the DCRS.

Statutory employer contributions for DCRS employees for the years ended September 30, 2007 and 2006 are determined using the same rates as the DB plan. Of the amount contributed by the employer, only 5% of the member's regular base pay is deposited into the member's individual annuity account. The remaining amount is contributed towards the unfunded liability of the defined benefit plan.

Members of the DCRS who have completed five years of government service, have a vested balance of 100% of both member and employer contributions plus any earnings thereon.

Public Law 26-86 allows members of the DCRS to receive a lump sum payment of one-half of their accumulated sick leave upon retirement. GPA has accrued an estimated liability of \$1,041,974 and \$946,549 at September 30, 2007 and 2006, respectively, for potential future sick leave payments as a result of this law. However, this amount is an estimate and actual payout may be materially different than estimated.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(8) Employees' Retirement Plan, Continued

Retirement Expense

Retirement expense for the years ended September 30, 2007, 2006 and 2005 is as follows:

| | <u>2007</u> | <u>2006</u> | <u>2005</u> |
|---|---------------------|---------------------|---------------------|
| Cash contributions and accruals | \$ 5,013,901 | \$ 5,333,252 | \$ 4,198,248 |
| Increase in accrued unfunded liability to the retirement fund | <u>911,236</u> | <u>1,387,176</u> | <u>2,668,476</u> |
| | <u>\$ 5,925,137</u> | <u>\$ 6,720,428</u> | <u>\$ 6,866,724</u> |

For additional information on the Government of Guam Retirement Fund, inquiries may be addressed to the Director of the Government of Guam Retirement Fund, 424 A Route 8, Maite, Guam 96910.

(9) Commitments and Contingencies

Capital Commitments

The 2008 capital improvement project budget is approximately \$20.3 million.

In February 2007 and December 2006, GPA has entered into agreements to purchase residual fuel oil and low sulfur diesel fuel oil, respectively. The agreements are for three years with an option to extend for two additional one year terms.

Leases

On December 31, 2002 GPA entered into a lease agreement for its office building for a period of five years, including extensions, with a monthly rental of \$25,000. On January 1, 2008, GPA renewed the lease agreement for an additional term of two years with a monthly rental of \$45,000, expiring on December 31, 2009. The renewed lease has an option to extend for an additional three years.

GPA entered into a ten-year lease of fuel storage tanks beginning in September 1998, with monthly rentals increasing to \$107,500 in March 2003. The lease has an option to renew for an additional 5-year period, expiring in September 2013, at an increased monthly rental of \$115,650.

At September 30, 2007, future minimum lease payments for operating leases are as follows:

| <u>Year ending September 30,</u> | <u>Amount</u> |
|----------------------------------|---------------------|
| 2008 | \$ 1,797,683 |
| 2009 | 617,260 |
| 2010 | 269,495 |
| 2011 | <u>118,376</u> |
| | <u>\$ 2,802,814</u> |

Rent expense under the aforementioned agreements totaled \$1,757,683 and \$1,793,426 during the years ended September 30, 2007 and 2006, respectively.

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Notes to Financial Statements
September 30, 2007 and 2006

(9) Commitments and Contingencies, Continued

Performance Management Contracts

On January 1, 2003 and 2005, GPA entered into Performance Management Contracts (PMC) with two companies, for the operation and maintenance of the Cabras 1 & 2 and Cabras 3 & 4 generators. PMC contracts are for a period of 5 years.

At September 30, 2007, the minimum management fees for the PMC above are as follows:

| <u>Year ending September 30,</u> | <u>Amount</u> |
|----------------------------------|---------------------|
| 2008 | \$ 2,059,665 |
| 2009 | 1,374,298 |
| 2010 | <u>346,095</u> |
| | \$ <u>3,780,058</u> |

The above fees are subject to certain incentives and penalties, as agreed by both parties.

Letters of Credit

As of September 30, 2007, GPA has a \$10 million uncollateralized revolving documentary letter of credit for purchases of fuel.

Environmental Protection Agency

On May 24, 1986, the administrator of the Environmental Protection Agency (EPA) granted a continuing exemption to GPA under the provisions of Section 325(b) of the Clean Air Act, as amended. The terms of the exemption require monitoring by EPA, certain commitments by GPA regarding fuel stocks and reporting and delineation of grounds for revocation of the exemption.

Environmental Remediation

On August 4, 2001, the Tanguisson pipeline in the Mongmong/Toto area ruptured spilling black oil, which contaminated an approximate 60,000 square foot area. The pipeline is operated by GPA and owned by the United States Navy. In 2004, GPA expensed clean-up costs totaling \$3,414,842. GPA has filed a claim with its insurance company for the costs of clean up less deductibles; however, reimbursement by the insurance company is considered unlikely.

Litigation

GPA has several asserted and unasserted claims outstanding as of September 30, 2007. It is not possible for the management of GPA to estimate the ultimate resolution of these matters and therefore, no provision for any liability that may result from these claims has been made in the financial statements.

Self-Insurance

GPA self-insures its transmission and distribution (T&D) plant, because no insurance is available at reasonable rates.

GUAM POWER AUTHORITY

Notes to Financial Statements
September 30, 2007 and 2006

(9) Commitments and Contingencies, Continued

Self-Insurance, Continued

As the result of a PUC Decision and Order, GPA added an insurance charge of \$.00145 per kilowatt hour to customer billings effective January 1, 1993 until a self-insurance fund balance of \$2.5 million is established. As required by the Decision and Order, GPA records the insurance charge as sales revenue and records self-insurance expense in the same amount. Insurance charge proceeds are transferred to the restricted self-insurance fund to be used to cover uninsured or self-insured damages to the T&D plant in the event of a natural catastrophe. The self-insurance fund, included in cash and cash equivalents held by GPA, is \$1,032,628 and \$2,140,544 at September 30, 2007 and 2006, respectively.

FEMA Receivables

As of September 30, 2007 and 2006, GPA has recorded a total of \$1,928,245 and \$1,958,425 respectively, in outstanding FEMA receivables for hazard mitigation projects and typhoon damages.

Hazardous Waste Assessment

Guam Public Law 20-110 requires certain entities to remit payments to a hazardous substance expense fund. There are questions as to the enforceability of the law and; accordingly, no provision has been made in the accompanying financial statements for payments to be made under this law.

(10) Agreements with the United States Navy

On September 15, 1996, a lease agreement was entered into between GPA and the U.S. Navy (Navy) to transfer to GPA the operations, maintenance and custody of certain Navy-owned electrical transmission and distribution lines, electric power generation facilities, related structures and equipment, together with the associated land interest. The facilities are leased to GPA at no cost for a period of 50 years.

During the years ended September 30, 2007 and 2006, GPA billed the Navy \$51,402,192 and \$50,422,125, respectively, for sales of electricity under a customer-supplier agreement. Receivables from the Navy were \$3,842,884 and \$4,201,763 at September 30, 2007 and 2006, respectively.

(11) Energy Conversion Agreements

In September 1996, GPA entered into agreements to purchase electricity produced by generating plants constructed or refurbished and operated by three companies. The agreements have twenty year terms. At the end of the agreements, ownership of the plants and the plant improvements reverts to GPA. Under each of the agreements, GPA pays capacity and operation and maintenance costs.

GPA has determined that the agreements to purchase electricity were in fact capital leases to acquire the plants and that the capacity payments made under the agreements were lease payments. The operations and maintenance payments under the agreements are reflected as energy conversion costs under operation and maintenance expenses.

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Notes to Financial Statements
September 30, 2007 and 2006

(11) Energy Conversion Agreements, Continued

The leases have effective interest rates ranging from 8.6% to 14.2%. Future capacity payments under these agreements are as follows:

| <u>Year ending September 30,</u> | <u>Amount</u> |
|------------------------------------|-----------------------|
| 2008 | \$ 23,084,304 |
| 2009 | 23,084,304 |
| 2010 | 23,084,304 |
| 2011 | 23,084,304 |
| 2012 | 23,084,304 |
| 2013-2017 | 115,263,675 |
| 2018-2019 | <u>24,962,188</u> |
| | 255,647,383 |
| Less amounts representing interest | <u>117,071,722</u> |
| | 138,575,661 |
| Less current portion | <u>6,304,899</u> |
| | \$ <u>132,270,762</u> |

(12) Supplemental/COLA Annuities

As required by Public Law 26-35, as amended by Public Law 26-49, GPA must pay to the Government of Guam Retirement Fund certain supplemental benefits for retirees. The supplemental benefits derive from an annual appropriation by the Guam Legislature and do not relate to covered Plan benefits.

(13) Self-Insurance Fund

In 2007, GPA recovered the following costs against the self-insurance fund:

| | |
|-----------------------------------|---------------------|
| Prior years' typhoon expenditures | \$ 708,346 |
| Generator fire | 978,840 |
| Regulatory asset (note 14) | 529,008 |
| Typhoon-related preparations | <u>252,043</u> |
| | \$ <u>2,468,237</u> |

(14) Regulatory Asset

In May 2007, the PUC authorized GPA to establish a \$4.5 million regulatory asset to recover prior years' uninsured typhoon losses. Recoveries will be made through the insurance charge included in customer billings. The establishment of this regulatory asset is in full discharge of any and all uninsured GPA claims through August 2004.

(15) Transactions with Government of Guam Agencies

During the years ended September 30, 2007 and 2006, GPA billed the Government of Guam agencies \$46,839,342 and \$44,880,211, respectively, for sales of electricity. Receivables (excluding long-term receivables) from Government of Guam agencies were \$12,428,097 and \$10,320,508 at September 30, 2007 and 2006, respectively.

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Notes to Financial Statements
September 30, 2007 and 2006

(15) Transactions with Government of Guam Agencies, Continued

GPA provides electrical and administrative services to GWA, a component unit of the Government of Guam, which is also governed by the CCU. Electricity sales to GWA for the years ended September 30, 2007 and 2006 were \$7,046,034 and \$5,917,154, respectively. Total amounts billed by GPA to GWA for administrative expenses and cost reimbursements amounted to \$610,834 and \$445,148 in 2007 and 2006, respectively. Outstanding receivables for administrative expenses and cost reimbursements billed by GPA to GWA amounted to \$1,326,645 and \$1,194,187 as of September 30, 2007 and 2006, respectively. In addition, GPA has a long-term receivable of \$7,504,730 and \$9,762,654 due from GWA at September 30, 2007 and 2006, respectively (see note 4).

(16) Derivatives

GPA is exposed to market price fluctuations on its purchases of fuel oil. GPA uses derivatives such as commodity swaps to protect itself from increases in market prices.

At September 30, 2007, GPA has an outstanding commodity swap for the last six months of fiscal year 2007 based on a notional amount of 179,442 metric tons of low sulfur and high sulfur fuel oil. Payment is based on current spot prices at the settlement date. At September 30, 2007, the commodity swaps had a negative fair value of approximately \$741,000. At September 30, 2007, the counterparty was rated AA- by S&P. At September 30, 2006, GPA has entered into several commodity swaps for the first six months of fiscal year 2007 based on a notional amount of 269,000 metric tons of low sulfur and high sulfur fuel oil. Payment is based on current spot prices at the settlement date. At September 30, 2006, the three swap counterparties were rated AA-, AA-, and AA by S&P. At September 30, 2006, the commodity swaps had a negative fair value of approximately \$2.2 million. At September 30, 2007 and 2006, GPA was not exposed to credit risk because the swaps had negative fair values. However, should implied forward prices increase and the fair value of the swaps become positive, GPA would be exposed to credit risk on the swaps on the amount of their fair value.

(17) Restricted Net Assets

At September 30, 2007 and 2006, net assets are restricted for the following purposes:

| | <u>2007</u> | <u>2006</u> |
|------------------|----------------------|----------------------|
| Debt Service | \$ 36,646,546 | \$ 34,856,662 |
| Capital Projects | <u>15,908,918</u> | <u>16,672,617</u> |
| | \$ <u>52,555,464</u> | \$ <u>51,529,279</u> |

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Notes to Financial Statements
September 30, 2007 and 2006

(17) Utility Plant

A summary of changes in capital assets for the years ended September 30, 2007 and 2006 is as follows:

| <u>2007</u> | Beginning Balance October 1, 2006 | Transfers and Additions | Transfers and Deletions | Balance September 30, 2007 |
|--------------------------------------|---|----------------------------|----------------------------|-------------------------------|
| <u>Depreciable:</u> | | | | |
| Intangible plant | \$ 4,353,988 | \$ - | \$ - | \$ 4,353,988 |
| Steam production plant | 77,466,762 | 6,915,862 | (1,028,622) | 83,354,002 |
| Other production plant | 249,746,948 | 4,289,543 | (2,565,110) | 251,471,381 |
| Transmission plant | 117,316,621 | 720,432 | - | 118,037,053 |
| Distribution plant | 153,194,477 | 3,467,468 | (669,783) | 155,992,162 |
| General plant | 36,400,445 | 462,980 | (858,497) | 36,004,928 |
| Production plant under capital lease | 171,382,727 | - | - | 171,382,727 |
| | 809,861,968 | 15,856,285 | (5,122,012) | 820,596,241 |
| Accumulated depreciation | (284,111,334) | (27,153,680) | 4,674,622 | (306,590,392) |
| | 525,750,634 | (11,297,395) | (447,390) | 514,005,849 |
| <u>Non-depreciable:</u> | | | | |
| Construction work in progress | 25,877,073 | 13,241,566 | (18,753,226) | 20,365,413 |
| | <u>\$ 551,627,707</u> | <u>\$ 1,944,171</u> | <u>\$ (19,200,616)</u> | <u>\$ 534,371,262</u> |
| | | | | |
| <u>2006</u> | Beginning Balance October 1, 2005 | Transfers and Additions | Transfers and Deletions | Balance September 30, 2006 |
| <u>Depreciable:</u> | | | | |
| Intangible plant | \$ 4,353,988 | \$ - | \$ - | \$ 4,353,988 |
| Steam production plant | 75,867,761 | 1,659,840 | (60,839) | 77,466,762 |
| Other production plant | 248,658,560 | 3,403,931 | (2,315,543) | 249,746,948 |
| Transmission plant | 116,088,664 | 1,365,828 | (137,871) | 117,316,621 |
| Distribution plant | 147,171,506 | 6,084,056 | (61,085) | 153,194,477 |
| General plant | 35,400,683 | 6,881,100 | (5,881,338) | 36,400,445 |
| Production plant under capital lease | 171,382,727 | - | - | 171,382,727 |
| | 798,923,889 | 19,394,755 | (8,456,676) | 809,861,968 |
| Accumulated depreciation | (266,635,872) | (24,267,638) | 6,792,176 | (284,111,334) |
| | 532,288,017 | (4,872,883) | (1,664,500) | 525,750,634 |
| <u>Non-depreciable:</u> | | | | |
| Construction work in progress | 20,829,261 | 27,073,970 | (22,026,158) | 25,877,073 |
| | <u>\$ 553,117,278</u> | <u>\$ 22,201,087</u> | <u>\$ (23,690,658)</u> | <u>\$ 551,627,707</u> |

GUAM POWER AUTHORITY

Schedule 1
Schedule of Sales of Electricity
Years Ended September 30, 2007 and 2006

| | <u>2007</u> | <u>2006</u> |
|--------------------|-----------------------|-----------------------|
| Commercial | \$ 122,492,234 | \$ 113,660,170 |
| Residential | 85,135,121 | 79,562,584 |
| Government of Guam | 46,839,342 | 44,880,211 |
| U.S. Navy | <u>51,402,192</u> | <u>50,422,125</u> |
| | <u>\$ 305,868,889</u> | <u>\$ 288,525,090</u> |

See accompanying independent auditors' report.

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Schedule 2

Schedule of Operating and Maintenance Expenses
Years Ended September 30, 2007 and 2006

| | 2007 | 2006 |
|------------------------------------|---------------|---------------|
| Administrative and General: | | |
| Salaries and wages: | | |
| Regular pay | \$ 3,570,970 | \$ 3,406,851 |
| Overtime | 38,949 | 84,636 |
| Premium pay | 4,723 | 4,908 |
| Benefits | 7,610,622 | 7,711,400 |
| Total salaries and wages | 11,225,264 | 11,207,795 |
| Insurance | 6,889,167 | 6,908,165 |
| Contract | 2,558,515 | 3,150,443 |
| Communications | 1,521,067 | 1,540,678 |
| Operating supplies | 93,717 | 131,573 |
| Training | 80,826 | 237,594 |
| Completed work orders | 71,052 | 18,641 |
| Other administrative expenses | 54,943 | 135,690 |
| Travel | 46,182 | 207,843 |
| Office supplies | 11,065 | 37,633 |
| Overhead allocations | 1,049 | 26,452 |
| Miscellaneous | 444,841 | 194,546 |
| Total administrative and general | \$ 22,997,688 | \$ 23,797,053 |
| Customer Accounting: | | |
| Salaries and wages: | | |
| Regular pay | \$ 1,394,879 | \$ 1,362,751 |
| Overtime | 86,855 | 82,868 |
| Premium pay | 289 | 231 |
| Benefits | 119,990 | 96,226 |
| Total salaries and wages | 1,602,013 | 1,542,076 |
| Collection fee | 583,466 | 234,604 |
| Completed work orders | 382,538 | 387,326 |
| Communications | 226,736 | 207,781 |
| Overhead allocations | 59,627 | 98,634 |
| Office supplies | 9,410 | 19,147 |
| Operating supplies | 2,374 | 68,540 |
| Miscellaneous | 2,015 | 674 |
| Total customer accounting | \$ 2,868,179 | \$ 2,558,782 |

See accompanying independent auditors' report.

GUAM POWER AUTHORITY

Schedule 2

Schedule of Operating and Maintenance Expenses, Continued
Years Ended September 30, 2007 and 2006

| | 2007 | 2006 |
|---------------------------------------|----------------|----------------|
| Fuel: | | |
| Salaries and wages: | | |
| Regular pay | \$ 87,146 | \$ 85,983 |
| Overtime | 13,377 | 12,220 |
| Premium pay | 227 | 61 |
| Benefits | 4,679 | 4,152 |
| Total salaries and wages | 105,429 | 102,416 |
| Fuel | 168,214,235 | 162,618,959 |
| Deferred fuel costs | 6,427,975 | (5,599,676) |
| Total fuel costs | \$ 174,747,639 | \$ 157,121,699 |
| Other Production: | | |
| Salaries and wages: | | |
| Regular pay | \$ 6,835,794 | \$ 6,941,821 |
| Overtime | 1,301,114 | 1,527,774 |
| Premium pay | 141,718 | 135,828 |
| Benefits | 526,079 | 552,991 |
| Total salaries and wages | 8,804,705 | 9,158,414 |
| Contract | 6,953,235 | 7,601,507 |
| Completed work orders | 316,169 | 582,706 |
| Operating supplies | 235,953 | 890,841 |
| Overhead allocations | 82,069 | 189,700 |
| Office supplies | 2,195 | 10,253 |
| Communications | - | 1,900 |
| Miscellaneous | 167,100 | 208,987 |
| Total other production | \$ 16,561,426 | \$ 18,644,308 |
| Transmission and Distribution: | | |
| Salaries and wages: | | |
| Regular pay | \$ 4,367,976 | \$ 4,373,782 |
| Overtime | 559,982 | 954,179 |
| Premium pay | 52,368 | 51,943 |
| Benefits | 326,730 | 353,400 |
| Total salaries and wages | 5,307,056 | 5,733,304 |
| Overhead allocations | 1,482,082 | 1,600,605 |
| Completed work orders | 1,035,600 | 1,809,218 |
| Operating supplies | 532,579 | 1,007,979 |
| Contract | 172,529 | 272,559 |
| Office supplies | 11,966 | 32,603 |
| Provision for inventory obsolescence | - | 103,001 |
| Total transmission and distribution | \$ 8,541,812 | \$ 10,559,269 |

See accompanying independent auditors' report.

GUAM POWER AUTHORITY
Schedule 3
Schedule of Salaries and Wages
Years Ended September 30, 2007 and 2006

| | <u>2007</u> | <u>2006</u> |
|--------------------------|----------------------|----------------------|
| Salaries and wages: | | |
| Regular pay | \$ 16,256,765 | \$ 16,171,188 |
| Overtime | 2,000,277 | 2,661,677 |
| Premium pay | 199,325 | 192,971 |
| Benefits | 8,588,100 | 8,718,169 |
| Total salaries and wages | <u>\$ 27,044,467</u> | <u>\$ 27,744,005</u> |

Schedule 4
Employees by Department
Year Ended September 30, 2007

| Department: | <u>Full Time Employees (b)</u> | <u>Category Personnel Services (a)</u> |
|---|------------------------------------|--|
| Board | 2 | \$ 167,216 |
| Executive | 9 | 430,326 |
| Administration | 35 | 1,943,087 |
| Finance | 24 | 1,415,460 |
| Planning and Regulatory | 6 | 340,676 |
| Property and Facilities | 10 | 385,713 |
| Purchasing and Supply Management | 17 | 482,940 |
| Customer Service | 63 | 2,482,866 |
| Engineering | 38 | 521,696 |
| Generation | 173 | 10,043,913 |
| Strategic Planning and Operation Research and Development | 6 | 468,468 |
| Power System Control Center | 25 | 1,509,569 |
| Transporation | 14 | 156,130 |
| Transmission and Distribution | 95 | 4,492,696 |
| Total full time employees | <u>517</u> | <u>24,840,756</u> |
| Apprentice and summer engineering | | 1,292,475 |
| Retirement fund accrual | | 911,236 |
| | | <u>\$ 27,044,467</u> |

Note(s):

- (a) The amounts consists of total payroll charge to O & M for the year end funded by revenues.
- (b) Filled positions at the end of the year, excluding apprentices.

See accompanying independent auditors' report.