Suite 401 DNA Building 238 Archbishop Flores St. Hagåtña, Guam 96910



FAX

	Mr. Glenn Leon (Director Department of Pub	olic Works	From:	Doris Flores Brooks Guam Public Auditor Office of Public Accountability		
То:	1	am 96913 121/3232 78 er tano y Generals ney General of Guam ps Drive, Suite 706 96913	Pages:	4 (including cover page)		
	Joyce C.H. Tang, (Attorney for Appe Civille & Tang, PL	ellant Core Tech)	Date:	December 19, 2017		
CC:	330 Hernan Cortez Hagatna, Guam 96 Phone: (671) 472-8 Fax: (671) 477-251	Avenue Suite 200 910 3868/9	Phone: Fax:	(671) 475-0390 x. 204 (671) 472-7951		
Re:		Decision and Order Re Appella bpoena of Attorney Tom Kee		Disqualify Attorney Tom Keeler		
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			Jerric	Jerrick Hernandez		
			Audit	or		
r'			jhern	andez@guamopa.com		

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OFFICE OF PUBLIC ACCOUNTABILITY

Doris Flores Brooks, CPA, CGFM Public Auditor

PROCUREMENT APPEALS

IN THE APPEAL OF,

OPA-PA-17-009

DECISION AND ORDER RE

APPELLANT'S MOTION TO
DISQUALIFY ATTORNEY TOM
KEELER AND REQUEST FOR
SUBPOENA OF ATTORNEY TOM
KEELER

To: **Purchasing Agency:**

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Department of Public Works, Government of Guam C/O Thomas P. Keeler, Esq. Assistant Attorney General Office of the Attorney General of Guam 590 S. Marine Corps Drive, Suite 706 Tamuning, Guam, 96913 Facsimile: (671) 472-2493

Appellant:

Core Tech International Corp. C/O Joyce C.A. Tang, Esq. 330 Hernan Cortez Ave., Suite 200 Hagåtña, Guam, 96910 Facsimile: (671) 477-2511

THIS MATTER, came before the Public Auditor pursuant to the Appellant's (Hereafter Referred to as "CTI") Motion to Disqualify Tom Keeler that was filed on December 11, 2017 and pursuant to CTI's December 18, 2017 request for a subpoena for Tom Keeler. After reviewing the aforementioned motion and request for a subpoena, the Public Auditor, acting *Sua Sponte*, hereby FINDS and ORDERS the following

1. Assistant Attorney General Thomas P. Keeler, Esq., who is representing the Purchasing Agency's (Hereafter referred to as "DPW") in this matter, is not a necessary witness. CTI's main argument alleges that DPW has asserted an "advice of counsel defense" and that Keeler must be disqualified because he is now a necessary witness in this matter. Page 6, CTI's Motion

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to Disqualify Tom Keeler filed on December 11, 2017 (Hereafter Referred to as CTI's Motion. In a criminal case, the Advice of Counsel Defense is a partial defense offered to disprove the mens rea element of a crime. Bisno v. United States, 299 F.2d 711, 719 (9th Cir., 1961). A criminal defendant who reasonably relies on the advice of counsel may not be convicted of a crime that involves willful and unlawful intent. Williamson v. United States, 207 U.S. 425, 453 (1908). Hence, the "advice of counsel defense" is not applicable to this administrative proceeding because neither DPW, nor any of DPW's employees have been charged with a criminal offense involving willful and unlawful intent such that they could properly assert the defense, and if they had, the resolution of such criminal charges would be outside of the Public Auditor's jurisdiction. CTI also argues that Keeler's testimony of relevant and unobtainable elsewhere. Page 6, CTI's Motion. In support of this argument, CTI alleges that only Keeler can testify about the timing and accuracy of DPW's Notice of Default or Contract Termination on an unrelated bridge project and its interpretation of the record of default in the solicitation at issue in this matter. Id., page 5-7. However, this is not true, the Public Auditor finds that it can examine DPW's employees and the record in this matter to obtain evidence concerning those issues. CTI is reminded that the Attorney General of Guam and her attorneys have very specific role in Guam's Procurement System. Whenever the Chief Procurement Officer, the Director of Public Works, or the head of any executive branch agency, autonomous agency, instrumentality, or public corporation of the government of Guam conducts any solicitation or procurement which is estimated to result in an award of five-hundred-thousand-dollars (\$500,000) or more, the Attorney General shall act as legal advisor during all phases of the solicitation or procurement process. 5 G.C.A. §5150. The Public Auditor finds that Assistant Attorney General Thomas P. Keeler, Esq., was fulfilling this statutory duty when he provided legal advice to DPW, and this, by itself, does not make him a necessary witness in this matter. Finally, as this case concerns the very complex and important solicitation for the repair or reconstruction of Simon Sanchez High School, the Public Auditor finds that disqualifying DPW's chief counsel in this matter would cause great and untoward delay. CTI filed its motion just nine (9) days prior to the scheduled hearing on its appeal. If the motion were granted, the hearing would likely have to

rescheduled because DPW would be highly prejudiced without its counsel, who is very familiar with its case, and it would likely take a new counsel weeks, if not months, to review the extensive record in this matter and prepare for the formal hearing. Therefore, the Public Auditor finds that the benefit CTI would have in examining Keeler as a witness, would be outweighed by the great prejudice disqualifying Keeler would have on DPW and the even greater prejudice the People of Guam would incur as a result of the delay in getting to a final resolution of CTI's appeal. Based on the foregoing, CTI's Motion of Disqualify Assistant Attorney General Thomas P. Keeler, Esq., is hereby DENIED.

2. Accordingly, based on the foregoing, CTI's Request to Subpoena Assistant Attorney General Thomas P. Keeler, Esq., as a witness in a formal hearing is hereby DENIED.

SO ORDERED this 19th day of December, 2017 by:

DORIŚ FLORES BROOKS, CPA, CGFM PUBLIC AUDITOR

SBrooks

Broadcast Report

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FAX

	Mr. Glenn Leon Guerrero Director Department of Public Works	From:	Doris Flores Brooks Guam Public Auditor Office of Public Accountability			
To:	542 North Marine Corps Drive Upper Tumon, Guam 96913 Phone: (671)646-3121/3232 Fax: (671) 649-6178 Mr. Thomas Keeler Ms. Shunnon Tuitano Assistant Attorney Generals Office of the Attorney General of Guam 590 S. Marine Corps Drive, Suite 706 Tumuning, Guam, 96913 Fax: (671) 472-2493	Pages:	4 (including cover page)			
······································	Joyce C.H. Tang, Esq. (Attorney for Appellant Core Tech) Civille & Tang, PLLC	Date:	December 19; 2017			
CC:	330 Hernan Cortez Avenue Suite 200 Hagatna, Guam 96910 Phone: (671) 472-8868/9 Fax: (671) 477-2511	Phone: Fax:	(671) 475-0390 x, 204 (671) 472-7951			
Re:	OPA-PA-17-009 Decision and Order Re Appellant's Motion to Disqualify Attorney Tom Keeler and Request for Subpoena of Attorney Tom Keeler					
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Jerrick Hernandez
Auditor
jhernandez@yuamopa.com

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Abbreviations:

HS: Host send HR: Host receive WS: Waiting send PL: Polled local PR: Polled remote

MS: Mailbox save

MP: Mailbox print RP: Report

FF: Fax Forward

CP: Completed

FA: Fall G3: Group 3
TU: Terminated by user EC: Error Correct

TS: Terminated by system