



**Office of the Attorney General**  
**Elizabeth Barrett-Anderson**  
 Attorney General of Guam  
**Solicitor Division**  
 590 S. Marine Corps Drive  
 ITC Bldg., Ste. 802  
 Tamuning, Guam 96913 • USA  
 Tel. (671) 475-3324 Fax. (671) 472-2493  
 www.guamag.org  
 Attorneys for the Government of Guam

**RECEIVED**  
 OFFICE OF PUBLIC ACCOUNTABILITY  
 PROCUREMENT APPEALS

DATE: 12-12-18  
 TIME: 2:50  AM  PM BY: [Signature]  
 FILE NO OPA-PA: 18-009

**IN THE OFFICE OF PUBLIC ACCOUNTABILITY  
 PROCUREMENT APPEAL**

<b>IN THE APPEAL OF:</b>	)	<b>DOCKET NO. OPA-PA-18-007</b>
	)	
<b>MICRONESIA RENEWABLE ENERGY, INC.,</b>	)	
	)	
<b>Appellant,</b>	)	<b>DEPARTMENT OF PUBLIC WORKS</b>
	)	<b>AGENCY REPORT</b>
<b>AND</b>	)	
	)	
<b>DEPARTMENT OF PUBLIC WORKS,</b>	)	
	)	
<b>Purchasing Agency.</b>	)	

Comes now, the Department of Public Works (“DPW”) by and through its counsel, files its Agency Report and Statement pursuant to 2 GAR, Div. 4, Chap 12 § 12105 in response to the appeal by Micronesia Renewable Energy, Inc. (“MRE”), of their protest of procurement award Project No. 200-5-1041-F-TAM.

**I. APPELLEE INFORMATION**

**COPY**

Name: Department of Public Works

Address: 542 N. Marine Corps Drive  
Tamuning, Guam 96913

For purposes of this appeal, please direct correspondence to DPW's counsel, Thomas P. Keeler (tkeeler@guamag.org), Guam Attorney General's Office, 590 S. Marine Corps Drive, Suite 802, ITC Building • Tamuning, Guam 96913. Tel: 475-3324; Fax: 472-2493.

## II. APPEAL INFORMATION

- A. Purchasing Agency: Department of Public Works, Government of Guam
- B. Project No: 200-5-1041-F-TAM
- C. Date of Invitation to Bid (“**IFB**”) June 26, 2018. See, **IFB, Exhibit A** attached hereto.
- D. Date of Contract: N/A
- E. This appeal is made by MRE from the DPW November 14, 2018 decision See, **Agency Decision, Attached to MRE's November 27, 2018 Protest** (the “**Protest**”). See, **Protest, Exhibit B** attached hereto.
- F. The name of the prospective company listed on the proposal package pickup list is **Pacific Solar & Photovoltaics, Inc. (“PSP”)**.
- G. Upon filing of this Appeal and pursuant to 2 GAR § 9011(e), DPW issued a Stay of Procurement.

## III. RELEVANT BACKGROUND

On June 26, 2018, 2018, **DPW's Capital Improvement Projects** Division (“**CIP**”), issued an Invitation to Bid Project No. 200-5-1041-F-TAM. See, **IFB, Exhibit C**. The **IFB** contemplated that the contract be awarded to a responsible offeror with a responsive offer with the lowest base bid within the amount of funds available for the project.

///

MRE filed a written protest on September 19, 2018, asserting two (2) claims. See, Protest, Exhibit B. MRE's first claim was that the IFB was "clipped together" in violation of the Guam Procurement regulations and the IFB's Instructions to Bidders. The basis of MRE's second claim was not clearly stated however DPW understood MRE to assert that it clearly stated the sizing of its system and that DPW failed to respond to MRE's inquiry as to the system sizing submitted by PSP. DPW issued its Agency Decision on November 14, 2018, denying both claims of MRE. DPW's response noted that PSP's submittal was submitted in duplicate, in a vanilla sealed envelope. A copy of DPW's receipted copy of PSP's sealed bid was enclosed with the department's response. See, **PSP's Submittal marked received by DPW** attached hereto as **Exhibit D** See also, **DPW-CIP John Calanayan and Clarissa Guevara's Declarations** attached hereto as **Exhibit E**. DPW's response to MRE's second claim was that both PSP and MRE were determined to be responsive bidders and that PSP having submitted the lower price was awarded the contract pursuant to IFB requirements and 5 GCA § 5211(g). See, Agency Decision, Exhibit B. In addition, in response to MRE's July 4, 2018 Request for Information DPW issued Addendum No. 1, Response No. II(1) of which stated that DPW will provide the "whole year round monthly electrical power usage for the three locations". See, **MRE's July 4, 2018 letter and IFB Addendum No. 1** attached hereto as **Exhibit F**. Usage capacity, and not size, was required by the IFB. MRE appealed DPW's denial of the first and second claim as set forth in the Notice of Appeal and Protest.

### CONCLUSION

DPW respectfully requests that the OPA dismiss this appeal for the reasons stated above.

///

**RELIEF REQUESTED BY DPW**

DPW respectfully request a ruling from the OPA as follows:

1. MRE's Appeal be dismissed; and
2. For such other relief that the OPA may determine is just and proper.

Submitted this 12<sup>th</sup> day of December, 2018.

OFFICE OF THE ATTORNEY GENERAL  
~~Elizabeth Barrett-Anderson~~, Attorney General

By:

  
\_\_\_\_\_  
**THOMAS P. KEELER**  
Assistant Attorney General

**In the Matter of: Micronesia Renewable Energy, Inc. and Dept. of Public Works**

**OPA-PA-18-007**

**Department of Public Works Agency Report**

# **EXHIBIT A**

**(Date of Invitation to Bid)**

# Volcanic haze again reaches the Marianas

Haze from the Kilauea volcano in Hawaii has reached the Mariana Islands again and the National Weather Service office in Tiyan advises the haze will linger in the region for most of this week.

The weather service said that easterly trade winds will continue to funnel the volcanic haze toward the Marianas, and that will reduce visibility across the region.

The haze is not expected to cause widespread health problems, but those with respiratory issues are advised to limit outdoor activities until it dissipates. Kilauea remains quite active and will continue to produce haze that will affect our region during the coming weeks and months, according to the weather service advisory.

Guam Homeland Security/Office of Civil Defense said the Guam National

Guard's 94th Civil Support Team and the Guam Fire Department hazardous materials team plan to conduct air-monitoring tests at various sites throughout the island in the coming days. The test results will be provided to the Guam Environmental Protection Agency and the Department of Public Health and Social Services for further analysis.

Public Health reminds all residents

and visitors, especially those with asthma, chronic bronchitis, chronic obstructive pulmonary disease or other pre-existing respiratory conditions, to minimize time outdoors and avoid being outdoors where haze is seen. If being outdoors is necessary, consider wearing a facemask. Ensure that medications are on hand and readily available in case they need to be taken. **(Daily Post Staff)**

## Man accused of indecent exposure in front of minors

A 21-year-old man was arrested after allegedly walking around a parking lot in broad daylight and masturbating in front of children and others visiting Cetti Bay.

Police arrested Dale Allen Sanchez after receiving a complaint of indecent

exposure. A woman said that she and her daughter had just arrived at the Cetti Bay overlook on June 12 when Sanchez approached her vehicle and walked around it.

She told police that Sanchez was stroking himself while looking at his

phone, court documents state. The woman photographed the license plate of Sanchez's vehicle and noticed that there were other minors in the area.

On June 24 while on patrol, officers saw the vehicle at the Cetti Bay overlook and interviewed Sanchez, who

admitted to being present on June 12 and walking around the parking lot and masturbating while watching pornography, according to court documents.

Sanchez was charged with indecent exposure and disorderly conduct.

**(Daily Post Staff)**

## Police: Man, 46, brandished knife at GMH security

A 46-year-old man is behind bars, accused of swinging a knife at a hospital security guard multiple times after being kicked off hospital property.

Faler Fabian was arrested by police on Friday after attempting to enter Guam Memorial Hospital while allegedly intoxicated.

He remained on hospital premises and was told to leave the premises entirely. Fabian reportedly began to comply but turned around and started walking toward the hospital security guards. When again told to leave, Fabian reached into his backpack and pulled out a knife, court documents state.

Fabian allegedly began chasing one of the security guards and swung the knife in a slashing motion at least three times toward one of the guards. Eventually, guards were

able to take Fabian down to the ground where they disarmed him and kept him subdued until police arrived.

While being arrested by police, Fabian reportedly said he was sorry.

Fabian was arrested and charged with aggravated assault, possession or use of a deadly weapon in the commission of a felony and terrorizing. **(Daily Post Staff)**

## Rolex heist case closer to resolution with change of plea

By Jamie Ward  
jamie@postguam.com

Kyle Pablo, who was indicted in January 2017 along with three other individuals on charges pertaining to thefts that included three Rolex watches from a Tumon boutique; speakers and a stereo from MacTech Guam; and a chainsaw and spray paint

from Benson, pleaded guilty Monday to two charges of misdemeanor retail theft for his role in the heist.

In exchange for his change of plea to guilty, in which he admitted the thefts from MacTech and Benson, Pablo received a five-year jail sentence with all but 55 days suspended.

He remained free, having already served that much time in jail and also was placed on five years probation, in addition to having to pay restitution and court costs. In an unrelated case but tied to his cooperation, Pablo also pleaded guilty to felony theft from Macy's and illegally possessing oxycodone, a Schedule II controlled substance.

As part of his deal, Pablo also agreed to testify against the other remaining co-actors - Vince Benito and Lucas Rebanal - when their cases reach the trial stage.

Two other defendants, Brian San Nicolas Parkinson and Jay Gaza, pleaded guilty in May 2017 to their

roles in the thefts and also will testify as part of that agreement. Both briefly appeared in court Monday.


Parkinson is accused of driving the getaway vehicle with Benito after he allegedly stole the watches, and Gaza was involved with the thefts at MacTech Guam and Benson.

According to Daily Post files, Benito's alleged involvement in the Rolex theft led investigators to the home of Rebanal, where they found what a prosecutor at the time described as possibly the largest prescription drug bust in Guam's history.

Rebanal's attorney, Curtis Vandeveld, in April 2017 asked the prosecution if a plea deal was possible. He was off island Monday.

While investigating Rebanal's home, where police believe Benito traded one of the stolen watches, investigators uncovered thousands of prescription pills and stolen and unregistered firearms.

Rebanal will next appear in court Aug. 1.



**BID INVITATION**

**BID NO:** GCC-FB-18-015

**FOR:** Construction of a Generator Building and Installation of a Back-Up Generator System to Service the Anthony A. Leon Guerrero Allied Health Center Building 3000 and Building A.

**PRE-BID CONFERENCE & SITE VISIT:** 2:00 p.m., Tuesday, July 3, 2018  
GCC Student Services & Administration Conference Room  
2nd Floor (Building 2000)

**BID OPENING DATE:** 10:15 a.m., Thursday, July 19, 2018  
GCC President's Conference Room  
2nd Floor (Building 2000)


**PLACE:** Guam Community College Student Services & Administration Building

Interested Bidders may purchase a bid packet at the Cashier's Office, (Room 2119) located in the GCC Student Service & Administration Building 1st Floor, during the hours of 8:00 a.m. to 4:00 p.m., Monday thru Friday (excluding Government of Guam holidays). Upon issuance of a receipt, a bid packet can be picked up from the Materials Management Office, Room 2105 (1st floor). Attendance at the Pre-Bid Conference is Mandatory, failure to attend will result in disqualification. A non-refundable fee of \$25.00 will be charged for each bid package. A pdf file of the bid packet is available upon request via email.

For further more information, please contact the Materials Management Office at 735-5542 or email: [materialsmanagement@quammcc.edu](mailto:materialsmanagement@quammcc.edu).

/s/ MARY A.Y. OKADA, Ed.D.  
President

This advertisement was paid with Guam Community College Funds.  
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**INVITATION FOR BID**

The Honorable Eddie Baza Calvo, Governor of Guam, through the Director of Department of Public Works (DPW), Glenn Leon Guerrero, announces the solicitation of sealed bids for:

**DEPARTMENT OF PUBLIC WORKS PHOTOVOLTAIC SYSTEM AT VARIOUS LOCATION (DESIGN-BUILD)**

**Project No. 200-5-1041-F-TAM**

**Bid Security must accompany bid - 15% of total bid amount and may be Bid Bond, Certified or Cashier's Check made payable to: Treasurer of Guam**

**Non-Refundable Fee: \$25.00 (Twenty Five Dollars) required as Payment for Bid Documents**

**Availability of Documents: -- June 26, 2018, Contracts Administration, 1st Floor, Building B, DPW, Upper Tumon, from (8:00 a.m. to 5:00 p.m.) Monday through Friday.**

**Please present receipt from the One-Stop Cashier -- Building A, DPW, Upper Tumon.**

**Pre-Bid Conference: -- July 3, 2018, Division of Capital Improvement @ CIP Building B, 1st Floor Building "B", COE Conference Room.**

**Bid Submittal: -- July 17, 2018 at 2:00 p.m., One (1) original and six (1) copy must be submitted, at CIP Building B, 1st Floor, Contract Section, Upper Tumon.**

Department of Public Works reserves the right to reject any or all proposals and to waive any imperfection in the proposals, which in its sole and absolute judgment will serve the Government of Guam interests.

/s/ GLENN LEON GUERRERO  
Director

This Ad Paid for with Government Funds

**In the Matter of: Micronesia Renewable Energy, Inc. and Dept. of Public Works**

**OPA-PA-18-007**

**Department of Public Works Agency Report**

# **EXHIBIT B**

**(Notice of Appeal - Protest)**



RECEIVED  
OFFICE OF PUBLIC ACCOUNTABILITY  
PROCUREMENT APPEALS

Appendix A: Notice of Appeal Form  
PROCUREMENT APPEAL

DATE: Nov 26, 2018

TIME: 11:25  AM  PM BY: FDJ

FILE NO OPA-PA: ~~18-004~~<sup>FDJ</sup> 18-007

PART I- To be completed by OPA

In the Appeal of )

NOTICE OF APPEAL

Micronesia Renewable Energy, Inc  
(Name of Company), APPELLANT )

Docket No. OPA-PA ~~18-004~~<sup>FDJ</sup> 18-007

PART II- Appellant Information

Name: Micronesia Renewable Energy, Inc.  
Mailing Address: P.O. Box 7810  
Tamuning, GU 96931  
Business Address: 167B E.Y. Calvo Memorial Parkway  
Tamuning, GU 96913  
Email Address: jvoacolo@micronesiarenewableenergy.com  
Daytime Contact No: o: 632-2613 c: 487-3763  
Fax No.: 647-8035

PART III- Appeal Information

- A) Purchasing Agency: Department of Public Works
- B) Identification/Number of Procurement, Solicitation, or Contract: Project No. 200-5-1041-F-Tam
- C) Decision being appealed was made on 11/14/18 (date) by:  
 Chief Procurement Officer  Director of Public Works  Head of Purchasing Agency

Note: You must serve the Agency checked here with a copy of this Appeal within 24 hours of filing.

- D) Appeal is made from:  
(Please select one and attach a copy of the Decision to this form)  
 Decision on Protest of Method, Solicitation or Award  
 Decision on Debarment or Suspension  
 Decision on Contract or Breach of Contract Controversy  
(Excluding claims of money owed to or by the government)  
 Determination on Award not Stayed Pending Protest or Appeal  
(Agency decision that award pending protest or appeal was necessary to protect the substantial interests of the government of Guam)



E) Names of Competing Bidders, Offerors, or Contractors known to Appellant:

PACIFIC SOURCE & PRODUCTIONS

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

**PART IV- Form and Filing**

In addition to this form, the Rules of Procedure for Procurement Appeals require the submission together with this form of additional information, including BUT NOT LIMITED TO:

1. A concise, logically arranged, and direct statement of the grounds for appeal;
2. A statement specifying the ruling requested;
3. Supporting exhibits, evidence, or documents to substantiate any claims and the grounds for appeal unless not available within the filing time in which case the expected availability date shall be indicated.

*Note: Please refer to 2 GAR § 12104 for the full text of filing requirements.*

**PART V- Declaration Re Court Action**

Pursuant to 5 GCA Chapter 5, unless the court requests, expects, or otherwise expresses interest in a decision by the Public Auditor, the Office of Public Accountability will not take action on any appeal where action concerning the protest or appeal has commenced in any court.

The undersigned party does hereby confirm that to the best of his or her knowledge, no case or action concerning the subject of this Appeal has been commenced in court. All parties are required to and the undersigned party agrees to notify the Office of Public Accountability within 24 hours if court action commences regarding this Appeal or the underlying procurement action.

Submitted this 26 day of NOV 2018.

By: \_\_\_\_\_

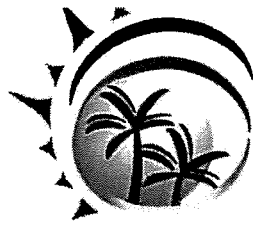
APPELLANT

Jeffrey Votado COO MRE

or

By: \_\_\_\_\_

Appellant's Duly Authorized Representative  
(Address)  
(Phone No.)



**MICRONESIA**  
RENEWABLE ENERGY INC.

Public Works Department  
542 North Marine Corps Drive  
Tamuning, Guam 96913  
Attn: Mr. Glenn Leon Guerrero

Dear Mr. Guerrero,

Please accept this letter as an official notice to protest the award of Project No: 200-5-1041-F-TAM. Our firm is protesting this award under the following conditions.

- 1.) Award to an unqualified, non-responsive bidder under the following conditions:
  - a.) On the morning of the bid opening, our business development assistant Ms. Dorothy Shultice was there for the bid opening, she observed the following and this is her statement: "When I walked into the room, I saw John Calanayan and a tall guy with dark hair from Pacific Solar shuffling through papers. When John saw me, he turned around and came back with a sign in sheet for us to fill in. He then had us place our bids into a wooden box with a slot. Pacific Solar's was clipped together, whereas MRE's was in a vanilla sealed envelope, as I thought was required. When John opened the box, he commented that he would open mine first. He stepped back several feet to a desk where another gentleman was writing the amounts he was reading to him. Then he did the same for Pacific Solar's unsealed bid." This is clearly not allowable under the Guam Procurement regulations. As stated in the Invitation for Bid and the Instructions to Bidders, receipt and Opening of Bids, Sealed bids in duplicate enclosed in a sealed envelope were to be submitted, this was clearly a violation of Guam Procurement Law.
  - b.) Pacific Solar and Photovoltaic was clearly lower in price than Micronesia Renewable Energy, Inc. but what is the Government of Guam getting for this capital outlay. MRE clearly stated the sizing of the system that we would provide for the price submitted, after numerous attempts to get this question answered we have not been able to. I believe this is a major disservice to the community of

**Mailing Address: PO Box 7810, Tamuning Guam 96931**

**Physical Address: 167B E.T. Calvo Memorial Pkwy Tamuning, Guam 96913**

Ph (671) 632-2613 Fax (671)647-8035  
www.micronesiarenewableenergy.com



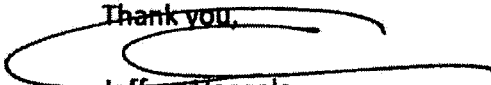
# **MICRONESIA**

**RENEWABLE ENERGY INC.**

Guam, it would be like placing a bid out for an automobile and taking the lowest bid without knowing what kind of car you are getting.

I am available to discuss this at your convenience, but I believe this project was awarded to a bidder that was non-responsive and this needs to be investigated.

Thank you,

  
Jeffrey Voacolo  
Chief Operations Officer  
Micronesia Renewable Energy, Inc.

***Mailing Address: PO Box 7810, Tamuning Guam 96931***

***Physical Address: 167B E.T. Calvo Memorial Pkwy Tamuning, Guam 96913***

*Ph (671) 632-2613 Fax (671)647-8035*  
[www.micronesiarenewableenergy.com](http://www.micronesiarenewableenergy.com)



*The Honorable*  
**EDDIE BAZA CALVO**  
*Governor*

*The Honorable*  
**RAY S. TENORIO**  
*Lieutenant Governor*

**public works**  
DIPATTA'NENTON CHIEKO' PUPLEKO  
**GLENN LEON GUERRERO**  
*Director*  
**ANDREW LEON GUERRERO**  
*Deputy Director*

Draft – 10-01-2018

Jeffrey Voacolo  
Chief Operations Officer  
Micronesia Renewable Energy, Inc.  
167B E.T. Calvo Memorial Tkwy  
Tamuning, Guam 96913

**Re: Notice of Protest – Project No. 200-5-1041-F-Tam**

Mr. Voacolo:

This serves to respond to Micronesia Renewable Energy, Inc.'s ("MRE") protest in the above matter as set forth in your letter of September 19, 2018. MRE's protest does not specifically state how the alleged violations are to be rectified but instead states that it is available to discuss the procurement. For the reasons stated herein the Department of Public Works ("DPW") Contracting Officer has determined that Protestor's written protest is without merit and is therefore denied.

MRE's first claim is that Pacific Solar & Photovoltaics, Inc. ("PSP") bid was "clipped together" in violation of the Guam Procurement regulations and the IFB's Instructions to Bidders. This claim is not factually correct. Similar to MRE, PSP's bid was submitted, in duplicate, in a vanilla sealed envelope. Enclosed is a copy of DPW's receipted copy of PSP's sealed bid. It appears your staff members reference to the "shuffling of papers" related to DPW's tabulation and sign in sheet.

MRE also claims that PSP's bid was "clearly lower in price than Micronesia Renewable Energy, Inc. but what is the Government of Guam getting for this capital outlay." It isn't clear, based on this and other related comments in MRE's protest, what the grounds are for MRE's second protest. While DPW appreciates that MRE believes its product to be superior to PSP, the department is obligated by law to award the contract to the lowest responsible bidder whose bid meets the requirements and criteria set forth in the IFB. *See*, 5 GCA § 5211(g). DPW Capital Improvement Project's Bid Evaluation and Tabulation sheets, copies of which are enclosed herewith, both document that PSP met the IFB's terms and conditions. As such, DPW correctly awarded the contract to PSP being the lowest responsible bidder who met the requirements and criteria of the IFB.

///  
///  
///

This is a final decision of the Contracting Office concerning MRE's September 19, 2018 protest of the above referenced IFB. You are hereby advised that MRE has the right to seek any administrative or judicial review authorized by law. If MRE appeals to the Office of Public Accountability ("OPA") such must be filed within fifteen (15) days of this notice of final decision. Sec, 5 GCA M 5425(e).

Please contact me if you have any questions.

Sincerely,

  
GLENN LEON GUERRERO  
Director

11/14/18

of

HC

**In the Matter of: Micronesia Renewable Energy, Inc. and Dept. of Public Works**

**OPA-PA-18-007**

**Department of Public Works Agency Report**

# **EXHIBIT C**

**(Invitation to Bid (IFB) Project No. 200-5-1041-F-TAM)**

**DEPARTMENT OF PUBLIC WORKS PHOTOVOLTAIC SYSTEM  
AT VARIOUS LOCATION (DESIGN-BUILD)**

**PROJECT No.: 200-5-1041-F-TAM**

**EDDIE BAZA CALVO  
Governor of Guam**

**PREPARED BY:**



**DIVISION OF CAPITAL IMPROVEMENT PROJECTS  
CONTRACTS ADMINISTRATION SECTION  
DEPARTMENT OF PUBLIC WORKS  
GOVERNMENT OF GUAM**

**DEPARTMENT OF PUBLIC WORKS PHOTOVOLTAIC SYSTEM  
AT VARIOUS LOCATION (DESIGN-BUILD)**

**PROJECT NO. 200-5-1041-F-TAM**

**EDDIE BAZA CALVO  
GOVERNOR OF GUAM**

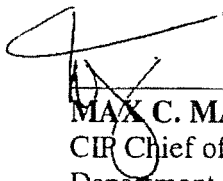
PREPARED BY:


**DIVISION OF CAPITAL IMPROVEMENT PROJECTS  
CONTRACTS ADMINISTRATION SECTION  
DEPARTMENT OF PUBLIC WORKS  
GOVERNMENT OF GUAM**

2018

RECOMMEND APPROVAL:

APPROVED BY:

  
\_\_\_\_\_  
**MAX C. MANZANO, P.E.**  
CIP Chief of Engineer  
Department of Public Works  
Date: 6-15-2018

  
\_\_\_\_\_  
**GLENN LEON GUERRERO**  
Director  
Department of Public Works  
Date: 6/20/18

*2 4/20/18*



**DEPARTMENT OF PUBLIC WORKS PHOTOVOLTAIC SYSTEM  
AT VARIOUS LOCATION (DESIGN-BUILD)**

**PROJECT NO. 200-5-1041-F-TAM**

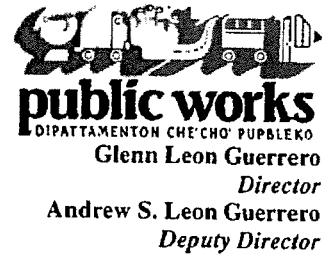
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The Honorable  
**EDDIE BAZA CALVO**  
Governor

The Honorable  
**RAY TENORIO**  
Lt. Governor



**Glenn Leon Guerrero**

Director

**Andrew S. Leon Guerrero**  
Deputy Director

## INVITATION FOR BID

The Governor of Guam, Eddie Baza Calvo, through the Director of the Department of Public Works is soliciting sealed bids for **“Department of Public Works Photovoltaic System at Various Location (Design-Build), Project NO.:200-5-1041-F-TAM”**

Sealed bids in duplicate will be received at the Contracts Administration and Technical Services Section, Division of Capital Improvement Projects, Ground Floor, Building “B”, Department of Public Works, Government of Guam, no later than **2:00 p.m., July 17, 2018**. At this time and place all bids will be publicly opened and read aloud at the Contracts Administration Technical Services Section, Division of Capital Improvement Projects, Ground Floor, Building “B”, Department of Public Works.

The contract time is **Ninety (90) calendar days**. All bids must be accompanied by a deposit in the amount of not less than fifteen percent (15%) of the total bid price. Acceptable forms of bid security may be a bid bond, certified check or cashiers check made payable to the Treasurer of Guam.

A non-refundable amount of \$25.00 is required as payment for bid documents, which can be obtained from Contract Administration Technical Services, Building “B”, Department of Public Works commencing on **June 26, 2018**. A receipt of payment at the Treasurer of Guam cashier, Building “A”, Department of Public Works, should be presented when applying for the bid documents.

This Invitation for Bid (IFB) is available to download from DPW’s website at [www.dpw.guam.gov](http://www.dpw.guam.gov). If downloaded, the Twenty Five U.S. Dollars (\$25.00) non-refundable fee is to be paid prior to submission of sealed bid. No bid will be entertained if the fee has not been paid. Also, upon obtaining the IFB, prospective bidders must complete the registration to DPW in order to receive an addenda or other notices related to this IFB [5GCA 5220 (b)].

The Department of Public Works hereby notifies all bidders that it will affirmatively insure that in any contract entered into pursuant to this advertisement, minority business enterprises will be afforded full opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color and national origin in consideration for an award. The right is reserved to reject any or all bids and to waive any imperfection in the bids in the interest of the Government of Guam.

A pre-bid conference will be held on **July 03, 2018 at 9:00 a.m.** at the Division of Capital Improvement Projects, Chief of Engineer’s Conference Room, Ground Floor, Building “B”, Department of Public Works. A site investigation on the proposed project will be conducted immediately after the pre-bid conference, to allow prospective bidders to familiarize themselves with the project’s site conditions. Attendance for the pre-bid conference and site visit is mandatory.

**GLENN LEON GUERRERO**  
Director

## INSTRUCTION TO BIDDERS

### 1. RECEIPT AND OPENING OF BIDS

Sealed bids in duplicate for the “**Department of Public Works Photovoltaic System at Various Location (Design-Build), Project No.: 200-5-1041-F-TAM**” will be received by the Department of Public Works at the Division of Capital Improvement Projects-Contracts Administration Section. Bids will be publicly opened and read aloud shortly afterwards at the Division of Capital Improvement Projects-Contracts Administration Section, Building “B”, Department of Public Works.

Bids shall be made on the forms furnished by the Department of Public Works and shall be enclosed in a sealed envelope addressed to the Director of Public Works, Government of Guam, 542 North Marine Drive, Tamuning Guam 96913 and endorsed with the name of the bidder and the title “**Department of Public Works Photovoltaic System at Various Location (Design-Build), Project No.: 200-5-1041-F-TAM**”. Attention is called to the fact that bidders not only offer to assume the obligations and liabilities imposed upon the Contractor in the form of contract, but expressly make certain of the representations and warrants made therein. No effort is made to emphasize any particular provision of the contract, but bidders must familiarize themselves with every provision and its effect.

### 2. TIME OF COMPLETION

The Contractor shall commence work on the date specified in the Notice to Proceed. **The project shall be completed Ninety (90) calendar days**, complete and ready for use. In the event the Contractor does not complete the work within the time specified, liquidated damages will be assessed as stated in Section 5 of the Special Provisions.

### 3. PLANS AND SPECIFICATIONS

This invitation for bids consists of the following documents:

- a) Bid Invitation Documents
  - 1. Invitation for Bid
  - 2. Instructions to Bidders
  
- b) Bid Submittal Documents
  - 1. Bid Form
  - 2. Bid Security Bond
  - 3. Major Shareholders Disclosure Affidavit
  - 4. Non-Collusion Affidavit

5. Affidavit Re No Gratuities or Kickbacks
6. Affidavit Re Ethical Standards
7. Declaration Re Compliance with U.S. DOL Wage Determination
8. Affidavit Re Contingent Fees
9. Submit current Contractors License issued by Guam Contractors Licensing Board

c) Contract Documents

1. Formal Contract
2. Special Provisions
3. General Conditions
4. General Scope of Work
5. Prevailing Wage Rates
6. Plans

**4. PREPARATION OF BID**

The bidder must submit his bid on the forms furnished by the Department of Public Works in duplicate. All blank spaces in the bid forms must be correctly filled in where indicated and the bidder must state the prices in words and numerals for which he proposes to do each item of the work contemplated or furnish each item of the materials required. In case of conflict between words and numerals, the words, unless obviously incorrect will govern.

The bidder shall sign his bid in the blank space provided therefore. If this bid is made by a partnership or corporation, the name and address of the partnership or corporation shall be shown, together with the names and addresses of the partners or officers. If the bid is made by a partnership, it must be acknowledged by one of the partners, if made by a corporation by one of the authorized officers thereof.

**5. BID SECURITY**

Each bid must be accompanied by a deposit in the amount of not less than fifteen percent (15%) of the total bid price. If the bid is greater than \$100,000.00 for which award can be made. Such deposit may be in the form of a bid bond, cashier's check or certified check made payable to the Treasurer of Guam. Should the successful bidder fail or refuse to execute and deliver the contract and performance and payment bonds required in fifteen (15) working days after acceptance of his bid by the Government, he shall forfeit to the Government of Guam as liquidated damages for such failure or refusal the security deposited with his bid.

**6. NON-COLLUSION AFFIDAVIT**

Each person submitting a bid for any portion of the work covered by the bid documents shall

execute an affidavit, in the form provided with the bid, to the effect that he has not colluded with any other person, firm or corporation in regards to any bid submitted. Such affidavit shall be attached to the bid.

**7. RIGHT TO ACCEPT AND REJECT BIDS**

The Government of Guam reserves the unqualified right, in its sole and absolute discretion, to reject any and all bids, or to accept that bid or combination of bids, if any, which in its sole and absolute judgment will under all circumstances best serve the Government's interests. In the event that the successful bidder fails to execute the contract upon his part, the Government reserves the option to accept the bid of any other bidder within ten (10) working days from such default, in which case such acceptance shall have the same effect as to such bidder as though he was the originally successful bidder.

**8. METHOD OF AWARD**

**a. Bidding procedure involving only a BASE BID:**

If the base bid is within the amount of funds available to finance the construction contract, contract award will be made to that responsible bidder submitting the low base bid.

**b. Bidding procedure involving a BASE BID and ADDITIVE BIDS:**

If the base bid is within the amount of funds available to finance the construction contract and the Owner wishes to accept additive bid, contract award will be made to that responsible bidder submitting the low combined bid, consisting of the base bid plus additive bids (applied in the numerical order as read on the bid form). Under this procedure, if the Owner wishes to award on only the base bid, then the contract award will be made to that responsible bidder submitting the low base bid. Award will be made to that responsible bidder submitting the lowest bid.

**c) Bidding procedure involving BID ITEMS:**

Under this procedure, contract award will be made to that responsible bidder submitting the lowest bid on a bid item or bid items.

**9. COMPETENCY OF BIDDERS**

The Government may require bidders to present satisfactory evidence that he has sufficient experience and he is fully prepared with necessary capital, material, machinery and skilled workmen and supervision staff to carry out the contract satisfactorily.

Accordingly, the Contractor must submit for review the following statements upon request:

- a) Experience on similar work.
- b) Past performance of firm in accomplishing government projects in agreed time.
- c) Availability of plant, machinery and other equipment necessary for work.
- d) Quality of work presently performed for Government of Guam or other agencies.
- e) Contractor's diligence in carrying out responsibility.
- f) Record of good owner-contractor relationship.
- g) Previous record of bids qualification.
- h) Quality of supervisory personnel and areas of their performance.
- i) Record of past performance of government contracts including record of default and nonpayment of obligations.
- j) Possession of Government of Guam appropriate contractor's license.
- k) Financial resources.

Financial resources report shall be dated not more than six (6) months prior to bid opening, must be prepared by a certified accountant and shall contain at least the following information:

- 1) Total Assets
- 2) Total Liabilities
- 3) Total Current Assets
- 4) Total Current Liabilities
- 5) Bonding Capability

#### **10. MODIFICATIONS PRIOR TO DATE SET FOR OPENING BIDS**

The right is reserved, as the interest of the Government may require, to revise the specifications or drawings or both prior to the date set for opening bids. Such revisions, if any, will be announced by an addendum or addenda to this invitation for bid. If the addenda are of a nature which requires material changes in quantities or prices to be bid or both, the date set for opening bids may be postponed by such number of days as in the opinion of the issuing officer will enable bidders to revise their bids. In such cases, the addendum will include an announcement of the new date for opening bids.

#### **11. REPRESENTATION REGARDING GRATUITIES AND KICKBACKS**

The Contractor represents that it has not violated, is not violating, and promises that it will not violate the prohibition against gratuities and kickbacks set forth in 2 GAR Division 4 Section 11107 of the Guam Procurement Regulations.

#### **12. REPRESENTATION REGARDING ETHICAL STANDARDS FOR GOVERNMENT EMPLOYEES AND FORMER GOVERNMENT EMPLOYEES**

The Contractor represents that it has not knowingly influenced and promises that it will not

knowingly influence a government employee to breach any of the ethical standards set forth in 5 GCA Chapter 5 Article 11 of the Guam Procurement Act and in Chapter 11 of the Guam Procurement Regulations.

**13. ACCESS TO RECORDS AND OTHER REVIEW:**

The Contractor, including its subcontractors, if any, shall maintain books, documents, papers, accounting records and other evidence pertaining to cost incurred and to make such materials available at their respective offices at all reasonable times during the contract period and for three (3) years from the date of the final payment under the contract, for inspection by the Government. Each subcontract by the Contractor made pursuant to this Agreement shall include a provision containing the conditions of this Section.

**14. DISCLOSURE OF MAJOR SHAREHOLDERS:**

- a) As a condition of bidding, any partnership, sole proprietorship or corporation doing business with the Government of Guam shall submit an affidavit executed under oath that lists the name and address of any person who has held more than ten percent (10%) of the outstanding interest or shares in said partnership, sole proprietorship or corporation at any time during the twelve (12)-month period immediately preceding submission of a bid. The affidavit shall contain the number of shares or the percentage of all assets of such partnership, sole proprietorship or corporation which have been held by each such person during the twelve (12)-month period. In addition, the affidavit shall contain the name and address of any person who has received or is entitled to receive a commission, gratuity or other compensation for procuring or assisting in obtaining business related to the bid for the bidder and shall also contain the amounts of any such commission, gratuity or other compensation. The affidavit shall be open and available to the public for inspection and copying. *Failure to submit the affidavit concerning commissions paid shall be deemed non-responsive and cause for rejection of the bid upon opening*

-END OF INSTRUCTION TO BIDDERS-

BID BOND

BOND NO. \_\_\_\_\_

KNOW ALL MEN BY THESE PRESENTS \_\_\_\_\_

As Principal hereinafter called the Principal, and (Bonding Company), \_\_\_\_\_  
\_\_\_\_\_ a duly admitted insurer under the laws of the Territory of Guam,  
as Surety, hereinafter called the Surety, are held firmly bound unto the Territory of Guam for the sum of  
\_\_\_\_\_ Dollars (\$ \_\_\_\_\_), for payment  
of which sum will and truly to be made, the said Principal and the said Surety bind ourselves, our heirs,  
executors, administrators, successors and assigns, jointly and severally, firmly by these presents.

WHEREAS, the Principal has submitted a bid for (identify project by number and brief description)  
\_\_\_\_\_  
\_\_\_\_\_

NOW THEREFORE, if the Territory of Guam shall accept the bid of the Principal and the Principal shall not  
withdraw said bid within sixty (60) calendar days after the opening of bids, and shall within *fifteen (15)*  
*calendar days* after the prescribed forms are presented to him for signature, enter into a Contract with the  
Territory of Guam in accordance with the terms of such bid and give such bond or bonds as may be specified in  
the bidding or Contract Documents with good and sufficient surety for the faithful performance of such  
Contract and for the prompt payment of labor and material furnished in the prosecution thereof, or in the event  
of the failure of the Principal to enter into such Contract and give such bond or bonds, if the Principal shall pay  
to the Territory of Guam the difference not to exceed the penalty hereof between the amounts specified in said  
bid and such larger amount for which the Territory of Guam may in good faith contract with another party to  
perform work covered by said bid or an appropriate liquidated amount as specified in the Invitation for Bids  
then this obligation shall be null and void, otherwise to remain in full force and effect.



Signed and sealed this \_\_\_\_\_ day of \_\_\_\_\_, 2018

\_\_\_\_\_  
(PRINCIPAL)

\_\_\_\_\_  
(SEAL)

\_\_\_\_\_  
(WITNESS)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(MAJOR OFFICER OF SURETY)

\_\_\_\_\_  
(MAJOR OFFICER OF SURETY)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(RESIDENT GENERAL AGENT)

**BID FORM**

Date: \_\_\_\_\_

To: Director of Public Works  
Government of Guam  
542 North Marine Drive  
Tamuning, GU 96913

Gentlemen:

The undersigned (hereafter called the Bidder), a

\_\_\_\_\_ *(Corporation, Partnership or Individual)*

Organized and/or licensed to do business under the laws of Guam, hereby proposes and agrees to furnish all the necessary labor, materials, equipment, tools and services necessary for the \_\_\_\_\_

\_\_\_\_\_ all in accordance with the drawings, specifications and other contract documents prepared by the Department of Public Works for the sum of \_\_\_\_\_

\_\_\_\_\_ (\$ \_\_\_\_\_) plus any and all sums to be added and/or deducted resulting from all extra and/or omitted work in accordance with the unit and/or lump sum prices stated in the itemized bid form attached hereto.

The undersigned has examined the location of the proposed work, the drawings, specifications and other contract documents and is familiar with the local conditions at the place where the work is to be performed.

The bid security attached, without endorsement, in the sum of not less than fifteen percent (15%) of the amount of the bid, is furnished to the Government as a guarantee that the contract will be executed and a **performance and payment bond furnished within fifteen (15) working days after the acceptance of the bid of the undersigned.** In the event that the undersigned bidder shall fail to execute the contract and furnish a satisfactory performance and payment bond under the conditions and within the time specified in his bid, the bid security shall be forfeited as liquidated damages for the delay and additional work and costs caused thereby in obtaining another bidder, said being beforehand determined as being reasonable and containing penalties.

If written notice of the acceptance of this bid is mailed, telegraphed or delivered to the undersigned within sixty (60) days after opening thereof, the undersigned agrees to execute the form of agreement included as one of the contract documents, and to furnish a performance and payment bond in the amount equal to one hundred percent (100%) of the contract amount within fifteen (15) working days after receipt of such notice.

**BID FORMS**  
Department of Public Works  
Photovoltaic System at Various Location (Design-Build)  
Project No.: 200-5-1041-F-TAM

**BASIC BID ITEM #1: BUILDING "A"**

Description	Quantity	Unit Cost	Total Cost
BUILDING "A"			
1. Contractor shall provide and install a Tier 1 PV Module System that includes design, maintenance, and commissioning of the solar arrays and other appurtenances.  (See General Statement of Work -1 to 4)	LS.		
<b>Total Cost:</b>			

**Total lump sum cost, as per plan and the general scope of work, complete and ready for use:**

\_\_\_\_\_ (\$ \_\_\_\_\_ )

**Method of award will be under Section 8, Paragraph (C) bidding procedure involving BASE BID ITEM OR ITEMS of Instruction to Bidders.**

**BASIC BID ITEM #2: TMC (FHWA) BUILDING**

Description	Quantity	Unit Cost	Total Cost
DIVISION OF HIGHWAY			
2. Contractor shall provide and install a Tier 1 PV Module System that includes design, maintenance, and commissioning of the solar arrays and other appurtenances.  (See General Statement of Work -1 to 4)	LS.		
<b>Total Cost:</b>			

Total lump sum cost, as per plan and the general scope of work, complete and ready for use:

\_\_\_\_\_ (\$ \_\_\_\_\_)

Method of award will be under Section 8, Paragraph (C) bidding procedure involving **BASE BID ITEM OR ITEMS** of Instruction to Bidders.

**BASIC BID ITEM #3: CQC (ADMIN/OHS) BUILDING**

Description	Quantity	Unit Cost	Total Cost
CQC (ADMIN/OHS) BUILDING			
3. Contractor shall provide and install a Tier 1 PV Module System that includes design, maintenance, and commissioning of the solar arrays and other appurtenances.  (See General Statement of Work -1 to 4)	LS.		
<b>Total Cost:</b>			

Total lump sum cost, as per plan and the general scope of work, complete and ready for use:

\_\_\_\_\_ (\$ \_\_\_\_\_ )

Method of award will be under Section 8, Paragraph (C) bidding procedure involving **BASE BID ITEM OR ITEMS** of Instruction to Bidders.

The undersigned hereby acknowledges receipt of the following addenda:

	ADDENDUM NO.	DATED
1	_____	_____
2	_____	_____
3	_____	_____
4	_____	_____

If awarded the contract, the undersigned shall be the authorized representative to bind into an agreement with the government and agrees to complete the work within the contract time stipulated in this project.

The undersigned understands that the Government reserves the right to reject any or all bid or to waive any informality or technicality in any bids in the interest of the Government.

RESPECTFULLY SUBMITTED BY:

\_\_\_\_\_  
(CONTRACTOR)

\_\_\_\_\_  
(BY) *(Name & Signature)*

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(BUSINESS ADDRESS)

\_\_\_\_\_

END OF BID FORM

**CONTRACT NO.**

**CONTRACT**

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(Contractor)

Public Works  
(Department)

2018

Contract for: **Department of Public Works Photovoltaic System at Various Location  
(Design-Build)**

Project No.: **200-5-1041-F-TAM**

Amount: \$ \_\_\_\_\_

Place: Tamuning, Guam

**FORMAL CONTRACT**  
Department of Public Works  
Photovoltaic System at Various Location (Design-Build)  
Project No.: 200-5-1041-F-TAM

**FORMAL CONTRACT**

THIS AGREEMENT AND FORMAL CONTRACT, made and entered into this \_\_\_\_\_ day of \_\_\_\_\_ 2018, by and between the Government of Guam, hereinafter called the "Government", represented by the Contracting Officer executing this contract, party of the first part, and \_\_\_\_\_, a sole proprietor, partnership, or corporation of Guam, hereinafter called the "Contractor", party of the second part.

WITNESSETH, That whereas the Government intends to perform the “ **Department of Public Works Photovoltaic System at Various Location (Design-Build), Project No.:200-5-1041-F-TAM**”, hereinafter called the "Project", in accordance with the drawings, specifications and other contract documents prepared by the Department of Public Works.

NOW THEREFORE, the Government and Contractor for the considerations hereinafter set forth, agree as follows:

I. THE CONTRACTOR AGREES to furnish all the necessary labor, materials, equipment, tools and services necessary to perform and complete in a workmanlike manner all the work required for the construction of the Project, in strict compliance with the contract documents herein mentioned, which are hereby made a part of the contract, including the following addenda:

Addendum No.	Dated
_____	_____
_____	_____

(a) Contract Time: The Contractor agrees to commence work under this contract upon written notice to proceed, and to **complete the project ready for use and operation within Ninety (90) calendar days** of the commencement of the contract time as stated in the Instructions to Bidders of the contract.

(b) Subcontractors: The Contractor agrees to bind every subcontractor by the terms of the contract documents. The contract documents shall not be construed as creating any contractual



relation between any subcontractor and the Government.

II. THE GOVERNMENT AGREES to pay, and the Contractor agrees to accept, in full payment for the performance of this contract, *the contract amount of* \_\_\_\_\_  
\_\_\_\_\_ (*\$* \_\_\_\_\_) *plus* any and all sums to be added and/or deducted resulting from all extra and/or omitted work in connection therewith, as authorized under the terms as stated in the General Conditions of the contract, all in accordance with the terms as stated in the contract documents.

(a) Progress payments will be made as specified in the General Conditions.

III. CONTRACT DOCUMENTS: It is hereby mutually agreed that the following list of instruments, plans, specifications and documents which are attached hereto, bound herewith or incorporated herein by reference shall constitute the contract documents, all of which are made a part hereof, and collectively evidence and constitute the contract between the parties hereto, and they are as fully a part of this Agreement as if they were set out verbatim and in full herein, and are designated as follows:

- a) Invitation for Bid
- b) Instructions to Bidders
- c) Bid Form
- d) Mandatory Forms
- e) Formal Contract
- f) Special Provisions
- g) General Conditions
- h) Prevailing Wage Rates
- i) Plans
- j) Addendum(s)

IV. LIQUIDATED DAMAGES: The Contractor further agrees to pay to the Government the amount *of one-fourth of one percent (0.25%) of the contract value per calendar day*, not as a penalty, but as a reasonable liquidated damages for breach of this contract by the Contractor by his failing, neglecting or refusing to complete the work within the time herein specified and said sums shall be paid for each consecutive calendar day thereafter that the Contractor shall be in default after

the time stipulated in the contract for completing the work ready for use and/or operation.

V. COVENANT AGAINST CONTINGENT FEES. The Contractor warrants that he has not employed any person to solicit or secure this contract upon any agreement for a commission, percentage, brokerage or contingent fee. Breach of this warranty shall give the Government the right to terminate the contract, or in its discretion, to deduct from the contract price or consideration the amount of such commission, percentage, brokerage or contingent fee. The warranty shall not apply to commission's payable by contractors upon contracts or sales secured or made through bonafide established commercial or selling agencies maintained by the Contractor for the purpose of securing business.

VI. OTHER CONTRACTS. The Government may award other contracts for additional work, and the Contractor shall fully cooperate with such other contractors and carefully fit his own work to that provided under other contracts as may be directed by the Contracting Officer. The Contractor shall not commit or permit any act which will interfere with the performance of work by any other contractor.

VIII. DISPUTES.

1. The government and the contractor agree to attempt resolution of all controversies which arise under, or are by virtue of, this procurement and any resulting contract through mutual agreement. If the controversy is not resolved by mutual agreement, then the contractor shall request the government in writing to issue a final decision within sixty days after receipt of the written request. If the government does not issue a written decision within sixty days after written request for a final decision, or within such longer period as may be agreed upon by the parties, then the contractor may proceed as though the government had issued a decision adverse to the contractor.

2. The government shall immediately furnish a copy of the decision to the contractor, by certified mail with a return receipt requested, or by any other method that provides evidence of receipt.

3. The government's decision shall be final and conclusive, unless fraudulent or unless the contractor appeals the decision.

4. This subsection applies to appeals of the government's decision on a dispute. For money owed by or to the government under this contractor, the contractor shall appeal the decision in accordance with the Government Claims Act by initially filing a claim with the Office of the Attorney General no later than eighteen months after the decision is rendered by the government or from the date when a decision should have been rendered. For all other claims by or against the government arising under this contract, the Office of the Public Auditor has jurisdiction over the appeal from the decision of the government. Appeals to the Office of the Public Auditor must be made within sixty days of the government's decision or from the date the decision should have been made.

5. The contractor shall exhaust all administrative remedies before filing an action in the Superior Court of Guam in accordance with applicable laws.

6. The contractor shall comply with the government's decision and proceed diligently with performance of the contract pending final resolution by the Superior Court of Guam of any controversy arising under, or by virtue of, the contract, except where the contractor claims a material breach of the contract by the government. However, if the government determines in writing that continuation of services under the contract is essential to the public's health or safety, then the contractor shall proceed diligently with performance of the contract notwithstanding any claim of material breach by the government.

IX. **CONTRACT BINDING.** It is agreed that this contract and all of the Covenants hereof shall inure to the benefit of and be binding upon the Government and the Contractor respectively and his partners, successors, assignees and legal representatives. Neither the Government nor the Contractor shall have the right to assign, transfer or sublet his interests or obligations hereunder without written consent of the other party. It is hereby mutually agreed by and between the parties hereto that no mechanic, contractor, subcontractor, material man or other person can or will contract for or in any

other manner have or acquire any lien upon the binding or works covered by this contract, or the land upon which the same is situated.

IX. RESTRICTION. The service provider warrants that no person in its employment who has been convicted of sex offense under the provisions of chapter 25 of Title 9 of the Guam Code Annotated, or of an offense defined in Article 2 of Chapter 28 of Title 9 of the Guam Code Annotated, or who has been convicted of an offense with the same elements as heretofore defined in any other jurisdiction, or who is listed on the Sex Offender Registry shall provide services on behalf of the service provider while on government of Guam property, with exception of public highways. If any employee of the service provider is providing services on government property and is convicted subsequent to an award of a contract, then the service provider warrants that it will notify the Government of the conviction within twenty-four hours of the conviction, and will remove immediately such convicted person from providing services on government property. If the service provider is found to be in violation of any of the provisions of this paragraph, then the Government will give notice to the service provider to take corrective action. The service provider shall take corrective action within twenty-four hours of notice from the Government, and the service provider shall notify the Government when action has been taken. If the service provider fails to take corrective steps within twenty-four hours of notice from the Government, then the government in its sole discretion may suspend temporarily any contract for services until corrective action has been taken.

X. INDEMNITY. Contractor agrees to save and hold harmless the Government, its officers, agents, representatives, successors and assigns and other governmental agencies from any and all suits or actions of every nature and kind, which may be brought for or on account of any injury, death, or damage arising or growing out of the acts or omissions of the Contractor, Contractor's officers, agents, servants or employees under this contract.

XI. CLAIMS AGAINST GOVERNMENT. The Contractor expressly recognizes that the Government Claims Act (Title 5 of the Guam Annotated, Chapter 6) applies with respect only to claims of money owed by or to the Contractor against the Government if the claim arises out of or in

connection with this agreement. The Contractor also expressly recognizes that all other claims by the Contractor against the Government are subject to the Guam Procurement Law (Title 5 of the Guam Annotated, Chapter 5).

XII. CONSENT TO JURISDICTION. The Contractor hereby expressly consents to the jurisdiction of and the forum of the courts of Guam with respect to any and all claims which may arise by reason of this Agreement, except as otherwise may be provided by the Guam Procurement Law. The Contractor waives any and all rights it may otherwise have to contest the same or to proceed in a different jurisdiction or forum.

XIII. MANDATORY REPRESENTATION BY CONTRACTOR REGARDING GENERAL ETHICAL STANDARDS (2 GAR Div. 4 11103 (b)). With respect to this Agreement and any other contract that the Contractor may have, or wish to enter into, with any Government of Guam agency, the Contractor represents that it has not knowingly influenced, and promises that it will not knowingly influence, any government employee to breach any of the ethical standards set forth in the Guam Procurement Law and in any of the Guam Procurement Regulations.

XIV. MANDATORY REPRESENTATION BY THE CONTRACTOR REGARDING PROHIBITION AGAINST GRATUITIES AND KICKBACKS (2 GAR Div. 4 11107(e)) With respect to this Agreement and any other contract that the Contractor may have or wish to enter into with any Government of Guam agency, the Contractor represents that he has not violated, is not violating, and promises that it will not violate the prohibition against gratuities and kickbacks set forth in the Guam Procurement Regulations.

IN WITNESS WHEREOF the parties hereto have executed this contract as of the day and year first written.

CONTRACTOR

GOVERNMENT

\_\_\_\_\_  
President  
Contractor  
Date: \_\_\_\_\_

\_\_\_\_\_  
GLENN LEON GUERRERO  
Director  
Department of Public Works  
Date: \_\_\_\_\_

CERTIFIED FUNDS AVAILABLE:

\_\_\_\_\_  
Department of Public Works  
Certifying Officer

*Allotment No.:*  
*Amount:*

BBMR's APPROVED:

APPROVED AS TO LEGALITY AND  
FORMS

\_\_\_\_\_  
LESTER L. CARLSON  
Acting Director  
Bureau of Budget and Management Research  
Date: \_\_\_\_\_

\_\_\_\_\_  
ELIZABETH BARRET ANDERSON  
Attorney General  
Date: \_\_\_\_\_

APPROVED:

\_\_\_\_\_  
EDDIE BAZA CALVO  
Governor of Guam  
Date: \_\_\_\_\_

**PERFORMANCE AND PAYMENT BONDS**

KNOW ALL MEN BY THESE PRESENTS that \_\_\_\_\_  
*(Name of Contractor)*

Hereinafter called the Contractor and \_\_\_\_\_  
*(Name of Surety)*

a corporation duly organized under the laws of the State of \_\_\_\_\_ and authorized to transact business in Guam, as Surety, are held and firmly bound unto the Government of Guam, as obligee, hereinafter called the Government for use and benefit of claimants as herein below defined, in the amount of \_\_\_\_\_ Dollars (\$ \_\_\_\_\_) for the payment whereof the Contractor and Surety bind themselves, their heirs, executors, administrators, successors and assigns, jointly and severally, firmly by these presents.

WHEREAS, the Contractor has by written Agreement dated \_\_\_\_\_, 2018 entered into a Contract with the Government for the **“Department of Public Works Photovoltaic System at Various Location (Design-Build), Project No.: 200-5-1041-F-TAM** in accordance with Drawings and Specifications prepared by the Department of Public Works, which Contract is by reference made a part hereof, and is hereinafter referred to as the Contract.

NOW, THEREFORE, THE CONDITION OF THIS OBLIGATION is such that, if the Contractor shall promptly and faithfully perform said Contract, and shall promptly make payment to all claimants as hereinafter defined for all labor and material used or reasonably required for use in the performance of the Contract, then this obligation shall be void; otherwise it shall remain in full force and effect, subject, however, to the following conditions:

- A. The Surety hereby waives notice of any alteration or extension of the time made by the Government provided the same is within the scope of the Contract.
- B. Whenever Contractor shall be and is declared in default by the Government to be in default under the Contract, the Government having performed territorial obligations thereunder, the Surety may promptly remedy the default or shall promptly:
  - 1. Complete the Contract in accordance with its terms and conditions; or
  - 2. Obtain a bid or bids for completing the Contract in accordance with its terms and

conditions, and upon determination by the Government and the Surety of the lowest responsive, responsible bidder, arrange for a Contract between such bidder and the Government, and make available as work progresses (even though there should be a default or a succession of defaults under the Contract or Contracts of completion arranged under this paragraph) sufficient funds to pay the cost of completion less than balance of the Contract price, but not exceeding, including other costs and damages for which the Surety may be liable hereunder, the amount set forth in the first paragraph hereof. The term "balance of the Contract price", as used in this paragraph shall mean the total amount payable by the Government to Contractor under the Contract and any amendments thereto, less the amount properly paid by the Government to Contractor. No right of action shall accrue on this bond to or for the use of any person or corporation other than the Government or successors of the Government.

- C. A claimant is defined as one having a direct contract with the Contractor or with a sub-contractor of the Contractor for labor, material, or both, used or reasonably required for use in the performance of the Contract, labor and material being construed to include that part of water, gas, power, light, heat, oil, gasoline, telephone service or rental of equipment directly applicable to the Contract.
- D. The above-named Contractor and Surety hereby jointly and severally agree with the Government that every claimant as herein defined, who has not been paid in full before the expiration of a period of one hundred twenty (120) days after the date on which the last of such claimant's work or labor was done or performed, or materials were furnished by such claimant, may sue on this bond for use of such claimant, prosecute the suit to final judgment for such sum or sums as may be justly due claimant, and have execution thereon. The Government shall not be liable for the payment of any costs or expenses of any such suit.
- E. No suit or action shall be commenced hereunder by any claimant:
  - 1. Unless claimant, other than one having a direct contract with the Contractor, shall have given written notice to any two of the following:

The Contractor, the Government, or the Surety above named, within one hundred twenty (120) days after such claimant did or performed the last of the work or labor, or furnished the last of the materials for which said claim is made, stating with



substantial accuracy the amount claimed and the name of the party to whom the materials were furnished, or for whom the work or labor was done or performed. Such notice shall be personally served by mailing the same by registered mail or certified mail, postage prepaid, in an envelope addressed to the Contractor at any place the principal maintains an office or conducts its business.

2. After the expiration of one (1) year following the date on which the last of the labor was performed or material was supplied by the party bringing suit.
  3. Other than in a court of competent jurisdiction in and for the Territory of Guam.
- F. The amount of the payment bond shall be reduced by and to the extent of any payment or payments made in good faith hereunder, inclusive of the payment by Surety of mechanics' liens which may be filed of record against said improvement, whether or not claim for the amount of such lien be presented under and against this bond.

SIGNED AND SEALED THIS \_\_\_\_\_ day of \_\_\_\_\_, 2018, A.D.

IN THE PRESENCE OF:

**(Note: If the Principals are Partners, each must execute the Bond)**

\_\_\_\_\_  
(WITNESS)

\_\_\_\_\_  
(CONTRACTOR) (SEAL)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(MAJOR OFFICER OF SURETY)

\_\_\_\_\_  
(MAJOR OFFICER OF SURETY)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(RESIDENT GENERAL AGENT)

## SPECIAL PROVISIONS

1. General Intention.

It is the declared intention and meaning to provide and secure the design and construction of **“Department of Public Works Photovoltaic System at Various Location (Design-Build), Project No.: 200-5-1041-F-TAM”**

2. Contractor.

The Contractor and each and every subcontractor shall read the entire Bid Documents and by the act of submitting a bid, shall be deemed to have accepted all conditions contained therein.

3. Standards.

The standards referenced in this specification (including addenda, amendments and errata listed) shall govern in all cases where the references thereto are made. In case of difference between the referenced standards and its accompanying drawings, accompanying drawings shall govern to the extent of such difference, otherwise the referenced standards shall apply. Extra care shall be exercised to refer in requests for quotations in orders and in subcontracts to all modifications thereof.

4. Time for Completion.

It is hereby understood and mutually agreed, by and between the Contractor and the Government of Guam, that the date of beginning, rate of progress and the time for completion of the work to be done hereunder are essential conditions of this contract; and it is further mutually understood and agreed that the work embraced in this contract shall be commenced on a date to be specified in the Notice to Proceed (NTP) and shall be completed within **Ninety (90) calendar days** after issuance of NTP complete and ready for use.

5. Liquidated Damages.

It is hereby understood and mutually agreed, by and between the Contractor and the Government of Guam, that liquidated damages shall be assessed for each calendar day the work remains incomplete.

If the said contractor shall neglect, fail or refuse to complete the work within the time herein specified, the Contractor does hereby agree, as a part consideration for the

awarding of this contract, to pay to the Government of Guam the amount *of one-fourth of one percent (0.25%) of the contract value per calendar day* not as a penalty but as liquidated damages for such breach of contract as hereinafter set forth, for each and every calendar day that the Contractor shall be in default the time stipulated in the contract for completing the work.

The said amount is fixed and agreed upon by and between the Contractor and the Government of Guam because of the impracticability and extreme difficulty of fixing and ascertaining the actual damages the Government of Guam would in such event sustain, and said amounts shall be retained from time to time by the Government of Guam from current periodical estimates.

It is further agreed that time is of the essence of each and every portion of this contract and of the specifications wherein a definite and certain length of time is fixed for the performance of any act whatsoever; and where under the contract an additional time is allowed for the completion of any work, the new time limit fixed by such extension shall be of the essence of this contract. Provided, that the Contractor shall not be charged with liquidated damages of any excess cost when the delay in completion of the work is due

- a) to any preference, priority or allocation order duly issued by the Government of Guam.
- b) to unforeseeable causes beyond the control and without the fault or negligence of the Contractor, including but not restricted to acts of God or the public enemy, acts of the Government of Guam, acts or another Contractor in the performance of a contract with the Government of Guam, fires, floods, epidemics, quarantine restrictions, strikes, freight embargoes, and unusually severe weather; and
- c) to any delays of Subcontractors or suppliers occasioned by any of the causes specified in subsections (a) and (b) of this article.

Provided further that the Contractor shall, within seven (7) calendar days from the beginning of delay, notify the Contracting Officer in writing of the causes of the delay who will ascertain the facts and extent of the delay and notify the Contractor within reasonable time of his decision in the matter.

Contractor must note that Guam by nature has frequent rainfall causing suspension of work. Said suspensions shall not qualify for time extensions unless the weather is unusually severe.

#### END OF SPECIAL PROVISIONS

## GENERAL CONDITIONS

### I. DEFINITIONS

#### 1. Owner

The term "Owner" as used herein means the Government of Guam, Agana, Guam, and shall include the Governor of Guam, and/or his authorized representatives.

#### 2. Contracting Officer

The term "Contracting Officer" as used herein means the Director of Public Works of the Government of Guam and shall include his authorized representatives.

#### 3. Contractor

The term "Contractor" as used herein means the party or parties who or which shall have duly entered into a contract with the Government of Guam to perform the work herein contemplated or his or their authorized assignee.

#### 4. Notice

The term "Notice" as used herein shall mean and include all written notice demands, instructions, claims, approvals and disapprovals required to obtain compliance with contract requirements. Any written notice by either party to the contract shall be sufficiently given if delivered to or at the last known business address of the person, firm, or corporation constituting the other party to the contract, or to his, their, or its duly authorized agent, representative, or officers, or when enclosed in a postage prepaid envelop addressed to such last known business address and deposited in a United States mail box. The Contractor must provide and maintain a post office address within the Territory of Guam and file the same with the Contracting Officer.

#### 5. Forms Enclosed

The copies of the form of agreement, form of bid bond, form of performance and of payment bond enclosed herewith are incorporated in these General Conditions by reference and are made a part hereof to the same extent as though fully set forth herein.

### II. CONSTRUCTION CONTRACT

#### 1. Contract Documents

- (a) The contract documents consist of the Agreement, the drawings, and specifications, including all addenda and alterations made in the documents prior to their execution.
- (b) The contract documents shall be signed by the Owner and Contractor in as many original counterparts as may be mutually agreed.
- (c) Anything called for by one of the contract documents and not called for by the others shall be of like effect as if required or called for by all. In case of discrepancies between the contract documents, the specifications shall take precedence over the drawings, and the agreement shall take precedence over the drawings and specifications. Any discrepancies between the contracts documents shall be called to the attention of the Contracting Officer before proceeding with work affected thereby.
- (d) It will be conclusively presumed that the Contractor has read, examined and agreed to each and every term, conditions, provisions, covenant or agreement in the drawings, specifications, proposals, contract, and bond related to the work to be carried on, said documents being on file in the Contracts Administration Section office, Department of Public Works, Tumon, Guam.

## **2. Drawings**

- (a) The general character and scope of the work are illustrated by the drawings. Any additional detail drawings and other information deemed necessary by the Contracting Officer will be furnished to the Contractor when and as required.
- (b) In case of differences between small scale and large scale drawings, the large-scale drawings shall govern. Figured dimensions on the drawings shall be considered primary compared with measurements obtained through scaling of drawings. The Contractor shall verify all dimensions, and if any be lacking, he shall call the attention thereto and be governed by the decision of the Contracting Officer.
- (c) Where on any of the drawings a portion of the work is drawn out and the remainder is indicated in outline, the parts drawn out shall apply also to all other like portions of the work.
- (d) Where the word "similar" occurs on the drawings, it shall be interpreted in its general sense and not as meaning identical.

(e) The approval of shop and setting drawings will be general and, except as otherwise provided in paragraph, shall not be construed (1) as permitting any departure from the contract requirements, (2) as relieving the Contractor of the responsibility for any error in details, dimensions and otherwise that may exist; (3) as approving departures from additional details or instructions previously furnished by the Contracting Officer.

### **3. Detail Drawings and Instructions**

(a) The Contractor will be furnished additional instructions and detail drawings as may be necessary to carry out the work included in the contract. The additional drawings and instructions thus supplied to the Contractor shall be consistent with the contract documents and true developments thereof, and shall be so prepared that they can be reasonably interpreted as a part thereof. The Contractor shall carry out the work in accordance with the additional detail drawings and instructions.

(b) The Contracting Officer, at any time, without notice to the sureties may, by written order designated or indicated to be a change order, make any change in the work within the general scope of the contract, including but not limited to changes:

- (1) In the specifications (including drawings and designs);
- (2) In the method or manner of performance of the work;
- (3) In the Government-furnished facilities, equipment, materials, services for site; or
- (4) Directing acceleration in the performance of the work.

(c) Any other written order or an oral order (which terms as used in this paragraph (b) shall include direction, instructions, interpretations or determination from the Contracting Officer) which causes any such change, shall be treated as a change order under this clause, provided that the Contractor gives the Contracting Officer written notice stating the date, circumstances and source of the order and that the Contractor regards the order as a change order.

(d) Except as herein provided, no order, statement, or conduct of the Contracting Officer shall be treated as a change order under this clause or entitle the Contractor to an equitable adjustment hereunder.

(e) If any change under this clause causes an increase or decrease in the Contractor's cost of, or the time required for the performance of any part of the work under this contract, whether or not changed by any order, an equitable adjustment shall be made and the contract modified in writing accordingly,

provided, however, that except for claims based on defective specifications no claim for any change under (b) above shall be allowed for any costs incurred more than 20 calendar days before the Contractor gives written notice as therein required. And provided further, that in the case of defective specifications for which the Owner is responsible, the equitable adjustment shall include any increased cost reasonably incurred by the Contractor in attempting to comply with such defective specifications.

(f) If the Contractor intends to assert a claim for an equitable adjustment under this clause, he must, within 30 calendar days after receipt of a written change order under (a) above or the furnishing of a written notice under (b) above, submit to the Contracting Officer a written statement setting forth the general nature and monetary extent of such claim, unless this period is extended by the Owner. The statement of claim hereunder may be included in the notice under (b) above.

(g) No claim by the Contractor for an equitable adjustment hereunder shall be allowed if asserted after final payment under this contract.

#### **4. Shop Drawings**

(a) The Contractor shall submit for the approval of the Contracting Officer, shop and setting drawings and schedules required by the specifications or that may be requested by the Contracting Officer and no work shall be fabricated by the Contractor, save at his own risk, until such approval has been given.

(b) Drawings and schedules shall be submitted in quadruplicate (unless otherwise specified) accompanied by letter of transmittal which shall give a list of the numbers and dates of the drawings submitted. Drawings shall be complete in every respect and bound insets.

(c) The Contractor shall submit all drawings and schedules sufficiently in advance of construction requirements to allow ample time for checking, correcting, resubmitting and rechecking.

(d) The drawings submitted shall be marked with the name of the project, numbered consecutively and bear the stamp of approval of the Contractor as evidence that the drawings have been checked by the Contractor. Any drawings submitted without this stamp of approval will not be considered and will be returned to the Contractor for resubmission. If the shop drawings show variations from the requirements of the contract because of standard shop practice or other reasons, the Contractor shall make specific mention of such variation in his letter of transmittal so that if any variations are acceptable, suitable action may be taken



for proper adjustment; otherwise, the Contractor will not be relieved of the responsibility for executing the work in accordance with the contract even though such shop drawings have been approved.

(e) If a drawing as submitted indicates a departure from the contract requirements which the Contracting Officer finds to be in the interest of the Owner and to be so minor as not to involve a change in the contract price or time for performance, he may approve the drawing.

## **5. Specifications and Drawings**

(a) The Contractor shall keep on the work site a copy of the drawings and specifications including all authorized change orders, and shall at all times give the Owner, Contracting Officer and their representatives access thereto.

(b) All drawings and specifications and copies thereof furnished by the Contracting Officer are his property and shall not be used on other projects without his consent. Upon completion of this project all copies of the drawings and specifications except the signed contract sets are to be returned to the Contracting Officer upon his request.

## **6. Special Requirements**

(a) Where special requirements, provisions or specifications or detailed specifications are attached hereto or are included in the proposal they shall be considered a part of these general conditions or specifications or detailed specifications as fully as if contained herein. Should any special provisions be in conflict with these general conditions or specifications or detailed specifications, said special requirements, provisions or detailed specifications shall govern.

(b) Person in charge of electrical wiring and installations shall be a licensed Master Electrician and/or registered electrical engineer in Guam.

## **7. Explanation to Bidders**

No oral explanation in regard to the meaning of the drawings and specifications will be made and no oral instructions will be given before the award of the contract. Discrepancies, omissions, or doubts as to the meaning of drawings and specifications should be communicated in writing to the Contracting Officer for interpretation. Bidders should act promptly and allow sufficient time for a reply to reach them. Every interpretation made to a bidder will be in the form of an addendum to the contract documents which, if issued, will be sent as promptly as

practicable to all persons to whom the drawings and specifications have been issued. All such addenda shall become part of the contract documents.

### **III. BIDS, BIDDER RESPONSIBILITIES**

#### **1. Conditions at Site or Building**

(a) Bidders should visit the site and shall be responsible for having ascertained pertinent conditions such as location, accessibility, and general character of the site or building, the character and extent of existing work within or adjacent to the site, and any other work being performed thereon at the time of the submission of his bid. No extra compensation will be made by reason of any misunderstanding or error as regards to the site, the conditions thereof, accessibility or the amount of kind of work to be performed.

#### **2. Submission of Bids**

a. The bidder is required to bid on all items called for in the Bid Form.

b. Bids shall be submitted on the forms furnished or copies thereof, and shall be signed in ink. Erasures or other changes in a bid must be explained or noted over the signature of the bidder. Bids containing any conditions, omissions, unexplained erasures or alterations or items not called for in the proposal or irregularities of any kind may be rejected by the Owner as being incomplete.

c. Each bid must give the full business address of the bidder and be signed by him with his usual signature. Bids by partnerships must furnish the full names of all partners and must be signed in the name of the partnership by one of the members of the partnership or by an authorized representative followed by the signature and designation of the person signing. Bids by corporations must be signed with the legal name of the corporation, followed by the name of the State of incorporation and by the signature and designation of the president, secretary, or other person authorized to bind it in the matter. The name of each person signing shall also be typed or printed below the signature. A bid by a person who affixes to his signature the word "president", (agent or other designation, without disclosing his principal), may be held to the bid of the individual signing. When requested by the Owner, satisfactory evidence of the authority of the officer signing in behalf of the corporation shall be furnished.

#### **3. Bid Guarantee**

Bids shall be accompanied by a bid guarantee of not less than fifteen percent (15%) of the total bid amount for which an award can be made. Bid guarantee

may be bid bond (form enclosed), certified check or cashier's check. Bid bond shall be signed by the bidder, two major officers of the Surety and Resident General Agent, if the Surety is a foreign or alien surety and shall be accompanied with copies of current Certificate of Authority to do business on Guam issued by the Department of Revenue and Taxation, Power of Attorney issued by the Surety to the Resident General Agent and Power of Attorney issued by two major officers of the Surety to whoever is signing on their behalf. Certified check or cashier's check must be issued by a banking institution licensed to do business on Guam and shall be made payable to the Treasurer of Guam. Such bid bond or check shall be submitted with the understanding that it shall guarantee that the bidder will not withdraw his bid for a period of sixty (60) calendar days after the scheduled closing time for the receipt of bids; that if his bid is accepted, he will enter into a formal contract with the Owner in accordance with the form of agreement included as a part of the contract documents, and that the required performance and payment bond will be given; and that in the event of the withdrawal of said bid within said period, or the failure to enter into said contract and give said bond within fifteen (15) calendar days after he has received notice of the acceptance of his bid, the bidder shall be liable to the Owner for the full amount of the bid guarantee as representing the damage to the Owner on account of the default of the bidder in any particular hereof. The bid guarantee shall be returned to all except the three lowest bidders within three days after the formal opening of bids. The bid guarantee of the second and/or third low bidder shall be returned thirty (30) calendar days after the bid opening date upon request, provided that he has not been notified by the Owner of the acceptance of his bid prior to the date of such request. The bid guarantee of the lowest qualified bidder shall be returned within forty eight (48) hours after the Owner and the qualified bidder have executed the contract.

**4. Withdrawal of Bids**

Bids may be withdrawn on written or telegraphic request received from bidders prior to the time fixed for opening. Negligence on the part of the bidder in preparing the bid confers no right to the withdrawal of the bid after it has been opened.

**5. Publicity of Bids**

At the time fixed for the opening of bids, the contents of the bids will be made public for the information of bidders and others properly interested who may be present either in person or by representation.

**6. Receipt and Opening of Bids**

(a) Bids will be opened publicly at the time and place stated in the invitation for bids. The officer whose duty it is to open them will decide when the specified time has arrived and bids received thereafter will not be considered. No responsibility will be attached to any officer for the premature opening of a bid not properly addressed and identified.

(b) Telegraphic bids will not be considered, but modifications by telegraph of bids already submitted will be considered if received prior to time set for opening.

**7. Rejection of Bids**

The Owner reserves the right to reject any and all bids when such rejection is in the interest of the Owner and to reject the bid of a bidder who is not in a position to perform the contract.

**8. Award of Contract**

(a) The contract will be awarded as soon as possible to the lowest responsive and responsible bidder, provided it is in the interest of the Owner to accept his bid.

(b) The Owner reserves the right to waive any informality in bids received when such waiver is in the interest of the Owner. The Owner also reserves the right to accept any item in the bid and to reject any item in the bid unless otherwise specified by the Owner.

**9. Performance and Payment Bond**

The successful bidder must deliver to the Owner an executed performance and payment bond (forms enclosed) in an amount at least equal to one hundred percent (100%) of the accepted bid as security for the faithful performance of the contract and security for the payment of all persons performing labor and furnishing materials in connection with this contract. The sureties of all bonds shall be such surety company or companies as are approved by the Owner and as are authorized to transact business in Guam. The bonds must be approved by the Owner prior to execution of the formal contract.

**10. Cancellation of Award**

The Owner reserves the right to cancel the award of any contract at any time before the execution of same.

#### **IV. DUTIES OF CONTRACTING OFFICER AND CONTRACTOR SAFETY MEASURES**

##### **1. Authority of Contracting Officer**

The Contracting Officer shall give all orders and directions contemplated under this contract and specifications relative to the execution of the work. The Contracting Officer shall determine the amount, quality, acceptability, and fitness of the several kinds of work and materials which are to be paid or under this contract and shall decide all questions which may arise in relation to paid work and the construction thereof. The Contracting Officer's estimates and decisions shall be final and conclusive, except as herein otherwise expressly provided. In case any question shall arise between the parties hereto relative to said contract or specifications, the determination or decision of the Contracting Officer shall be a condition precedent to the right of the Contractor to receive any money or payment for work under this contract affected in any manner or to any extent by such question.

The Contracting Officer shall decide the meaning and intent of any portion of the specifications and of any plans or drawings where the same may be found obscure or be in dispute.

Any difference or conflicts in regard to their work which may arise between the Contractor under this contract and other Contractors performing work for the Owner shall be adjusted and determined by the Contracting Officer.

##### **2. Contractor's Obligations**

The Contractor shall, in good workmanlike manner, do and perform all work and furnish all supplies and materials, machinery, equipment, facilities and means, except as herein otherwise expressly specified, necessary or proper to perform and complete all the work required by this contract within the time herein specified in accordance with the plans and drawings of the work covered by this contract and any and all supplemental plans and drawings, and in accordance with the directions of the Contracting Officer as given from time to time during the progress of the work. He alone shall be responsible for the safety, efficiency and adequacy of his plant, appliances and methods, and for any damage which may result from their failure or their improper construction, maintenance or operations. The Contractor shall observe, comply with and be subject to all terms, conditions, requirements, and limitations of the contract and specifications and shall do carry on and complete the entire work to the satisfaction of the Contracting Officer and the Owner.

**3. Superintendence by Contractor**

The Contractor shall give his personal superintendence to the work or have a competent foreman or superintendent, satisfactory to the Contracting Officer, on the work at all times during progress with authority to act for him.

**4. Subcontracts**

(a) Nothing contained in the specifications or drawings shall be construed as creating any contractual relationship between any subcontractor and the Owner. The diffusion or sections of the specifications are not intended to control the Contractor in dividing the work among subcontractors or to limit the work performed by any trade.

(b) The Contractor shall be as fully responsible to the Owner for the acts and omissions of subcontractors and of persons employed by them, as he is for the acts and omissions of persons directly employed by him.

(c) The Contractor shall be responsible for the coordination of the trades, subcontractors, and material men engaged in his work.

(d) The Contractor shall, without additional expense to the Owner, utilize the services of specialty subcontractors on those parts of the work which are specified to be performed by specialty subcontractors.

(e) The Owner will not undertake to settle any differences between the Contractor and his subcontractors or between subcontractors.

(f) The Contractor shall cause appropriate provisions to be inserted in all subcontracts relative to the work including waiver of mechanics liens to bind subcontractors by the terms of the General Conditions and other contract documents insofar as applicable to the work of subcontractors and to give the Owner any exercise over the Contractor under any provisions of the contract documents.

**5. Subletting**

Subletting part of the work is permitted. However, bidder must note that subletting in excess of the following is not allowed:

(a) Where the subletting is for both labor and material, total cost of sublet work shall not exceed 49% of the contract amount.

(b) Where subletting is for labor only, sublet work cost shall not exceed 20% of the total contract amount. Information concerning subcontracts must form a part of the bid documents and shall be submitted on standard "Subcontract" information form.

## **6. Assignments**

The Contractor shall not assign the whole or any part of this contract or any monies due or to become due hereunder without the written consent of the Owner and of all the sureties executing any bonds on behalf of the Contractor in connection with said contract. In case the Contractor assigns the whole or any part of said contract or assigns all or any part of any monies due or to become due under said contract, the instrument of assignment shall contain a clause substantially to the effect that it is agreed that the right of the assignee in and to any monies due or to become due the Contractor or otherwise shall be subject to all of the terms and conditions of said contract or supplemental thereto, the rights and remedies of the Owner thereunder or arising by operation of the law and to the liens of all persons, firms, and corporations for services rendered or materials supplied in connection with the performance of said contract.

## **7. Equal Opportunity**

(a) The Contractor will not discriminate against any employee or applicant for employment because of race, religion, sex, color, age, economic status, or national origin. The Contractor will take affirmative action to insure that qualified applicants are employed and that employees are treated during employment without regard to their race, religion, sex, color, age, economic status, or national origin. Such action shall include, but not be limited to, the following: Employment, upgrading, demotion or transfer, recruitment or recruitment advertising, layoffs or termination, rates of pay or other forms of compensation, and selection for training including apprenticeship. The Contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided by the Contracting Officer setting forth the provisions of this nondiscrimination clause.

(b) The Contractor will, in all solicitations or advertisements for employees placed by or on behalf of the Contractor, state that all qualified applicants will receive consideration for employment without regard to race, religion, sex, color, age, economic status, or national origin.

(c) The Contractor will send to each labor union or representative of workers with which he has a collective bargaining agreement or other contract or

understanding, a notice, to be provided by the Contracting Officer, advising the said labor union or workers' representative of the Contractor's commitments under Section 202 of Executive Order No. 11246 of September 24, 1965 and shall post copies of the notice in conspicuous places available to employees and applicants for employment.

**8. Hiring of Apprentices**

The Contractor shall hire for performance of work under this contract apprentice(s) to be employed in the performance of work under this contract if H2 workers are employed in accordance with Executive Order No. 2014-06 and 2014-09.

**9. Minimum Wage Rate**

All persons employed on this project shall be paid not less than minimum wage applicable to the corresponding skill or craft as determined by the Department of Labor, Government of Guam. Prevailing wage rates of Department of Labor, Government of Guam are attached herewith and shall be deemed a part of the contract documents.

**WAGE AND BENEFITS DETERMINATION FOR SERVICES**

Offerors submitting proposals must pay employees providing services procured through this IFB in accordance with the Wage Determination for Guam and the Northern Mariana Islands issued and promulgated by U.S. Department of Labor for such labor as is employed in the direct delivery of contract deliverables to the government of Guam. 5 GCA § 5801 and § 5802, as applicable. The Wage Determination for Guam and the Northern Mariana Islands also can be found on the U.S. Department of Labor's website: <http://www.wdol.gov>.

Offerors submitting proposals must provide health and similar benefits for employees, such benefits having a minimum value as detailed in the Wage Determination issued and promulgated by U.S. Department of Labor and shall contain provisions guaranteeing a minimum of ten (10) paid holidays per annum per employee. 5 GCA § 5802.

**For the latest U.S. Department of Labor Wage Determination: Guam, Northern Marianas Islands, visit <http://www.wdol.gov/wdol/scafiles/std/05-2147.txt>**

**10. Laws, Permits and Regulations**



(a) Building permit for the project shall be secured by the Contractor. Building permit and plan checking fees shall be paid for by the Contractor.

(b) The Contractor shall pay all fees and charges for connection to outside service and use of property other than the site of the work for storage of materials or other purposes.

(c) The Contractor shall comply with all laws, ordinances, regulations and building code requirements applicable to work hereunder unless in conflict with contract requirements. If the Contractor ascertains at any time that any requirement of this contract is a variance with applicable laws, ordinances, regulations, or building code requirements, he shall promptly notify the Contracting Officer and any necessary adjustment of the contract shall be made as specified under Changes in Work.

#### **11. Contractor's and Subcontractor's Insurance**

(a) The Contractor shall not commence work under this contract until he has obtained all the insurance required hereunder and such insurance has been approved by the Owner. The Contractor shall not allow any subcontractor to commence work on his subcontract until all similar insurance required of the subcontractor has been so obtained and approved. Approval of the insurance by the Owner shall not relieve or decrease the liability of the Contractor hereunder.

(b) Workman's Compensation and Employer's Liability Insurance-The Contractor shall take out and maintain during the life of this contract the statutory Workman's Compensation and Employer's Liability Insurance for all of his employees to be engaged in work on the project under this contract and in case any such work is sublet, the Contractor shall require the subcontractor similarly to provide Workman's Compensation and Employer's Liability Insurance for all of the latter's employees to be engaged in such work.

(c) Bodily Injury Liability and Property Damage Liability Insurance-The Contractor shall take out and maintain during the life of this contract such Bodily Injury Liability and Property Damage Liability Insurance as shall protect him and any subcontractor performing work covered by this contract from claims for damages for personal injury including accidental death, as well as from operations under this contract, whether such operations be by himself or by any subcontractor or by anyone directly or indirectly employed by either of them, and the amounts of such insurance shall not be less than:

(1) Bodily Injury Liability Insurance in an amount not less than One Hundred Thousand Dollars (\$100,000.00) per person for injuries including

wrongful death and in an amount not less than Three Hundred Thousand Dollars (\$300,000.00) for injuries including wrongful death resulting from one accident.

(2) Property Damage Insurance in an amount not less than Fifty Thousand Dollars (\$50,000.00) for damages resulting from any one accident and in an amount not less than One Hundred Thousand Dollars (\$100,000.00) for damages resulting from all accidents.

(d) Owner's Protective Liability Insurance - The Contractor shall take out and furnish to the Owner and maintain during the life of this contract complete Owner's protective liability insurance in amounts as specified in paragraph 11 (c), above for bodily injury liability insurance and for property damage liability insurance.

(e) Fire Insurance - The Contractor shall insure the building or other work included in this contract against loss or damage by fire and against loss or damage covered by the standard extended coverage insurance endorsement, in an insurance company or companies acceptable to the Owner, the amount of the insurance at all times to be at least equal to the amount paid on account of work and materials and plus the value of work or materials furnished or delivered but not yet paid for by the Owner. The policies shall be in the names of the Owner and the Contractor, and their interests may appear. Certificates of the insurance company as to the amount and type of coverage, terms of policies, etc., shall be delivered to the Owner before monthly partial payments are made.

**12. Supplemental to Contractor's and Subcontractor's Insurance  
(Not Applicable)**

(a) Flood Hazard Insurance - The Contractor during the life of this contract shall secure and maintain Flood Hazard Insurance in the amount equivalent to 100 percent (100%) of the contract amount for all damages. The policies shall be in the name of the Owner and the Contractor.

A certificate of the insurance company as to amount and type of coverage, terms of policies, etc., shall be delivered to the Owner before commencing work.

**13. Accident Prevention**

(a) Precaution shall be exercised at all times for the protection of persons (including employees) and property. The safety provisions of applicable laws, building and construction codes shall be observed. Machinery equipment and all hazards shall be observed. Machinery equipment and all hazards shall be guarded or eliminated in accordance with the safety provisions of the latest edition of the

Manual of Accident Prevention in Construction published by the Associated General Contractors of America to the extent that such provisions are not in contravention of applicable laws.

(b) Should typhoon warnings be issued, the Contractor shall take every practicable precaution to minimize damage and/or danger to persons, to the work, and to the adjacent property. These precautions shall include closing all openings, removing all loose materials, tools and/or equipment from exposed locations, and removing or securing scaffolding and all other temporary work.

**14. Protection of Work and Property**

The Contractor shall at all times safely guard the Owner's property from injury or loss in connection with this contract. He shall at all times safely guard and protect his own work and that of adjacent property (as provided by law and the contract documents) from damage. All passageways, guard fences, lights and other facilities required for protection by laws and regulations and local conditions must be provided and maintained.

**15. Responsibility of Contractor to Act in Emergency**

In case of an emergency which threatens loss of injury or property and/or safety of life, the Contractor shall act, without previous instructions from the Owner or Contracting Officer, as the situation may warrant. He shall notify the Contracting Officer thereof immediately thereafter of any compensation claimed by the Contractor. Substantiating documents regarding expenses shall be submitted to the Owner through the Contracting Officer and the amount of compensation shall be determined by agreement or arbitration.

**16. Mutual Responsibility of Contractors**

If the Contractor or any of his subcontractors or employees cause loss or damage to any separate contractor on the work, the Contractor agrees to settle with such separate contractor by agreement, if he will so settle. If such separate Contractor sues the Owner on account of any loss so sustained, the Owner shall notify the Contractor who shall indemnify and save harmless the Owner against any expenses or judgment arising therefrom.

**17. Use of Premises and Removal of Debris**

The Contractor expressly agrees to undertake at his own expense

- (a) to take every precaution against injuries to persons or damages to property;
- (b) to comply with the regulations governing the operation of premises which are occupied and to perform his contract in such a manner as not to interrupt or interfere with the operation of other facilities;
- (c) to perform any work necessary to be performed after regular working hours or on Sundays or legal holidays without additional expense to the Owner;
- (d) to store his apparatus, materials, supplies, and equipment in such orderly fashion at the site of the work as will not unduly interfere with the progress of his work or the work of any other Contractors;
- (e) to place upon the work or any part thereof only such loads as are consistent with the safety of that portion of the work;
- (f) to frequently clean up all refuse, rubbish, scrap materials and debris caused by his operation so that at all times the site of the work shall present a neat, orderly and workmanlike appearance;
- (g) to effect all cutting, fitting, or patching of his work required to make the same conform to the plans and specifications, and except with the consent of the Contracting Officer, not to cut or otherwise alter the work of any contractor;
- (h) before final payment to remove all surplus materials, false work, temporary structures, including foundations thereof, plant of any description and debris of every nature resulting from his operations, to put the site in a neat, orderly condition and to thoroughly clean and leave reasonably dust free all furnished surfaces.

**18. Obstructions**

The Contractor shall at his own expense remove all obstructions, the removal of which shall be necessary for the proper reception, performance, construction, installation and completion of all work under this contract.

**19. Site of Contractor's Operations**

The Contractor shall confine all construction operations within the vicinity of the site and shall arrange his work so that all construction materials and equipment are placed in such manner and location that there may be a minimum of

interference or inconvenience inflicted upon the public and employees of the Government.

**20. Barricades**

The Contractor shall erect, install and maintain all temporary public walks, warning signs, barricades or other protective means in and around the site as deemed necessary or as may be ordered by the Contracting Officer for the effective protection of the public from injury and shall be held strictly liable for their safety.

**21. Electrical Energy**

The Contractor shall make all necessary applications, pay all fees and charges, obtain necessary permits and provide and maintain his own electrical power and light as required and necessary in the progress of any branch of the work. He shall provide all temporary wiring necessary.

**22. Water**

The Contractor shall make all necessary applications, pay all fees and charges, and obtain necessary permits for construction of temporary water required for use on this project. The nearest available source of water tap shall be verified by the Contractor. The Contractor shall be responsible for all expenses required for conveying water to the site from the available nearest source.

**23. Signs**

The Contractor shall erect a sign at the project site at his own expense. The location of sign shall be as directed by the Contracting Officer. Size of signs, lettering, and other pertinent data that should appear on the sign will be furnished by the Contracting Officer to the Contractor.

**V. QUALITY OF WORK**

**1. Engineering and Layout**

(a) The Contractor shall provide competent engineering services to execute the work in accordance with the contract requirements. He shall verify the figures shown on the survey and approach drawings before undertaking any construction work and shall be responsible for the accuracy of the finished work.

(b) The Owner has established or will establish such general reference points as will, in his judgment, enable the Contractor to proceed with the work. If the Contractor finds that any previously established reference points have been destroyed or displaced, he shall promptly notify the Owner.

(c) The Contractor shall protect and preserve the established bench marks and monuments and shall make no changes in location without the written approval of the Owner. Any of them which may be lost or destroyed or which require shifting because of necessary changes in grades or locations shall be subject to prior approval by the Owner, be replaced and accurately located by the Contractor.

## **2. Shop Drawings, Materials and Workmanship**

Unless otherwise specified, all materials and equipment incorporated in the work under the contract shall be new. All workmanship shall be first class and by persons qualified in the respective trades.

### Shop Drawings

(a) The Contractor shall submit, for the approval of the Contracting Officer, shop and setting drawings and schedules required by the specifications or that may be requested by the Contracting Officer and no work shall be fabricated by the Contractor, save at his own risk, until such approval has been given.

(b) Drawings and schedules shall be submitted in quadruplicate (unless otherwise specified) accompanied by letter of transmittal which shall give a list of the numbers and dates of the drawings submitted. Drawings shall be complete in every respect and bound insets.

(c) The Contractor shall submit all drawings and schedules sufficiently in advance of construction requirements to allow ample time for checking, correcting, resubmitting and rechecking.

(d) The drawings submitted shall be marked with the name of the project, numbered consecutively and bear the stamp of approval of the Contractor as evidence that the drawings have been checked by the Contractor. Any drawings submitted without this stamp of approval will not be considered and will be returned to the Contractor for resubmission. If the shop drawings show variations from the requirements of the contract because of standard shop practice or other reasons, the Contractor shall make specific mention of such variation in his letter of transmittal in order that if applicable, suitable action may be taken for proper adjustment. Otherwise, the Contractor will not be relieved of the responsibility for

executing the work in accordance with the contract even though such shop drawings have been approved.

(e) If a drawing as submitted indicates a departure from the contract requirements which the Contracting Officer finds to be in the interest of the Owner and to be so minor as not to involve a change in the contract price or time for performance, he may approve the drawings.

(f) The approval of shop and setting drawings will be general and, except as otherwise provided in paragraph 2 (e), shall not be construed (1) as permitting any departure from the contract requirements; (2) as relieving the Contractor of the responsibility for any error in details, dimensions or otherwise that may exist; (3) as approving departures from additional details or instructions previously furnished by the Contracting Officer.

### **3. Standards**

#### **BUY AMERICAN PRODUCT:**

Buy American requirement – all iron, steel, & manufactured goods and equipment used in project are produced in the United States

(a) Any material specified by reference to the number, symbol or title of a specific standard, such as a commercial standard, a Federal specification, a trade association standard or other similar standard, shall comply with the requirements in the latest revision thereto in effect on the date of Invitation for Bids, except as limited to type, class or grade or modified in such reference.

(b) The standard referred to, except as modified in the specifications, shall have full force and effect as though printed in the specifications. These standards are not furnished to bidders for the reason that the manufacturers and trades involved are assumed to be familiar with their requirements. The Contracting Officer will furnish, upon request, information as to how copies of such standards may be obtained.

(c) Reference in the specifications to any article, device, product, material, fixture, form, or type of construction by name, make or catalog number shall be interpreted as establishing a standard of quality and shall not be construed as limiting competition; and the Contractor, in such cases, may at his option use any article, device, product, material, fixture, form of type of construction which in the judgment of the Contracting Officer expressed in writing is equal to that specified.

### **4. Samples**

- (a) The Contractor shall furnish for the approval of the Contracting Officer any samples required by the specifications or that may be required by the Contracting Officer of any and all materials or equipment he proposes to use and shall prepay all shipping charges on the samples.
- (b) No samples are to be submitted with bids.
- (c) No materials or equipment of which samples are required to be submitted for approval shall be used on the work until such approval has been given by the Contracting Officer, save only at the Contractor's risk and expense.
- (d) Each sample shall have a label indicating the material represented its place of origin and the names of the producer, the Contractor and the building or work for which the material is intended. Samples of finished materials shall be so marked as to indicate where the materials represented are required by the drawings or specifications.
- (e) A letter in duplicate submitting each shipment of samples shall be mailed under separate cover by the Contractor and contain a list of the samples, the name of the building or work for which the materials are intended, and the brands of the materials and names of the manufacturers.
- (f) The approval of any sample shall be only for characteristics or for the named in such approval and no other. No approval of a sample shall be taken in itself to change or modify any contract requirement. When a material has been approved, no additional sample of that material will be considered and no change in brand or make will be permitted. Approval of samples of hardware in good condition may be suitably marked for identification and used in the work.
- (g) Failure of any material to pass the specified tests will be sufficient cause for refusal to consider under this contract any further samples of the same brand or make of that material.
- (h) Test samples as the Contracting Officer may deem necessary will be procured from the various materials or equipment delivered by the Contractor for use in the work. If any of these test samples fail to meet the specifications requirement, any previous approvals will be withdrawn and such materials or equipment shall be subject to removal and replacement by the Contractor with materials or equipment meeting the specification requirements, or at the discretion of the Owner, the defective materials and equipment may be permitted to remain in place subject to a proper adjustment of the contract price. The cost of the tests



will be borne by the Owner except where laboratory tests as hereinafter specified are required by the specifications.

**5. Laboratory Tests**

(a) Any specified laboratory tests of materials and finished articles to be incorporated in the work shall be made by bureaus, laboratories or agencies approved by the Contracting Officer, and the reports of such tests shall be submitted to the Contracting Officer. The cost of the testing shall be paid for by the Contractor.

**6. Methods**

The Contractor shall use proper and efficient methods and appliances for the performance of all the operations connected with work embraced under these specifications, drawings and contract to secure a rate of progress which will secure completion of the work within the time specified. If, at any time before commencement of work, or during the progress thereof, such methods, equipment or appliances are inefficient or inappropriate for securing said quality of work or said rate of progress, the Contracting Officer may order the Contractor to increase their efficiency or to improve their character, and the Contractor must conform to such order. The failure of the Contracting Officer to demand such increases of efficiency or improvement shall not relieve the Contractor or his sureties from the obligations to secure such quality of work and said rate of progress and the completion of the work as required herein.

**7. Labor and Materials**

The Contractor shall furnish all labor, materials and equipment for the execution of the work according to the drawings, specifications and contract, and where no specifications are contained therein for whatever may be necessary, shall do all that may be termed ordinary, customary or essential to a job to be well and reliably completed. This includes concealment of all pipes and other rough items of installation if not clearly so shown on the drawings in a manner acceptable to the Contracting Officer. Structural safety shall not be impaired by such concealment. Work not particularly detailed, marked or specified shall be of equal quality as similar parts that are detailed, marked or specified. All material finished for and used in the job shall be of kind and grade specified and where not specifically called for at least of customary standard grade. All work shall be executed in accordance with their trades. Full structural safety is essential and the Contractor guarantees to accomplish same for the entire work.

## 8. Guarantee of Work

(a) Except as otherwise specified all work shall be guaranteed by the Contractor against defects resulting from the use of inferior materials, equipment, or workmanship for one year from the date of final completion of the contract or from full occupancy of the building by the Owner, whichever is earlier.

(b) If within any guarantee period, repairs or changes are required in connection with guaranteed work which, in the opinion of the Contracting Officer, is rendered necessary as the result of the use of materials, equipment or workmanship which are inferior, defective or not in accordance with the terms of the contract, the Contractor shall promptly upon receipt of notice from the Owner and without expense to the Owner:

(1) Place in satisfactory condition in every particular all of such guaranteed work and correct all defects therein; and

(2) Make good all damages to the building or site or equipment or contents thereof which, in the opinion of the Contracting Officer, is the result of the use of materials, equipment or workmanship which are inferior, defective or not in accordance with the **terms of the contract**.

(c) In any case wherein fulfilling the requirements of the contract or of any guarantee embraced in or required thereby the Contractor disturbs any work guaranteed under another contract, he shall restore such disturbed work to a condition satisfactory to the Contracting Officer and guarantee such restored work to the same extent as it was guaranteed under such other contract.

(d) If the Contractor, after notice, fails to proceed promptly to comply with the terms of the guarantee, the Owner may have the defects corrected and the Contractor and his surety shall be liable for all expense incurred.

(e) All special guarantees applicable to definite parts of the work shall be stipulated in the specifications or other papers forming a part of the contract and shall be subject to the terms of this paragraph during the first year of the life of such special guarantee.

## 9. Defective Work

No work or material which may be defective in construction or quality or deficient in any of the requirements of the drawings and specifications will be considered accepted as a consequence of the failure of the Contracting Officer or the inspectors to discover or to point out said defects or deficiencies during the

construction; nor will the presence of inspectors on the work relieve the Contractor from the responsibility of securing the quality and progress of work as required by these specifications.

Any defective work that may be discovered before the completion of the work or within such time as required by the bond shall be replaced by work and materials that shall conform to the spirit and intent of the drawings, specifications and contract.

The fact that the Contracting Officer or his representatives may have overlooked defective work shall not constitute the acceptance of work. NO PAYMENT WHETHER PARTIAL OR FINAL SHALL BE CONSTRUED TO BE AN ACCEPTANCE OF DEFECTIVE WORK OR IMPROPER MATERIALS.

The Contracting Officer may at any time by order given in writing stop any work not being done according to drawings and specifications and any order so given shall not in any way relieve the Contractor from completing his contract and shall not in any way terminate, cancel or abrogate the contract or any part thereof, and the Government of Guam shall not in any way be responsible for the delay due to stopping the work as aforesaid.

## **VI. INSPECTION OF WORK**

### **1. Access to the Work**

The Contracting Officer and his representatives shall have access at all times to the work for inspection whatever it is in preparation or progress and the Contractor shall provide proper facilities for such access and inspection.

### **2. Inspectors**

Inspectors may be placed by the Contracting Officer to supervise each and every subdivision of the work or any parts or process thereof. The Contracting Officer and the inspectors shall have free access to all parts of the work at all times and shall be given every facility, information and means of thoroughly inspecting the work done and the materials used or to be used.

The inspectors shall at all times be free to perform their duties and any intimidation of any inspector by the Contractor or the employees thereof shall be sufficient reason, if the Owner shall so decide, to annul the contract.

### **3. As-Built Drawings**

A contract set of drawings shall be maintained at the site with all changes or deviations from the original drawings neatly marked thereon in brightly contrasting color. This shall be a separate set of drawings not used for construction purposes which shall be kept up to date as the job progresses and shall be made available for inspection by the Contracting Officer at all times. Upon completion of the contract this set of drawings shall be delivered to the Contracting Officer.

### **4. Inspection**

(a) All materials and workmanship (if not otherwise designated by the specifications) shall be subject to inspection, examination and testing by the Contracting Officer at any and all times during manufacture and/or construction and at any and all places where such manufacture and/or construction are carried on. The Contracting Officer shall have the right to reject defective material and workmanship or require its correction. Rejected workmanship shall be satisfactorily corrected, and rejected materials shall be satisfactorily replaced with proper materials and the Contractor shall promptly segregate and remove the rejected materials from the premises. If the Contractor fails to proceed at once with the replacement of rejected materials and/or the correction of defective workmanship, the Owner may, by contract or otherwise, replace such materials and/or correct such workmanship and charge the cost to the Contractor, or may terminate the right of the Contractor to proceed as provided in paragraph 5 of Section VII, Time for Performance, the Contractor and surety being liable for any damage to the same extent as provided in said paragraph 16 for termination thereunder.

(b) The Contractor shall furnish promptly, without additional charge, all reasonable facilities, labor and materials necessary for the safe and convenient inspection and tests that may be required by the Contracting Officer. All inspections and tests shall be performed in such manner as not to unnecessarily delay the work. Special, full-size and performance tests shall be as described in the specifications. The Contractor shall be charged with any cost of inspection when material and workmanship are not ready at the time inspection is requested by the Contractor.

(c) Should it be considered necessary or advisable by the Contracting Officer at any time before final acceptance of the entire work to make an examination of work already completed by removing or tearing out same, the Contractor shall on request promptly furnish all necessary facilities, labor and materials. If such work is found to be defective in any material respect due to the fault of the Contractor

or his subcontractors, he shall defray all the expenses of such examination and of satisfactory reconstruction. If, however, such work is found to meet the requirements involved in the examination and replacement, the cost of conducting the test plus 15 percent shall be allowed the Contractor and he shall in addition, if completion of the work has been delayed thereby, be granted a suitable extension of time on account of the additional work involved.

**5. Final Inspection**

When the work is substantially completed the Contractor shall notify the Owner, in writing, that the work will be ready for final inspection and test on a definite date which shall be stated in such notice. The notice shall be given at least ten (10) calendar days in advance of said date and shall be forwarded through the Contracting Officer who will attach his endorsement as to whether or not he concurs in the Contractor's statement that the work will be ready for final inspection or tests on the date given but such endorsement shall not relieve the Contractor of this responsibility in the matter.

**VII. TIME FOR PERFORMANCE**

**1. Prosecution of the Work**

The Contractor agrees that said work shall be prosecuted regularly, diligently and without interruption at such rate of progress as will insure full completion thereof within the time specified. It is expressly understood and agreed by and between the Contractor and the Owner that the time for completion of the same takes into consideration the average climatic range and usual industrial conditions prevailing in the locality.

**2. Suspension of Work**

- (a) Suspension for Convenience. - The Contracting Officer or the head of a Purchasing Agency may order the contractor in writing to suspend, delay or interrupt all or any part of the work for such period of the time as the Contracting Officer or the Head of a Purchasing Agency may determine to be appropriate for the convenience of the territory.
- (b) Adjustment of Cost - If the performance of all or any parts of the work is, for an unreasonable period of time, suspended, delayed, or interrupted by an act of the Contracting Officer or the Head of a Purchasing Agency in the administration of this contract, or by the failure of the Contracting Officer or the Head of a Purchasing Agency to act within the time specified in the

contract ( or if no time specified, within reasonable time), an adjustment shall be made for any increase in the cost of performance of this contract necessarily caused by such unreasonable suspension, delay, or interrupted and the contract modified in writing accordingly. However, no adjustment shall be made under this clause for any suspension, delay or interruption to the extent:

- (1) that performance would have been so suspended, delayed, or interrupted by any other cause, including the fault or negligence of the contractor; or
  - (2) for which an adjustment is provided for or excluded under any other provision of this contract.
- (c) Time Restriction on Claim - No claim under this clause shall be allowed:
- (1) For any costs incurred more than twenty (20) days before the contractor shall have notified the Contracting Officer or the Head of a Purchasing Agency in writing of the act or failure to act involved (but this requirement shall not apply as to a claim resulting from suspension order); and
  - (2) unless the claim is asserted in writing as soon as practicable after the termination of such suspension , delay, interruption, but no later than the date of final payment under the contract.
- (d) Adjustments of Price - Any adjustment in contract price made pursuant to this clause shall be determined in accordance with the Price Adjustment Clause of this contract.

### **3. Termination for Convenience**

(1) Termination - The Contracting Officer may, when the interest of the territory so require, terminate this contract in whole or in part, for the convenience of the territory. The Contracting Officer shall give written notice of the termination to the Contractor specifying the part of the contract terminated becomes effective.

(2) Contractor's Obligations - The Contractor shall incur no further obligations in connection with the terminated work and on the date set in the notice of termination, the Contractor will stop work to the extent specified. The Contractor shall also terminate outstanding orders and subcontracts as they relate to the terminated work. The Contractor shall settle the liabilities and claims arising out of the termination of subcontracts and orders connected with the terminated work. The Contracting Officer may direct the Contractor to assign the

Contractor's right, title, and interest under terminated orders or subcontracts to the territory. The Contractor must still complete the work not terminated by the notice of termination and may incur obligations as necessary to do so.

- (3) Right to Construction and Supplies - The Contracting Officer may require the contractor to transfer title and deliver to the territory in the manner and to the extent directed by the Contracting Officer:
  - (a) any completed construction; and
  - (b) such partially completed construction, supplies, materials, parts, tools, dies, jigs, fixtures, plans, drawing, information, and contract rights (hereinafter called construction material) as the Contractor has specifically produced or specially acquired for the performance of the terminated part of the contract.

The Contractor shall protect and preserve property in the possession of the Contractor in which the territory has an interest. If the Contracting Officer does not exercise this right, the Contractor shall use best efforts to sell such construction, supplies, and construction materials in accordance with the standards of 14 GCA §2706 (UCC). (See end of Subsection 6101 (10)(d) for code quotation.) This in no way implies that the territory has breached the contract by exercise of the Termination for Convenience Clause.

- (4) Compensation
  - (a) The Contractor shall submit a termination claim specifying the amounts due because of the termination for convenience together with cost or pricing data, submitted to the extent required by section 3118 (Cost or Pricing Data) of the Guam Procurement Regulations, bearing of such claim. If the Contractor fails to file a termination claim within one year from the effective date of termination, the Contracting Officer may pay the Contractor, if at all, an amount set in accordance with subparagraph (c) of this Paragraph.
  - (b) The Contracting Officer and the Contractor may agree to a settlement provided the Contractor has filed a termination claim supported by cost or pricing data submitted as required by §3118 (Cost or Pricing Data) of the Guam Procurement Regulations and that the settlement does not exceed the total contract price plus settlement costs reduced by payments previously made by the territory, the proceeds of any sales of construction materials under Paragraph (3) of this clause, and the contract price of the work not terminated.

- (c) Absent complete agreement under Subparagraph (b) of this paragraph, the Contracting Officer shall pay the Contractor the following amounts, provided payments under Subparagraph (b) shall not duplicate payments under this Paragraph:
- i. with respect to all contract work performed prior to the effective date of the notice of termination, the total (without duplication of any items) of:  
the cost of such work plus a fair and reasonable profit on such portion of the work (such profit shall not include anticipatory profit or consequential damages) less amounts paid or to be paid for completed portions of such work; provided, however, that if it appears that the Contractor would have sustained a loss if the entire contract would have been completed, no profit shall be allowed or included and the amount of compensation shall be reduced to reflect the anticipated rate of loss;
  - ii. cost of settling and paying claims arising out of the termination of subcontractors or orders pursuant to Paragraph (2) of this clause. These cost must not include cost paid in accordance with Subparagraph (c)(i)(A) of this Paragraph.
  - iii. the reasonable settlement costs of the Contractor including accounting, legal, clerical, and other expenses reasonably necessary for the preparation of settlement claims and supporting data with respect to the terminated portion of the contract and for the termination and settlement of subcontracts thereunder, together with reasonable storage, transportation, and other costs incurred in connection with the protection or disposition of property allocable to the terminated portion of this contract. The total sum to be paid the Contractor under this Paragraph shall not exceed the total contract price plus the reasonable settlement costs of the Contractor reduced by the amount of any sales of construction materials under Paragraph (3) of this clause, and the contract price of work not terminated.
  - iv. Cost Claimed, agreed to, or established under Subparagraph (b) and (c) of this Paragraph shall be in accordance with Chapter 7 (Cost Principles) of the Guam Procurement Regulations.

(5). Remedies Clause



Any dispute arising under or out of this contract is subject to the provisions of Chapter 9 (Legal and Contractual Remedies) of the Guam Procurement Regulations.

**3. Climatic Conditions**

(a) When so ordered by the Contracting Officer, the Contractor shall suspend any work that may be subject to damage by climatic conditions.

(b) **Contract Completion Time.** The allowable work days for this contract were calculated after allowing for the following number of lost days in each month. Time extension on account of inclement weather will be allowed only if the daily report of the Contracting Officer's inspector indicates lost days beyond the limits shown below. Time extension on account of inclement weather on Saturday and Sunday shall be granted only if the Contractor confirms in writing at least seven (7) calendar days in advance his intention to work on weekends.

Month	Non-Working Days	Month	Non Working Days
January	07	July	10
February	05	August	11
March	05	September	12
April	04	October	10
May	05	November	07
June	06	December	07

**4. Progress Report**

The Contractor shall submit monthly progress report in triplicate to the Contracting Officer briefly setting forth work accomplished.

**5. Owner's Right to Stop Work or Terminate Contract, Delays, Damages**

(a) If:

(1) The Contractor shall be adjudged bankrupt or make an assignment for the benefit of creditors;

(2) A receiver or liquidator shall be appointed for the Contractor or for any of his property and shall not be dismissed within 20 calendar days after such appointment, or the proceedings in connection therewith shall not be stayed on appeal within the said 20 calendar days;

(3) The Contractor shall refuse or fail, after Notice of Warning from the Contracting Officer, to supply enough properly skilled workmen or proper materials; or

(4) The Contractor shall refuse to prosecute the work or any part thereof with such diligence as will insure its completion within the period herein specified (or any duly authorized extension thereof) or shall fail to complete the work within said period, or;

(5) The Contractor shall fail to make payments as specified to persons supplying labor or materials for the work, or;

(b) Non-Performance or Delay, Damages for Delay, Time Extensions

(1) **Default.** If the Contractor refuses or fails to prosecute the work, or any separable part thereof, with such diligence as will assure its completion within the time specified in this contract, or any extension thereof fails to complete said work within such time, or commits any other substantial breach of this contract, and further fails within fourteen (14) days after receipt of written notice from the Contracting Officer to commence and continue correction of such refusal or failure with diligence and promptness, the Contracting Officer may, by written notice to the Contractor, declare the Contractor in breach and terminate the Contractor's right to proceed with the work or such part of the work as to which there has been delay. In such event the territory may take over the work and prosecute the same to completion, by contract or otherwise, and may take possession of, and utilize in completing the work, such materials, appliances, and plant as may be on the site of the work and necessary therefor. Whether or not the Contractor's right to proceed with the work is terminated, the Contractor and the Contractor's sureties shall be liable for any damage to the territory resulting from the Contractor's refusal or failure to complete the work within the specified time.

(2) **Liquidated Damages Upon Termination.** If fixed and agreed liquidated damages are provided in the contract, and if the territory so terminates the Contractor's right to proceed, the resulting damage will consist of such reasonable time as may be required for final

completion of the work.

- (3) **Liquidated Damages in Absence of Termination.** If fixed and agreed liquidated damages are provided in the contract, and if the territory does not terminate the Contractor's right to proceed, the resulting damage will consist of such liquidated damages until the work is completed or accepted.
- (4) **Time Extension.** The Contractor's right to proceed shall not be so terminated nor the Contractor charged with resulting damage if:
- (a) The delay in the completion of the work arises from causes such as; acts of God; acts of the public enemy; acts of the territory, and any other territorial entity in either a sovereign or contractual capacity; acts of another Contractor in the performance of a contract with the territory; fires; floods; epidemics; quarantine restrictions; strikes or other labor disputes; freight embargoes; unusually severe weather; delays of subcontractors due to cause similar to those set forth above; or shortage of materials; provided, however, that no extension of time will be granted for a delay caused by a shortage of materials, unless the Contractor furnished to the Contracting Officer proof that the Contractor has diligently made every effort to obtain such materials from all known sources within reasonable reach of the work, and further proof that the inability to obtain such materials when originally planned did in fact cause a delay in final completion of the entire work which could not be compensated for by revising the sequence of the Contractor's operations' and
  - (b) The Contractor, within ten days from the beginning of any such delay (unless the Contracting Officer grants a further period of time before the date of final payment under the contract), notifies the Contracting Office in writing of the causes of delay. The Contracting Officer shall ascertain the facts and the extent of the delay and extend the time for completing the work when, in the judgment of the Contracting Officer, the findings of fact justify such an extension.
- (5) **Erroneous Termination for Default.** If, after notice of termination of the Contractor's right to proceed under the provisions of this clause, it is determined for any reason that the Contractor was not in default under the provisions of this clause, or that the delay was excusable under the provisions of this clause, the right and obligations of the parties shall, if the contract contains a clause providing for termination for convenience of the territory, be the same as if the notice of termination had been issued pursuant to such clause. If, in the

foregoing circumstance, this contract does not contain a clause providing for termination for convenience of the territory, the contract shall be adjusted to compensate for such termination and the contract modifies accordingly.

- (6) **Additional Rights and Remedies.** The rights and remedies of the territory provided in this clause are in addition to any other rights and remedies provided by law or under this contract.

## VIII. CLAIMS, PAYMENTS

### 1. Contractor's Title to Materials

No materials or supplies for the work shall be purchased by the Contractor or by any subcontractor subject to any chattel mortgage or under a conditional sale or other agreement by which an interest is retained by the seller. The Contractor warrants that he has good title to all materials and supplies for which he accepts partial payments.

### 2. Claims

The Contractor agrees whenever required to do so by the Owner to furnish satisfactory evidence that all persons, firms or corporations who have done work or supplied materials under these specifications have been paid or have been duly notified of the completion of the work and have been secured to their satisfaction before the said Contractor shall be entitled to final payment.

In case such evidence is not furnished or in case any claim is filed with the Owner or any suit or action is instituted against the Owner as defendant or garnishes or against the Contractor in connection with the work performed or to be performed under the drawings, specifications or contract, the Owner may retain from the money due or to become due to the Contractor such sum or sums as in the judgment of the Contracting Officer will fully protect the Owner from loss, charge or expense by reason of such claim, suit or action. The Owner without prejudice to any other and further rights, may make any and all deductions for any loss, charge or expense sustained by it to which it would be entitled under the contract specifications or bond, or otherwise before paying over the balance of the sum or sums retained as aforesaid, if any, to the Contractor, his creditor, or any successful claimant against the Contractor.

No payment made or retained under this contract shall be held to relieve the Contractor and/or his sureties from his and/or their obligations under this bond to

hold harmless and indemnify the Owner or its agents from any and all loss, charge or expense by reason of any unpaid claim whatsoever.

**3. Claims Based on The Contracting Officer or the Head of a Purchasing Agency's Actions or Omissions**

(1) **Notice of Claim.** If any action or omission on the part of the Contracting Officer or the head of the Purchasing Agency or designee of such officer, the requiring performance changes within the scope of the contract constitute the basis for a claim by the Contractor for additional compensation, damages, or an extension of time for completion, damages, or an extension of time for completion, the Contractor shall continue with the performance of the contract in compliance with the directions or orders of such officials, but by so doing, the Contractor shall not be deemed to have prejudiced any claim or additional compensation damages, or an extension of time for completion; provided;

(a) The Contractor shall have given written notice to the Contracting Officer the head of the Purchasing Agency, or designee of such officer:

(i) Prior to the commencement of the work involved, if at that time the Contractor knows of the occurrence of such action or omission;

(ii) Within 30 days after the Contractor knows of the occurrence of such action or omission, if the Contractor did not have such knowledge prior to the commencement of the work; or

(iii) Within such further time as may be allowed by the Contracting Officer in writing.

This notice shall state that the Contractor regards the act or omission as a reason which may entitle the contractor to additional compensation, damages, or an extension of time. The Contracting Officer or designee of such officer, upon receipt of such notice, may rescind such action, remedy such omission, or take such other steps as may be deemed advisable in the discretion of the Contracting Officer or designee of such officer.

(b) The notice required by Subparagraph (a) of this Paragraph describes as clearly as practicable at the time reasons why the contractor believes that additional compensation, damages, or an extension of time may be remedies to which the contractor is entitled; and

(c) The Contractor maintains and, upon request, makes available to the Contracting Officer within a reasonable time, detailed records to the extent

practicable, of the claimed additional costs or basis for an extension of time in connection with such changes.

(2) **Limitations of Clause.** Nothing herein contained, however, shall excuse the Contractor from compliance with any rules of law precluding any territorial officers and any Contractors from acting in collusion or bad faith in issuing or performing change orders which are clearly not within the scope of the contract.

(3) **Adjustments of Price.** Any adjustment in the contract price made pursuant to this clause shall be determined in accordance with the Price Adjustment Clause of this Contract.

#### **4. Waiver of Mechanics Liens**

Contractor waives any right that he now has or in the future may have to claim a mechanic's lien against the real property or improvements thereon which are the subject of this contract, to secure payment for labor and materials furnished or to be furnished by him under this contract.

#### **5. Schedule of Values**

Within three days after receipt of notice to proceed, the Contractor shall submit for approval a schedule of the estimated values of the main branches of the work totaling the amount of the contract. The format to be used will be furnished by the Contracting Officer. These values will be used for determining partial payments and as a basis for changes in work as outlined in the General Conditions.

#### **6. Taxes**

The Contractor shall, without additional expense to the Owner, pay all applicable taxes. The successful bidder will be required to comply with the applicable sections of Titles 11 and 21 of the Guam Code Annotated, as regards to licenses and taxes. In addition to the general contractor's liability, subcontractors are also subject to these provisions. Subcontractors are also required to possess Guam Service Licenses. The Contractor will be required to submit a list of his subcontractors and the monetary amount of each subcontract.

#### **7. Materials, Services and Facilities**

It is understood that except as otherwise specifically stated in the contract documents, the Contractor shall provide and pay for all materials, labor, tools, equipment, water, light, power, transportation, superintendence, temporary

construction of every nature whatsoever necessary to execute, complete and deliver the work within the specified time.

**8. Patents**

The Contractor shall hold and save the Owner and his officers, agents, servants, and employees harmless from liability of any nature or kind, including cost and expenses, for or on account of any patented or unpatented invention, process, article or appliance manufactured or used in the performance of the contract including its use by the Owner, unless otherwise specifically stipulated in the contract documents.

**9. Payment by Contractor**

The Contractor shall pay;

(a) for all transportation and utility services not later than the 20th day of the calendar month following that in which such services are rendered;

(b) for all materials, tools, and other expendable equipment to the extent of 90 percent of the cost thereof, not later than the 20th day of the calendar month following that in which such materials, tools and equipment are delivered at the site of the project, and the balance of the cost thereof not later than the 30th day following the completion of that part of the work in or on which such materials, tools and equipment are incorporated or used;

(c) to each of his subcontractors, not later than the 5th day following each payment to the Contractor, the respective amounts allowed the Contractor on account of the work performed by his subcontractors, to the extent of such subcontractor's interest therein.

**10. Extras**

Except as otherwise herein provided, no charge for any extra work or materials will be allowed unless the same has been ordered in writing by the Owner and either the price is stated in such order or a definite acknowledgment is made that a change in price is involved subject to later determination.

**11. Differing Site Conditions (Please refer to Alternative "A" for this project)**

(Alternative A)

(1) Notice - The Contractor shall promptly, and before such conditions are

disturbed, notify the Contracting Officer or the Head of a Purchasing Agency of:

(a) Subsurface or latent physical conditions at the site differing materially from those indicated in this contract; or

(b) Unknown physical conditions at the site, of an unusual nature, differing materially from those ordinarily encountered and generally recognized as inherent in work of the character provided for in this contract.

(2) Adjustment of Price or Time for Performance - After receipt of such notice, the Contracting Officer or the Head of a Purchasing Agency shall promptly investigate the site, and if it is found that such conditions do materially so differ and cause an increase in the Contractor's cost of, or the time required for, performance of any part of the work under this contract, whether or not changed as a result of such conditions, an adjustment shall be made and the contract modified in writing accordingly. Any adjustment in contract price made pursuant to this clause shall be determined in accordance with the Price Adjustment Clause of this contract.

(3) Timeliness of Claim - No claim of the Contractor under this clause shall be allowed unless the Contractor has given the notice required in this clause; provided, however, that the time prescribed therefor may be extended by the Contracting Officer or the Head of a Purchasing Agency in writing.

(4) No Claim After Final Payment - No claim by the Contractor for an adjustment thereunder shall be allowed if asserted after final payment under this contract.

(5) Knowledge - nothing contained in this clause shall be grounds for an adjustment in compensation if the Contractor had actual knowledge of the existence of such conditions prior to the submission of bids.

(Alternative B)

The Contractor accepts the conditions at the construction site as they eventually may be found to exist and warrants and represents that the contract can and will be performed under such conditions, and that all materials, equipment, labor and other facilities required because of any unforeseen conditions (physical or otherwise) shall be wholly at the Contractor's own cost and expense, anything in this contract to the contrary notwithstanding.



## 12. Price Adjustment

- (1) Any adjustment in contract pursuant to clauses in this contract shall be made in one or more of the following ways:
  - (a) by agreement on fixed price adjustment before commencement of the pertinent performance or as soon thereafter as practicable;
  - (b) by unit prices specified in the contract or subsequently agreed upon;
  - (c) by the costs attributable to the event or situation covered by the clause, plus appropriate profit or fee, all as specified in the contract or subsequently agreed upon;
  - (d) in such other manner as the parties may mutually agree; or
  - (e) in the absence of an agreement between parties, by a unilateral determination by the Contracting Officer or the Head of a Purchasing Agency of any cost attributable to the event or situation covered by the clause, plus appropriate profit or fee, all as computed by the Contracting Officer or the Head of a Purchasing Agency in accordance with generally accepted accounting principles with applicable sections under Chapter 7 (Cost Principles) of the Guam Procurement Regulations and subject to the provisions of Article 5, Chapter 5 of 5 GCA (Legal and Contractual Remedies) of the Guam Procurement Act.
- (2) Submission of Cost or Pricing Data - The Contractor shall submit cost or pricing data for any price adjustments subject to the provisions of §3118 (Cost or Pricing Data) of the Guam Procurement Regulations.

## 13. Changes in Work

(a) The Owner may at any time, by a written order, and without notice to the sureties, make changes in the drawings and specifications of this contract and within the general scope thereof. However, no change will be made which increases the total contract price without notice to sureties. In making any change, the charge or credit for the change shall be determined by the following method:

- (1) The actual cost of:
  - I. Labor, including foreman
  - II. Materials entering permanently into the work
  - III. Equipment rental cost during time used on extra work
  - IV. Power and consumable supplies
  - V. Insurance
  - VI. To the above cost there shall be added a fixed fee to be agreed upon, but not to exceed 15% of the net cost. This fee shall be

compensation to cover the cost of supervision, overhead, bond, profit and other general expenses.

(b) The Contractor shall, when required by the Owner, furnish to the Owner an itemized breakdown of the quantities and prices used in computing the value of any change that might be ordered.

(c) In figuring changes, instructions for measurement of quantities set forth in the specifications shall be followed.

(d) If any part of the work as installed is at variance with the contract requirements, the Owner may, if he finds it to be in his interest, allow all or any part of such work to remain in place subject to a proper adjustment in the contract price.

#### **14. Payment to Contractor**

(a) Unless otherwise provided in the specifications, the Owner will make partial payments to the Contractor after receipt and approval of the request for partial payment covering the work performed during the proceeding calendar month. No payments for installed materials on the site will be made unless such request is accompanied by a receipt or certification showing that the Contractor has made payment in full for such work done. In preparing such estimates, preparatory work done shall not be considered for payment. Materials delivered to site shall be considered for payment subject to the following conditions:

(1) The material shall be kept in a safe and enclosed warehouse or area located on site with restricted access.

(2) The receipt and issue of material must be controlled by a stock card kept in the warehouse.

(3) Insurance coverage required under Section 11, Chapter IV of the General Conditions shall include insurance of such material and shall include theft insurance.

(4) Request for payment must be accompanied with certification and receipts indicating the cost of material and showing that Contractor has made full payment for such material.

(b) In making such partial payments there shall be retained ten percent (10%) of the estimated amount until final completion and acceptance of all work covered by the contract. However, if the Contracting Officer, at any time after 50 percent

of the work has been completed, finds that satisfactory progress is being made, he may authorize payment in full of each progress payment for work performed beyond the 50 percent stage of completion. Also, whenever the work is substantially complete, the Contracting Officer, if he considers the amount retained to be in excess of the amount adequate for the protection of the Government, at his discretion, may release to the Contractor all or a portion of such excess amount.

(c) All materials and work covered by partial payments made shall thereupon become the sole property of the Owner, but this provision shall not be construed as relieving the Contractor from the sole responsibility for all materials and work upon which payment have been made, or the restoration of any damaged work or as a waiver of the right of the Owner to require the fulfillment of all of the terms of the contract.

(d) Release of Claims - Neither the final payment or any part of the retained percentage shall become due until the Contractor shall deliver to the Owner through the Contracting Officer a complete release of all claims against the Owner arising under and by virtue of this contract, including claims of all subcontractors and suppliers of either materials or labor, other than such claims, if any, as may be specifically excepted by the Contractor.

(e) Certificate of Completion - Upon completion and acceptance of all work whatsoever required and the release of all claims against the Owner as specified, the Contracting Officer shall file a written certificate with the Owner and with the Contractor as to the entire amount of work performed and compensation earned by the Contractor, including extra work and compensation therefore.

(f) Final Payment - Within thirty (30) calendar days after the filing of such certificate of completion, the Owner shall pay to the Contractor the amount therein stated less all prior payments and advances whatsoever to or for the amount of the contract. All prior estimates and payments including those relating to extra work shall be subject to correction by this payment which is throughout this contract called Final Payment.

(g) Acceptance of Final Payment Constitutes Release - The acceptance by the Contractor of the final payment shall be and shall operate as a release to the Owner of all claims and of all liability to the Contractor for all things done or furnished in connection with this work and for every act and neglect of the Owner and others relating to or arising out of this work, excepting the Contractor's claims for interest upon the final payments if this payment be improperly delayed. No payments, however, final or otherwise shall operate to release the Contractor or

his sureties from any obligations under this contract or the performance and payment bonds.

## **IX. MISCELLANEOUS**

### **1. Prohibited Interests**

(a) No member of or Delegate to Congress or Resident Commissioner, shall be admitted to any share or part of this contract or to any benefit that may arise therefrom, but this provision shall not be construed to extend to this contract if made with a corporation for its general benefit.

(b) No official of the Owner who is authorized in such capacity and on behalf of the Owner to negotiate, make, accept or approve, or to take part in negotiating, making, accepting or approving any architectural, engineering, inspection, construction or material supply contract or any subcontract in connection with the construction of the project, shall become directly or indirectly interested personally in this contract or in any part hereof. No officer, employee, architect, attorney, engineer, or inspector of or for the Owner authorized to exercise any legislative, executive supervisory or other similar functions in connection with the construction of the project, shall become directly or indirectly interested personally in this contract or in any part thereof, any material supply contract, subcontract, insurance contract, or any other contract pertaining to the project.

### **2. Mandatory Disputes Clause**

1.1 The Owner and the Contractor agree to attempt resolution of all controversies which arise under, or are virtue of, this Agreement through mutual agreement. If the controversy is not resolved by mutual agreement, then the Contractor shall request the Owner in writing to issue a final decision within six days after receipt of the written request. If the owner does not issue a written decision within six days after written request for final decision, or within such longer period as may be agreed upon by the parties, then the Contractor may proceed as though the Owner had issue a decision adverse to the Contractor.

1.2 The Owner shall immediately furnish a copy of the decision to the Contractor, by certified mail with a return receipt requested, or by any other method that provides evidence of receipt.

1.3 The Owner's decision shall be final and conclusive, unless fraudulent or unless the Contractor appeals the decision.

1.4 This subsection applies to appeals of the Owner's decision on the a dispute. For money owed by or to the Owner under this Agreement, the Contractor shall appeal the decision in accordance with the Owner Claims Act by initially filing a claim with the Office of the Attorney General no later than eighteen months after the decision is rendered by the Owner or from the date when a decision should have been rendered. For all other claims by or against the Owner arising under this Agreement, the Office of the Public Auditor has jurisdiction over the appeal from the decision of the Owner. Appeals to the Office of the Public Auditor must be made within sixty days of the Owner's decision or from the date the decision should have been made.

1.5 The Contractor shall exhaust all administrative remedies before filling an action in the Superior Court of Guam in accordance with applicable laws.

1.6 The Contractor shall comply with the Owner's decision and proceed diligently with performance of the Agreement pending final resolution by the Superior Court of Guam of any controversy arising under, or by virtue of, this Agreement, except where the Contractor claims a material breach of this Agreement by the Owner. However, if the Owner determines in writing that continuation of services under this Agreement is essential to the public's health or safety, then the Contractor shall proceed diligently with performance of the Agreement notwithstanding any claim of material breach by the Owner.

-END OF GENERAL CONDITIONS-

## **GENERAL STATEMENT OF WORK**

### **I. OBJECTIVE**

It is the primary objective of the Department of Public Works to solicit a comprehensive technical design and construction services for the Photovoltaic System at Various Location.

### **II. PROJECT DESCRIPTION AND LOCATIONS**

The scope of work for this project involves DPW's Tier 1 Photovoltaic modules. The project is located at Tamuning, Guam. The design and construction must comply in accordance to all approving agency having jurisdiction and latest building code compliance.

### **III. GENERAL SCOPE OF SERVICES AND RESPONSIBILITIES:**

- A. The Contractor and Design team shall provide all management, supervision, engineering, quality control, labor, equipment, materials and supplies necessary to perform a design and engineering services incidental to the construction services.
- B. The Contractor shall be professionally responsible for the services performed under this contract. They should be responsive to all Government criteria, information, guidance, and review comments. All services shall be in full compliance with Federal and Local requirements.
- C. The Contractor shall coordinate with DPW Engineer Representative for all additional requirements as basis for the new design-build project.
- D. Contractor shall submit to DPW Engineer for review and approval all product specification intended to be used in this project.
- E. All status reports shall be submitted daily to DPW-CQC Representative.
- F. All work sites shall be kept clean and all tooling and materials must be verified in safe control during daily field work. Daily debris must be moved offsite or to a designated staging area.
- G. The Contractor shall submit work schedules and verify daily the actions to be taken on site. Contractor must also inform the DPW-CQC Representative of failures or impact to the published schedules and what counter measures are being taken to resolve negative issues or impacts to the schedules.
- H. The Contractor shall provide to DPW-CQC Representative a listing of all key personnel emergency phone numbers and contact information in the event of

emergencies and this shall be reviewed weekly.

- I. All other items not detailed shall be assumed included to make the system work complete and ready for use.

#### **IV. SPECIFIC SCOPE OF WORK REQUIREMENTS**

The scope of work involves the design and construction of Photovoltaic System at three (3) location, 1) Building "A", 2) TMC (FHWA) Building, and 3) CQC (Admin/OHS) Building.

1. Contractor shall provide and install a Tier 1 PV Module System that includes design, installation, maintenance, and commissioning of the solar arrays with radiometers.
2. PV Module System that have at least a 10-20+ year limited year warranty and are able to generate no less than 80% of rated output under Standard Testing Condition (STC).
3. All panels will be flush mounted to the roof and situated within the existing footprint of the roof and building. Based on the system design, this project shall not pose impact to the biosphere.
4. The system shall connect the load and generating equipment to GPA source via a grid tie DC/AC inverter in accordance with applicable codes.
5. Contractor shall furnish and install on the DPW's side of the meter a UL Approved safety disconnect switch which shall be capable of fully isolating the generator from GPA electric system. The disconnect switch shall be located adjacent to GPA's meter and shall be visible break type and placed in a metal enclosure with sealing provisions. Access shall be available at all times to GPA personnel.
6. The generation must have a nominal voltage and phase configuration that is compatible with GPA's system at the Point of Common Coupling.
7. The facility must automatically disconnect from utility power to ensure power is not fed back into the GPA power grid during a utility power outage.
8. Follow all protective requirements set in GPA-AP-072 Net Metering Program Interconnection Policy.
9. Photovoltaic System or solar panels installation shall be able to withstand extreme winds up to 200 mph.

#### **V. PLANS AND DRAFTING (IF NEEDED)**

1. The Plans shall be prepared in conformance with the standard format furnished

by the Government.

2. Plan size shall be 24" x 36".
3. All plans and details shall be legible when reduced to one-half size plans (50% reduction). The minimum size of alphanumeric text on the reduced plans shall be 1/8".
4. An electronic non-PDF workable file in AUTO CADD format, latest version, shall also be submitted in a separate disk for final submittal.
5. Design and Construction completion time is **ninety (90) calendar days**.
6. Design Submittal Schedule is 30 calendar days;  

<b>Task I</b>	90% Submittal	20 days after issuance of NTP.
<b>Task II</b>	Final Submittal	10 days after review & approval of Task I
7. DPW will issue Notice to Proceed (NTP) for the project upon obtaining work permit from the Building Permit.

## **VI. SITE INVESTIGATION**

The contractor/designer shall verify existing site conditions and all pertinent information needed for the satisfactory performance of the scope of work.

## **VII. WARRANTY OF DESIGN**

- (a) The Contractor shall provide a warranty for the design and construction. The warranty shall commence upon final completion and the Government's acceptance of the work.
- (b) The Contractor warrants that the design shall be performed in accordance with contract requirements. Design and construction related not conforming to the Contract requirements shall be corrected at no additional cost to the Government.

## **VIII. DESIGN CODES/GUIDES AND REFERENCES**

All services shall be performed in accordance with the general criteria contained in the following references, as applicable.

- a. Building Law, Title XXXII, Government Code of Guam
- b. International Building Code (2009 Edition)

General Statement Of Work  
Department of Public Works  
Photovoltaic System at Various Location (Design-Build)  
Project No.: 200-5-1041-F-TAM.



- c. International Mechanical Code (Latest Edition)
- d. International Plumbing Code (Latest Edition)
- e. National Electrical Code (NEC-Latest Edition)
- f. National Electrical Safety Code (NESC-Latest Edition)
- g. Life Safety Code (Latest Edition)
- h. International Fire Code (IFC-latest Edition)
- i. National Fire Protection Association Handbook (NFPA 70)
- j. Illuminating Engineering Society (IES)
- k. American Disability Act (ADA)
- l. GEPA, USEPA, CFR29
- m. Guam Energy Code
- n. All other codes, regulations, technical publications and design manuals applicable in the performance of this RFP.

**IX. GOVERNMENT REVIEWING AND APPROVING AGENCIES:**

- 1. Department of Public Works
- 2. Guam Environmental Protection Agency
- 3. Department of Land Management
- 4. Guam Power Authority
- 5. Guam Fire Department
- 6. Guam Waterworks Authority
- 7. Guam Historic Preservation

**X. DISPOSAL:**

- 1. Contractor must coordinate with the DPW-CQC Representative prior to any disposal activity.
- 2. Removal and disposal fee shall be paid by the contractor.

END OF STATEMENT OF WORK

Prevailing Wage Rates for Temporary Alien Employment Certification  
 Government of Guam  
 EFFECTIVE SEPTEMBER 29, 2008

OCCUPATION	HOURLY
Bricklayer	\$14.02
Carpenter	\$13.56
Cement Mason	\$12.87
Construction Equipment Mechanic	\$14.14
Cook, CAMP	\$11.85
Construction Helper	\$9.34
Construction Labor	\$8.50
Electrician	\$15.45
Heating Air conditioning & Refrigeration Mechanic	\$15.73
Heavy Equipment Mechanic	\$14.14
Heavy Equipment Operator	\$13.77
Iron Worker	\$10.38
Painter	\$14.60
Pipe Fitter	\$16.80
Plasterer	\$10.98
Plumber	\$14.96
Refrigeration Mechanic	\$16.24
Roofer	\$10.96
Sheet-Metal Worker	\$15.17

Surveyor Helper	\$10.74
Truck Driver	\$15.98
Welder	\$16.09
Warehouseman	\$12.00

WD 91-0101 (Rev.-42) was first posted on [www.wdol.gov](http://www.wdol.gov) on 02/13/2018  
 Quality Assurance Services

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REGISTER OF WAGE DETERMINATIONS UNDER THE SERVICE CONTRACT ACT By direction of the Secretary of Labor		U.S. DEPARTMENT OF LABOR EMPLOYMENT STANDARDS ADMINISTRATION WAGE AND HOUR DIVISION WASHINGTON, D.C. 20210
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Daniel W. Simms Director	Division of Wage Determinations		Wage Determination No: 1991-0101 Revision No: 42 Date Of Revision: 02/08/2018
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Note: Under Executive Order (EO) 13658, an hourly minimum wage of \$10.35 for calendar year 2018 applies to all contracts subject to the Service Contract Act for which the contract is awarded (and any solicitation was issued) on or after January 1, 2015. If this contract is covered by the EO, the contractor must pay all workers in any classification listed on this wage determination at least \$10.35 per hour (or the applicable wage rate listed on this wage determination, if it is higher) for all hours spent performing on the contract in calendar year 2018. The EO minimum wage rate will be adjusted annually. Additional information on contractor requirements and worker protections under the EO is available at [www.dol.gov/whd/govcontracts](http://www.dol.gov/whd/govcontracts)

NATIONWIDE:

MIDWEST REGION: Illinois, Indiana, Iowa, Kansas, Michigan, Minnesota, Missouri, Nebraska, North Dakota, Ohio, South Dakota, Wisconsin.

NORTHEAST REGION: Connecticut, Maine, Massachusetts, New Hampshire, New Jersey, New York, Pennsylvania, Rhode Island, and Vermont.

SOUTHERN REGION: Alabama, Arkansas, Delaware, District of Columbia, Florida, Georgia, Kentucky, Louisiana, Maryland, Mississippi, North Carolina, Oklahoma, South Carolina, Tennessee, Texas, Virginia, West Virginia.

WESTERN REGION: Arizona, California, Colorado, Idaho, Montana, Nevada, New Mexico, Oregon, Utah, Washington, Wyoming.

Alaska, American Samoa, Hawaii, Guam, Northern Marianas, Puerto Rico, Virgin Islands

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\*\*Fringe Benefits Required Follow the Occupational Listing\*\*

Employed on contract for quality assurance inspections projects.

OCCUPATION CODE - TITLE	FOOTNOTE	RATE
(not set) - Quality Assurance Representative I		
Alaska		22.48
American Samoa, Hawaii		20.39
Guam, Northern Marianas, Wake Island,		12.26
Midwest Region		13.32
Northeast Region		14.05
Puerto Rico		11.09
Southern Region		13.48
Virgin Islands		16.65
Western Region		14.00
(not set) - Quality Assurance Representative II		
Alaska		25.87
American Ssmoa, Hawaii		23.65
Guam, Northern Marianas, Wake Island		14.24
Midwest Region		16.55
Northeast Region		17.05

Puerto Rico	12.31
Southern Region	17.04
Virgin Islands	18.48
Western Region	17.27
(not set) - Quality Assurance Representative III	
Alaska	29.25
American Samoa, Hawaii	26.94
Guam, Northern Marianas, Wake Island	16.21
Midwest Region	19.69
Northeast Region	19.19
Puerto Rico	13.68
Southern Region	18.46
Virgin Islands	20.52
Western Region	19.70
(not set) - Scale Operator	
Alaska	17.87
American Samoa, Hawaii	17.33
Guam, Northern Marianas, Wake Island	11.19
Midwest Region	10.91
Northeast Region	12.11
Puerto Rico	8.50
Southern Region	11.00
Virgin Islands	11.27
Western Region	13.25
(not set) - Supervisory Construction Representative	
Alaska	32.17
American Samoa, Hawaii	29.63
Guam, Northern Marianas, Wake Island	17.83
Midwest Region	26.41
Northeast Region	26.87
Puerto Rico	15.04
Southern Region	27.15
Virgin Islands	22.57
Western Region	27.31

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Note: Executive Order (EO) 13706, Establishing Paid Sick Leave for Federal Contractors, applies to all contracts subject to the Service Contract Act for which the contract is awarded (and any solicitation was issued) on or after January 1, 2017. If this contract is covered by the EO, the contractor must provide employees with 1 hour of paid sick leave for every 30 hours they work, up to 56 hours of paid sick leave each year. Employees must be permitted to use paid sick leave for their own illness, injury or other health-related needs, including preventive care; to assist a family member (or person who is like family to the employee) who is ill, injured, or has other health-related needs, including preventive care; or for reasons resulting from, or to assist a family member (or person who is like family to the employee) who is the victim of, domestic violence, sexual assault, or stalking. Additional information on contractor requirements and worker protections under the EO is available at [www.dol.gov/whd/govcontracts](http://www.dol.gov/whd/govcontracts).

ALL OCCUPATIONS LISTED ABOVE RECEIVE THE FOLLOWING BENEFITS:

HEALTH & WELFARE: \$4.41 per hour or \$176.40 per week or \$764.40 per month

HEALTH & WELFARE EO 13706: \$4.13 per hour, or \$165.20 per week, or \$715.87 per month\*

\*This rate is to be used only when compensating employees for performance on an SCA-covered contract also covered by EO 13706, Establishing Paid Sick Leave for Federal Contractors. A contractor may not receive credit toward its SCA obligations for any paid sick leave provided pursuant to EO 13706.

VACATION: 2 weeks paid vacation after 1 year of service with a contractor or successor, 3 weeks after 5 years, and 4 weeks after 15 years. Length of service includes the whole span of continuous service with the present contractor or successor, wherever employed, and with the predecessor contractors in the performance of similar work at the same Federal facility. (Reg. 29 CFR 4.173)

HOLIDAYS: A minimum of ten paid holidays per year: New Year's Day, Martin Luther King Jr.'s Birthday, Washington's Birthday, Memorial Day, Independence Day, Labor Day, Columbus Day, Veterans' Day, Thanksgiving Day, and Christmas Day. (A contractor may substitute for any of the named holidays another day off with pay in accordance with a plan communicated to the employees involved.) (See 29 CFR 4.174)

HEALTH & WELFARE (Hawaii): \$1.91 per hour, or \$76.40 per week, or \$331.07 per month for all employees on whose behalf the contractor provides health care benefits pursuant to the Hawaii prepaid Health Care Act. For those employees who are not receiving health care benefits mandated by the Hawaii prepaid Health Care Act, the new health and welfare benefit rate will be \$4.41 per hour.

HEALTH & WELFARE (Hawaii EO 13706): \$1.63 per hour, or \$65.20 per week, or \$282.53 per month for all employees on whose behalf the contractor provides health care benefits pursuant to the Hawaii prepaid Health Care Act. For those employees who are not receiving health care benefits mandated by the Hawaii prepaid Health Care Act, the new health and welfare benefit rate will be \$4.13 per hour. \*

\*This rate is to be used only when compensating employees for performance on an SCA-covered contract also covered by EO 13706, Establishing Paid Sick Leave for Federal Contractors. A contractor may not receive credit toward its SCA obligations for any paid sick leave provided pursuant to EO 13706.

\*\* UNIFORM ALLOWANCE \*\*

If employees are required to wear uniforms in the performance of this contract (either by the terms of the Government contract, by the employer, by the state or local law, etc.), the cost of furnishing such uniforms and maintaining (by laundering or dry cleaning) such uniforms is an expense that may not be borne by an employee where such cost reduces the hourly rate below that required by the wage determination. The Department of Labor will accept payment in accordance with the following standards as compliance:

The contractor or subcontractor is required to furnish all employees with an adequate number of uniforms without cost or to reimburse employees for the actual cost of the uniforms. In addition, where uniform cleaning and maintenance is made the responsibility of the employee, all contractors and subcontractors subject to this wage determination shall (in the absence of a bona fide collective bargaining agreement providing for a different amount, or the furnishing of contrary affirmative proof as to the actual cost), reimburse all employees for such cleaning and maintenance at a rate of \$3.35 per week (or \$.67 cents per day). However, in those instances where the uniforms furnished are made of "wash and wear" materials, may be routinely washed and dried with other personal garments, and do not require any special treatment such as dry cleaning, daily washing, or commercial laundering in order to meet the cleanliness or appearance standards set by the terms of the Government contract, by the contractor, by law, or by the nature of the work, there is no requirement that employees be reimbursed for uniform maintenance costs.

\*\* SERVICE CONTRACT ACT DIRECTORY OF OCCUPATIONS \*\*

The duties of employees under job titles listed are those described in the "Service Contract Act Directory of Occupations", Fifth Edition (Revision 1), dated September 2015, unless otherwise indicated.

REQUEST FOR AUTHORIZATION OF ADDITIONAL CLASSIFICATION AND WAGE RATE  
Standard Form 1444 (SF-1444)

Conformance Process:

The contracting officer shall require that any class of service employee which is not listed herein and which is to be employed under the contract (i.e., the work to be performed is not performed by any classification listed in the wage determination), be classified by the contractor so as to provide a reasonable relationship (i.e., appropriate level of skill comparison) between such unlisted classifications and the classifications listed in the wage determination. Such conformed classes of employees shall be paid the monetary wages and furnished the fringe benefits as are determined (See 29 CFR 4.6(b)(2)(i)). Such conforming procedures shall be initiated by the contractor prior to the performance of contract work by such unlisted class(es) of employees (See 29 CFR 4.6(b)(2)(ii)). The Wage and Hour Division shall make a final determination of conformed classification, wage rate, and/or fringe benefits which shall be retroactive to the commencement date of the contract (See 29 CFR 4.6(b)(2)(iv)(C)(vi)). When multiple wage determinations are included in a contract, a separate SF-1444 should be prepared for each wage determination to which a class(es) is to be conformed.

The process for preparing a conformance request is as follows:

- 1) When preparing the bid, the contractor identifies the need for a conformed occupation(s) and computes a proposed rate(s).
- 2) After contract award, the contractor prepares a written report listing in order the proposed classification title(s), a Federal grade equivalency (FGE) for each proposed classification(s), job description(s), and rationale for proposed wage rate(s), including information regarding the agreement or disagreement of the authorized representative of the employees involved, or where there is no authorized representative, the employees themselves. This report should be submitted to the contracting officer no later than 30 days after such unlisted class(es) of employees performs any contract work.
- 3) The contracting officer reviews the proposed action and promptly submits a report of the action, together with the agency's recommendations and pertinent information including the position of the contractor and the employees, to the Wage and Hour Division, U.S. Department of Labor, for review (See 29 CFR 4.6(b)(2)(ii)).
- 4) Within 30 days of receipt, the Wage and Hour Division approves, modifies, or disapproves the action via transmittal to the agency contracting officer, or notifies the contracting officer that additional time will be required to process the request.
- 5) The contracting officer transmits the Wage and Hour decision to the contractor.
- 6) The contractor informs the affected employees.

Information required by the Regulations must be submitted on SF-1444 or bond paper.

When preparing a conformance request, the "Service Contract Act Directory of Occupations" (the Directory) should be used to compare job definitions to ensure that duties requested are not performed by a classification already listed in the wage determination. Remember, it is not the job title, but the required tasks that determine whether a class is included in an established wage determination. Conformances may not be used to artificially split, combine, or subdivide classifications listed in the wage determination.

\*\* OCCUPATIONS NOT INCLUDED IN THE SCA DIRECTORY OF OCCUPATIONS \*\*

Quality Assurance Representative I

A Quality Assurance Representative I independently inspects a few standardized procedures, items or operations of limited difficulty. A Quality Assurance Representative I's assignments involve independent record keeping and preparation of reports, inspection and testing, interpretation of plans and specifications and observation of construction activities to check adherence to safety practices and requirements. Quality Assurance Representative I's maintain work relationships with contractor supervisory personnel. Contacts involve obtaining information on sequence of operations and work methods, explaining standard requirements of plans and specifications, and informing the contractor of inspection results.

Quality Assurance Representative II

A Quality Assurance Representative II independently inspects a wide variety of standardized items or operations requiring a substantial knowledge of the method and techniques of construction inspection and of construction methods, equipment, materials, practices and the ability to interpret varied requirements in drawings and specifications. Quality Assurance Representative II's obtain information on schedules and work methods and explain requirements of plans and specifications. They make suggestions to the contractor concerning well-established acceptable methods and practices to assist the contractor in meeting standard requirements. Quality Assurance Representative II's are typically not authorized to approve deviations in construction plans, methods and practices even of a minor nature.

Quality Assurance Representative III

A Quality Assurance Representative III is expected to interpret plans and specifications relating to construction problems of normal difficulty, that is, those for which there are precedents and those without unusual complications. Quality Assurance Representative III's resolve differences between plans and specifications when such differences do not involve questions of cost or engineering design. Engineering and supervisory assistance is readily available and is provided as needed to assist in interpreting plans and specifications and in resolving differences involving complex problems. Technical assistance is also available on unusual specialized trade, crafts or materials problems. Inspection reports are reviewed for accuracy, completeness and adequacy. Unusually difficult and novel problems are discussed with the supervisor. Quality Assurance Representative III's are typically authorized to approve minor deviations in construction methods and practices which conform to established precedents, do not involve added costs, and are consistent with contract plans and specifications. Decisions by Quality Assurance Representative III's on the acceptability of construction methods and practices, workmanship, materials, and the finished product are considered to be final.

Scale Operator

Serves as a truck scale operator during periods of stone placement activates under the direct supervision of the on site Quality Assurance Representative. In accordance with established policies, procedures, manuals and stand operating practices, incumbent is responsible for weighing, and recording stone delivered and placed in the work by truck.



Supervisory Construction Representative

A Supervisory Construction Representative serves as coordinator for construction quality assurance personnel with the responsibility for providing technical and administrative leadership over assigned construction quality assurance activities within the scope of this contract. The Supervisory Construction Representative plans, organizes, coordinates and supervises the work activities of the Quality Assurance Representatives assigned to a variety of construction and related projects. He coordinates the activities of the Quality Assurance Representatives assigned the construction contract work to ensure adequate coverage of all related construction with deadlines, contractor conformance to Quality Control Plan and reporting procedures, and efficiency of operations relative to said construction contracts. The Supervisory Construction Representative explains work requirements and issues any special instructions as necessary and renders advice and assistance to Quality Assurance Representatives on unusual or non-routine matters, practices and standards. He performs a variety of personnel management functions such as overseeing attendance, participates in setting performance standards, resolves informal complaints, orients new employees and provides training.

**In the Matter of: Micronesia Renewable Energy, Inc. and Dept. of Public Works**

**OPA-PA-18-007**

**Department of Public Works Agency Report**

# **EXHIBIT D**

**(PSP's Submittal)**



**PACIFIC SOLAR &  
PHOTOVOLTAICS**

a Division of Hagans Inc

7/27/18

H. C. ...  
1:40 p.m.

**To:** Department of Public Works  
Government of Guam  
542 N. Marine Drive  
Tamuning, Guam 96913

**Attn:** Glenn Leon Guerrero  
Director

**Re:** Department of Public Works Photovoltaic System at  
Various Location (Design Build),  
Project No.: 200-5-1041-F-TAM

**Solahart**  
SOLAR



**SUN EARTH**

**OutBack**  
POWER

**SOLECTRIA**  
RENEWABLES



**enphase**  
ENERGY

**Fronius**  
SHIPPING THE LIMITS



EXHIBIT "A"

**In the Matter of: Micronesia Renewable Energy, Inc. and Dept. of Public Works**

**OPA-PA-18-007**

**Department of Public Works Agency Report**

# **EXHIBIT E**

**(Declaration of Clarissa Guevara and John Calanayan)**




4. It is my understanding that DPW-CIP I was provided a copy of MRE's September 19, 2018 written protest on or about that same date. It is my further understanding that part of MRE's protest claims that PSP's bid was "clipped together" in violation of the Guam Procurement Regulations and IFB's Instructions to Bidders. MRE's claim is not factually correct.

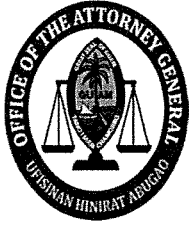
5. PSP's bid, which was submitted prior to DPW-CIP's receipt of MRE's bid, was properly submitted in a sealed envelope as required by Guam Procurement Regulations and IFB's Instructions to Bidders. Attached to this Declaration as Exhibit "A" is a copy of PSP's Stamped Received envelope.

I declare under penalty of perjury that the aforementioned is true.

Submitted this 7<sup>th</sup> day of December, 2018.

By:

  
\_\_\_\_\_  
**CLARISSA GUEVARA**  
DPW-CIP Staff Member  
Department of Public Works



**Office of the Attorney General**  
**Elizabeth Barrett-Anderson**  
 Attorney General of Guam  
**Solicitor Division**  
 590 S. Marine Corps Drive  
 ITC Bldg., Ste. 706  
 Tamuning, Guam 96913 • USA  
 Tel. (671) 475-3324 Fax. (671) 472-2493  
 www.guamag.org

**Attorneys for the Government of Guam**

**IN THE OFFICE OF PUBLIC ACCOUNTABILITY  
 PROCUREMENT APPEAL**

<b>IN THE APPEAL OF:</b>	)	DOCKET NO. OPA-PA-18-007
	)	
	)	
<b>MICRONESIA RENEWABLE ENERGY, INC.</b>	)	<b>DECLARATION</b>
	)	
Appellant.	)	

**JOHN CALANAYAN** makes this declaration under penalty of perjury under the laws of Guam and states:

1. I am employed by Guam Department of Public Works (“DPW”), Capital Improvements Projects (“DPW-CIP”), as an Engineer Supervisor.
2. I was primarily responsible for preparing the Invitation for Bids (“IFB”) issued by DPW-CIP for the purchase of solar panels (more detail needed?) designated as Project No. 200-5-1041-F-TAM (the “Project”).
3. Responses to the IFB were required to be submitted prior to July 27, 2018. At that time DPW-CIP employee, Mrs. Clarissa Guevara and I were responsible for receiving any bids submitted.

4. On July 27, 2018, DPW-CIP received two (2) timely bids for the Project. Bids were received by Pacific Solar & Photovoltaics, Inc. ("PSP") and Micronesia Renewable Energy, Inc. ("MRE").


5. As part of my duties with DPW-CIP I was provided a copy of MRE's September 19, 2018 written protest that claimed that Pacific Solar & Photovoltaics, Inc. ("PSP") bid was "clipped together" in violation of the Guam Procurement Regulations and IFB's Instructions to Bidders. MRE's claim is not factually correct.

6. PSP's bid, which was submitted prior to DPW-CIP's receipt of MRE's bid, was properly submitted in a sealed envelope as required by Guam Procurement Regulations and IFB's Instructions to Bidders. Attached to this Declaration as Exhibit "A" is a copy of PSP's Stamped Received envelope.

7. Also attached hereto is a copy of DPW-CIP's Bid Evaluation and Tabulation sheet for the Project.

I declare under penalty of perjury that the aforementioned is true.

Submitted this 4th day of December, 2018.

By:   
JOHN CALANAYAN  
DPW-CIP Engineer Supervisor  
Department of Public Works



**In the Matter of: Micronesia Renewable Energy, Inc. and Dept. of Public Works**

**OPA-PA-18-007**

**Department of Public Works Agency Report**

# **EXHIBIT F**

**(Letter dated July 4, 2018 and IFB Addendum No. 1)**

July 4, 2018

To: **Government of Guam Department of Public Works**

Attn: **John Calanayan**

**Tel: 646-3225**

**Email: john.calanayan@dpw.guam.gov**

Re: **DPW Photovoltaic System (Design Build) No.: 200-5-1041-F-TAM  
REQUEST FOR INFORMATION**

Mr. Calanayan,

Thank you for taking the time to look over and respond to my questions below:

- 1) Can DPW supply the bidders with a specific photovoltaic system size for all to bid on so that we have a level playing field? Asking the bidders to "maximize the roof space" will result in PV systems of different size or some solar panels to be installed in the shade or walkways just to achieve the largest system.
- 2) Can DPW extend the performance period from what is stated in the bid specs?
- 3) The bid specs do not clearly state that DPW will be awarding "per building or per system" but during the pre-bid conference it was verbally stated. Note: The government will receive more competitive pricing if the bidders were to bid "all or none". Please clarify.
- 4) Can DPW extend the bid submittal deadline a few more days?

We look forward to seeing your responses asap.

Regards,

  
**Scott Hagen**  
**President**



The Honorable  
**EDDIE BAZA CALVO**  
 Governor

The Honorable  
**RAY TENORIO**  
 Lt. Governor



**public works**  
 DIPATTAMENTON CHE'CHO' PUPBLEKO

**GLENN LEON GUERRERO**  
 Director  
**ANDREW S. LEON GUERRERO**  
 Deputy Director

**DEPARTMENT OF PUBLIC WORKS PHOTOVOLTAIC SYSTEM  
 AT VARIOUS LOCATION (DESIGN-BUILD)**

**PROJECT NO.: 200-5-1041-F-TAM**

**ADDENDUM NO. 1**

This addendum shall form a part of the contract documents. Failure by any bidder to acknowledge receipt of this addendum in his bid shall be grounds for disqualification of his bid.

**I. IFB Documents;**

**Supplemental Mandatory Forms**

- Affidavit Disclosing Ownership and Commissions
- Affidavit re Non-Collusion
- Affidavit re Gratuities and Kickbacks
- Affidavit re Ethical Standards
- Affidavit re Contingent Fees
- Declaration re Compliance with US DOL Wage Determination

DELETE	REPLACED WITH	DESCRIPTION
BF-1 to 5	BF- 1 to 3 (AD-1)	Revised Notes

**II. CLARIFICATIONS;**

**Question from PACIFIC SOLAR & PHOTOVOLTAICS:**

1. Can DPW supply the bidders with specific photovoltaic system size for all to bid on so that we have a level playing field? Asking the bidders to “maximize the roof space” will result in PV system of different size or some solar panels to be installed in the shade or walkways just achieve the largest system.

*Answer:*

*Yes, DPW will provide you the whole year round monthly electrical power usage for the three locations.*

2. Can DPW extend the performance period from what stated in the bid specs?

*Answer:*

*Yes, Project completion date Ninety (90) to now One Hundred Twenty (120) Calendar Days.*

3. The bid specs do not clearly state that DPW will be awarding "per building or per system" but during the pre-bid conference it was verbally stated. Note: The government will receive more competitive pricing if the bidders were to bid "all or none". Please clarify.

Answer:

*Bid will be all or none, the contract award will be awarded to the lowest responsible bidder.*

4. Can DPW extend the bid submittal deadline a few more days?

Answer:

*Yes*

**Question from MICRONESIA RENEWABLE ENERGY, INC.:**


1. I understand you will be sending us:  
a) The legal forms which are included in the bid submittals.  
b) The last 12 months of GPA bills for each of the three buildings.

Answer:

*Yes, DPW will provide you the legal forms (see attachment) and whole year round monthly electrical power usage for the three locations.*

**III. The bid opening has been changed from July 17, 2018 to July 27, 2018 the time and place still the same.**

**-END OF ADDENDUM-**

  
GLENN LEON GUERRERO

*L*