



# Mayors' Council of Guam

*Konsehelon Mahot Guahan*

December 27, 2013

Office of the Speaker  
Judith T. Won Pat, Ed. D.

Date: 12-30-13  
Time: 4:33pm  
Received by: [Signature]

The Honorable Judith T. Won Pat, Ed.D  
*I Mina Trentai Dos Na Liheslaturan Guahan*  
155 Hesler Place  
Hagatna, Guam 96910

## RE: Citizen-Centric Report (CCR) for FY 2013

Dear Honorable Speaker Won Pat:

*Buenas yan Hafa Adai!* Pursuant to Section 2(a) of Public Law 30-127 relative to the Citizen-Centric Report, the Mayors' Council of Guam (MCOG) is submitting its report in electronic format and will also post the Report on its website for the fiscal year ended September 30, 2013.

Should you require any clarification or need additional information, please contact me at 472-6940.

Senseramente,

ANGEL R. SABLAN  
Executive Director

Cc; Public Auditor Doris Flores Brooks

Senator Tina Muna-Barnes

*File/Charro*  
2

**RECEIVED**

OFFICE OF PUBLIC ACCOUNTABILITY

BY: AA

DATE: 12/30/13

TIME: 4:34  AM  PM

Office of the Legislative Secretary  
Senator Tina Rose Muna Barnes

Date: 12-30-13  
Time: 4:37  
Received by: [Signature]



## **MISSION STATEMENT & OBJECTIVES**

As the most direct elected representatives of the people of Guam, the Mayors and Vice Mayors are responsible in assuring that service and benefits are delivered and provided to the respective municipalities, and that the distribution of these services are equitably facilitated, to include, but not limited to senior citizens and youth activities and facilities, public health and welfare, public security, beautification, village streets, parks and to include the installation and maintenance of public street lights, and the timely maintenance of school grounds. Additionally, humanitarian services are provide to residents through stipends for medical needs, assistance at funerals and rosaries, and other family functions as requested by the residents of any particular village.

## **MAYORS' COUNCIL OF GUAM**

Log on to our website [www.mcog.guam.gov](http://www.mcog.guam.gov) and view our historical facts, our Mayors and Vice Mayors, our staffing pattern and other pertinent information about the Mayors' Council of Guam and useful information about each of our 19 municipalities.

This report shows the actual appropriation and expenditures of FY2013, and we have also included our authorized levels for FY 2014. As you will note, the MCoG was authorized \$243,034 less in FY14 than in FY13. Yet the request for services and responsibilities of each mayoral office increases on an annual basis. While the Mayor's offices are only open Monday through Friday, 8am to 5pm, the work done by any Mayor or Vice Mayor and the staff continue daily and at any hour of the day. It is truly a 24-7 operation that has over the years brought out the best

in the men and women involved with the Mayors' Council of Guam. A test of their ingenuities, their use of limited resources, the use of their own out-of-pocket expenses, their patience, and, indeed, their love and belief in the people they serve in their communities. We do with what we have, and even with what we don't have, but we always do our tasks simply because we know that, in the end, no one else will do it and our residents expect it of each and every Mayor's office.

The MCoG has 207 employees of which only seven (7) are classified. Sacrifice is an understatement when it comes to the salaries of our unclassified staff. They are given no increments, bonuses, or any other incentive pay. Many receive a salary that will someday be matched by the Minimum Wage authorized by law.

We received from the Compact Impact Funds a total of \$1 million thus far, all dedicated to the renovation, restoration, and/or the enhancement of village community and recreational facilities. We have also been notified by the Governor's Office that an additional \$700k in Compact Impact Funds will be made available for flood mitigation purposes and will be used over a period of time beyond FY14.

The MCoG took on the added responsibility of overseeing and operating the twelve (12) Senior Citizen Centers. This is a federally funded program that has been ably run by the MCoG for hundreds of thousands less than the previous service provider and at the same time seen an increase in "man'amko" taking advantage of the programs provided.

We inaugurated eight (8) new Mayors and four (4) new Vice Mayors in January, 2013.

## HOW ARE WE DOING?

While our funding levels are decreased and the requests for services continue to rise, we find ourselves at the MCoG still be proud of the work and services we provide. While we cannot please everyone, we ensure that the services that are most needed are done and given. From road repair, dead animal pick-up, funeral escort services, sports clinics and sponsorships, canopy and chair services to everything else under the sun, inclusive of dissuading family quarrels and disagreements, every Mayor's offices is inundated with requests for services everyday inclusive of weekends. The Mayors and Vice Mayors, the respective Municipal Planning Councils, and the staff of each village are to be commended for what they do. We have on many occasions received phone calls to relay the appreciation of a grateful constituent or family to the Mayor' offices. We have also received phone calls from disgruntled constituents who feel the services are not done quick enough. The central staff at the MCoG also deserve praise for their work in coordinating the financial needs, requests, and procurement services for each village. Every village is a priority and we do our level best to ensure that all villages feel we are also giving them the tools they need to complete their work on a timely basis.

All in all, we know in our hearts that we have an important mission every single day as the **"true first responders"** to any need or any emergency on the village level and that we have done it the best way we know how... day in and day out.

## **THE COSTS FOR THE SERVICES**

We have provided herein our FY13 budget and the allocations made to the different programs and services we provide.

The audit conducted on the General Fund for FY13 for the Government of Guam tested a few items under the MCoG. We agree with the recommendations of the OPA. Our goal is to have our audits result in a clean audit for all programs and accounts under the MCoG audited by the OPA.

## THE FUTURE

Guam continues to grow. Village populations are fluctuating, but what one village loses as a resident, another village gains. The Mayors' Council of Guam has always tried to be supportive of each other, in terms of sharing equipment, sharing ideas, and even sharing employees, and at times sharing budget expenditures. There is a huge irony when budget allocations are made equal to all villages even when village populations are hugely unequal. We look towards the day when perhaps the Guam Legislature will revisit how appropriations are made for services in the villages so that there is equality and a level playing field for all. We have engaged the Guam Legislature through the office of Senator Tina Muna Barnes to assist the Mayors' Council of Guam is finding the most appropriate and equitable way of dividing appropriations for village operations and needs. We know that requests for services will not diminish and neither will the cost of providing for these services. Every penny given to the Mayors' Council of Guam is appreciated and in turn results in an agency that spends frugally but serves all.

We have sought through our budget submissions an appropriation for legal services and account technicians or contracted accounting services to assist us in keeping our financial books and records. The Mayors' Council of Guam continues to receive more mandates for services to be provided and concurrently is given funds to assist with those mandates.

We look forward to adding more accounting personnel to assist in our financial requirements and mandates. While we have been continually improving in moving towards an "unqualified clean opinion" of audits conducted for the MCoG, we still need to equip our offices with the personnel and tools that will guarantee that we do meet our financial requirements and tasks.

### LIBRARY TURN OVER:

The current administration has given its approval to allow that village libraries be turned over to the jurisdiction of the Village Mayor where the Library is located. While this has not been completed due to reviews of MOU's by the Attorney

General's Office, we do anticipate to receive this added responsibility sometime soon. The use of the physical plant housing the library will be coordinated by the Mayor's offices for such programs as youth meetings, non-profit organization gatherings, exercise classes, medical assistance venues, etc.

#### STRAY ANIMAL CONTROL:

The current administration has also put this issue on their radar and actively working the MCoG to plan and implement a workable program that will have a tangible effect on stray animal issues. This issue requires the unanimous coordination and effort of all the stakeholders so that no matter who is responsible in the end to oversee the removal of stray animals – it must be a program that is workable and doable. A committee has been established by the MCoG to directly deal with this issue in FY14.

CHAPTER VIII

MAYORS' COUNCIL OF GUAM

1 Section 1. Appropriation. Appropriations for Fiscal Year 2013. The  
2 sum of Eight Million Three Hundred Forty-Four Thousand Seven Hundred  
3 Seventy-Four Dollars (\$8,344,774) is appropriated to the Mayors' Council of  
4 Guam for its operations, including personnel services, for Fiscal Year 2013. This  
5 sum is composed of Seven Million Five Hundred Seventy-Eight Thousand Seven  
6 Hundred Sixty-One Dollars (\$7,578,761) from the General Fund and Seven  
7 Hundred Sixty-Six Thousand Thirteen Dollars (\$766,013) from Special Funds.

8 *No more than* Six Million Seven Hundred Twenty-Four Thousand One  
9 Hundred Twenty-Two Dollars (\$6,724,122) shall be expended for personnel object  
10 categories (111 to 115). The total amount of Guam Highway Funds appropriated  
11 in this Section shall be expended for power (Object Category 361).

12 SUMMARY OF APPROPRIATION FUNDING SOURCE

13 GENERAL FUND

\$7,578,761 (G.F.)

14 GUAM HIGHWAY FUND

\$766,013 (POWER)

15 TOTAL

\$8,344,774

16 For information purposes only:

17 FEDERAL MATCHING GRANTS-IN-AID

\$0



1 Section 2. Streets Maintenance and Beautification. The sum of One  
2 Million Thirty-Six Thousand Twenty-Six Dollars (\$1,036,026) is appropriated  
3 from the Tourist Attraction Fund to the MCOG for Fiscal Year 2013 for the  
4 maintenance and beautification of non-routed public roads, and for the operations  
5 of the Mayors' offices, but not for personnel costs. Said funds *shall not* be subject  
6 to any transfer authority of *I Maga'låhen Guåhan*, and *shall* be divided among the  
7 Village Mayors as follows:

8 (a) each Mayor *shall* receive the sum of Twenty Thousand Dollars  
9 (\$20,000); and

10 (b) the remaining balance of the fund *shall* be distributed to each  
11 Mayor pro rata based on the total road mileage of the respective village as a  
12 percentage of Guam's total road mileage in the most current report of the  
13 Guam Roads Pavement Inventory of the Department of Public Works.

14 Section 3. Island-Wide Village Beautification Projects. The sum of  
15 Four Hundred Seventy Thousand Nine Hundred Twenty-One Dollars (\$470,921) is  
16 appropriated from the Tourist Attraction Fund to the MCOG for Island-Wide  
17 Village Beautification Projects to include:

18 (a) the maintenance and repair of village recreational facilities  
19 under the jurisdiction of the Mayor;

20 (b) the maintenance and repair of main roads in each village; and

21 (c) the planting and maintenance of the village official flower in  
22 each village, and other flowering plants, shrubs, and trees adjacent to the  
23 village's main roads, public restrooms and recreational facilities. A Mayor  
24 may contract with a private entity to provide the services authorized by this  
25 Section, subject to the Guam Procurement Law, Chapter 5, Title 5, Guam  
26 Code Annotated.

1 Section 4. Grounds Maintenance for Schools. Subject to approval and  
 2 scheduling of the public school principals, the Mayors are responsible for regular  
 3 grounds maintenance of Guam Department of Education school grounds in their  
 4 respective districts where grounds maintenance is *not* already subject to an existing  
 5 contract for a minimum of twice a month during a regular school calendar year.  
 6 Subject to approval of scheduling with the public school principals, the Mayor may  
 7 contract with a private entity to provide the services authorized by this Section.

8 The sum of Four Hundred Forty-Seven Thousand Eight Hundred Sixty-  
 9 Three Dollars (\$447,863) is appropriated from the General Fund to the MCOG  
 10 Revolving Fund for the grounds maintenance of specified schools of the  
 11 Department of Education, to be allocated as follows:

	VILLAGE	SCHOOL	AMOUNT
12			
13	Agana Heights	Agana Heights Elementary	\$8,628
14	Agat	Marcial Sablan Elementary	\$11,402
15		Oceanview Middle	\$16,749
16	Barrigada	P.C. Lujan Elementary	\$8,881
17		B.P. Carbullido Elementary	\$7,449
18		L.P. Untalan Middle	\$7,867
19	Dededo	M.A. Ulloa Elementary	\$13,049
20		Wettengel Elementary	\$17,103
21		J.M. Guerrero Elementary	\$14,570
22		Liguan Elementary	\$0
23		Astumbo Elementary	\$8,235
24		Finegayan Elementary	\$19,004
25		V.S.A. Benavente Middle	\$26,605
26		Astumbo Middle	\$0
27		Okkodo High	\$0
			129

1	<b>Inarajan</b>	Inarajan Elementary	\$5,866
2		Inarajan Middle	\$7,437
3	<b>Mangilao</b>	H.B. Price Elementary	\$7,158
4		George Washington High	\$46,114
5		Adacao Elementary	\$0
6	<b>Merizo</b>	Merizo Elementary	\$6,220
7	<b>MTM</b>	J.Q. San Miguel Elementary	\$3,864
8	<b>Ordot/Chalan Pago</b>	Ordot/Chalan Pago Elementary	\$8,932
9		Agueda Johnston Middle	\$14,583
10	<b>Piti</b>	Jose Rios Middle	\$7,132
11	<b>Santa Rita</b>	H.S. Truman Elementary	\$12,301
12		Southern High	\$39,275
13		Alternative School	\$4,206
14	<b>Sinajana</b>	C.L. Taitano Elementary	\$4,232
15	<b>Talofof</b>	Talofof Elementary	\$7,602
16	<b>Tamuning</b>	L.B. Johnson Elementary	\$3,801
17		Tamuning Elementary	\$4,434
18		Chief Brodie Elementary	\$7,602
19		JFK High School	\$20,000
20	<b>Umatac</b>	F.Q. Sanchez Elementary	\$1,267
21	<b>Yigo</b>	Upi Elementary	\$9,502
22		D.L. Perez Elementary	\$16,470
23		Machananao Elementary	\$8,742
24		F.B. Leon Guerrero Middle	\$16,470
25		Simon Sanchez High	\$17,357
26	<b>Yona</b>	M.U. Lujan Elementary	\$7,754
27	<b>TOTAL FOR ALL VILLAGES</b>		<b>\$447,863</b>

*\$37 Schools*

1     § Section 5. Public Safety and Social Education Programs. The sum of  
2 Four Hundred Sixteen Thousand Eight Hundred Sixty Dollars (\$416,860) is  
3 appropriated from the General Fund to the MCOG, with each village to receive  
4 Fifteen Thousand Dollars (\$15,000), and with the remaining funds, if any to the  
5 MCOG for Fiscal Year 2013, to be expended in accordance with plans approved  
6 by the MCOG *or* respective Village Municipal Planning Council, and filed with  
7 the Director of Administration, to fund public safety and social education programs  
8 that enforce alcohol regulations, reduce underage drinking, support traffic safety,  
9 reduce drug-related violence and abuse, to support government of Guam substance  
10 abuse prevention programs, and to support organized sports programs in the  
11 community.

12     § Section 6. Authority to Make Payments on Prior Year Obligations.  
13 Notwithstanding any other provision of Law, the Mayors' Council of Guam  
14 (MCOG) is hereby authorized to pay for prior year obligations incurred from its  
15 Fiscal Year 2013 appropriations.

16     § Section 7. Host Community Premiums Appropriation. The sum of  
17 Three Hundred Thousand Dollars (\$300,000) is appropriated from the Host  
18 Community Fund to the Municipal Planning Council Funds of the villages of  
19 Ordot and Inarajan pursuant to P.L. 30-165 for uses in accordance with §511003,  
20 Article 10, Chapter 51, Title 10 of the Guam Code Annotated.