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**Fwd: FY23 Citizen Centric Report - GHS-OCD**

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**Benjamin Cruz** <bjcruz@guamopa.com>

Tue, Aug 27, 2024 at 2:02 PM

To: Vincent Duenas <vduenas@guamopa.com>, Jerrick Hernandez <jhernandez@guamopa.com>, Joy Esperanza <jesperanza@guamopa.com>, Kayleen Concepcion <kconcepcion@guamopa.com>, Leonanie Leon Guerrero <lleonguerrero@guamopa.com>, Mariella Cruz <mcruz@guamopa.com>, Maryann Manglona <mmanglona@guamopa.com>, Frederick Jones <fjones@guamopa.com>, Ren Jalandoni <rjalandoni@guamopa.com>, Selina Onedera-Salas <sonederasalas@guamopa.com>, Thomas Eladio Battung <tbattung@guamopa.com>, Thomas Quichocho <tquichocho@guamopa.com>, Thyrsa Bagana <tbagana@guamopa.com>, Melissa Ngiralmau <mngiralmau@guamopa.com>

Sent from my iPhone

Begin forwarded message:

**From:** [charles.esteves@ghs.guam.gov](mailto:charles.esteves@ghs.guam.gov)**Date:** August 27, 2024 at 12:43:58 PM GMT+9**To:** [bjcruz@guamopa.com](mailto:bjcruz@guamopa.com)**Cc:** [admin@guamopa.com](mailto:admin@guamopa.com), Esther Aguigui <[esther.aguigui@ghs.guam.gov](mailto:esther.aguigui@ghs.guam.gov)>, Joseph Cabana <[joseph.cabana@ghs.guam.gov](mailto:joseph.cabana@ghs.guam.gov)>, Jenna Blas <[jenna.g.blas@ghs.guam.gov](mailto:jenna.g.blas@ghs.guam.gov)>, "Marie T. Quenga" <[marie.t.quenga@ghs.guam.gov](mailto:marie.t.quenga@ghs.guam.gov)>**Subject:** RE: FY23 Citizen Centric Report - GHS-OCD

Resending with corrected email for the HSA. Thank you.

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**From:** [charles.esteves@ghs.guam.gov](mailto:charles.esteves@ghs.guam.gov) <[charles.esteves@ghs.guam.gov](mailto:charles.esteves@ghs.guam.gov)>**Sent:** Tuesday, August 27, 2024 1:39 PM**To:** [bjcruz@guamopa.com](mailto:bjcruz@guamopa.com)**Cc:** [admin@guamopa.com](mailto:admin@guamopa.com); [ester.aguigui@ghs.guam.gov](mailto:ester.aguigui@ghs.guam.gov); 'Joseph Cabana' <[joseph.cabana@ghs.guam.gov](mailto:joseph.cabana@ghs.guam.gov)>; 'Jenna Blas' <[jenna.g.blas@ghs.guam.gov](mailto:jenna.g.blas@ghs.guam.gov)>; 'Marie T. Quenga' <[marie.t.quenga@ghs.guam.gov](mailto:marie.t.quenga@ghs.guam.gov)>**Subject:** FY23 Citizen Centric Report - GHS-OCD*Hafa Adai* Public Auditor Cruz,

Attached is the Guam Offices of Homeland Security and Civil Defense's annual FY23 Citizen Centric Report submission. Thank you.

r/

Charles

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Charles V. Esteves, MA, MPA, CM

Administrator, Office of Civil Defense

(o) (671) 478-0202

(c) (671) 687-4821



**Transmittal Letter\_FY23 Citizen Centric Report\_GHS-OCD to OPA.pdf**

552K



Lourdes A. Leon Guerrero  
Governor  
Joshua F. Tenorio  
Lieutenant Governor

**OFFICES OF HOMELAND SECURITY AND CIVIL DEFENSE**

*Inasiguran I Tano' Guahan/Ufisinan Difensia Sibet*  
221-B Chalan Palasyo, Agana Heights, Guam 96910  
Tel: (671) 475-9600 / Fax: (671) 477-3727  
[www.ghs.guam.gov](http://www.ghs.guam.gov)



Esther J.C. Aguigui  
Homeland Security Advisor  
Charles V. Esteves  
Administrator, OCD

Ref No. OCD-24-0007

August 27, 2024

The Honorable Benjamin J.F. Cruz  
Public Auditor  
Office of Public Accountability  
Suite 401 DNA Building  
238 Archbishop Flores Street  
Hagatna, Guam 96910

*Hafa Adai Mr. Cruz:*

Under §1922 of Chapter 19 of Title 1, Guam Code Annotated, the Guam Offices of Guam Homeland Security and Civil Defense (GHS-OCD) respectfully submits the Fiscal Year 2023 Citizen-Centric Report (CCR).

Should you have any questions or need further information, please do not hesitate to contact our office. The point of contact is the undersigned at mobile (671) 687-4821 or [charles.esteves@ghs.guam.gov](mailto:charles.esteves@ghs.guam.gov)

Sincerely,

Charles V. Esteves  
Administrator, Office of Civil Defense

Enclosure

cc:

Esther J.C. Aguigui, Homeland Security Advisor, Guam Office of Homeland Security  
Joseph L. Cabana, Director, Guam Recovery Office

# We are

# Guam Offices of Homeland Security and Civil Defense



## Fiscal Year 2023 Citizen-Centric Report

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### Vision

Building a resilient Guam through proactive, comprehensive, and equitable homeland security and emergency management preparedness strategies to ensure our community's safety, well-being, and prosperity in the face of any challenge, setting the standard for Pacific readiness.

### OHS Mission

Develop and coordinate the implementation of a comprehensive plan to protect Guam and its people from terrorism, invasion, insurrection, rebellion, lawless violence, or the threat thereof



### OCD Mission

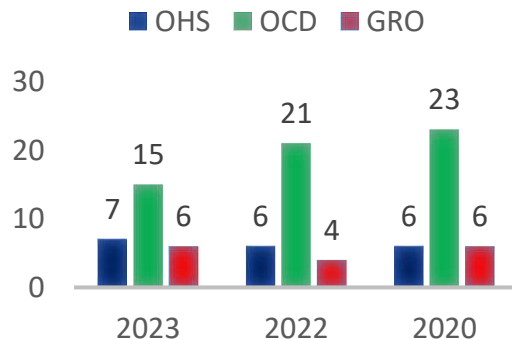
Executing all emergency functions to prevent, minimize, and repair injury and damages from natural and human-cause disasters.

### Strategic Goals

1. Infrastructure Resilience
2. Efficient and Equitable Response and Recovery
3. Strengthened Partnerships and Collaborative Initiatives
4. Enhanced Preparedness and Training
5. Community Engagement and Public Awareness
6. Preparedness Against Emergent Threats

### Personnel

	2023	2022	2021
Office of Homeland Security	2	1	1
Mariana Regional Fusion Center	5	5	5
Office of Civil Defense	15	21	23
Guam Recovery Office	6	4	6
<b>TOTAL</b>	<b>28</b>	<b>31</b>	<b>35</b>



# MAJOR ACCOMPLISHMENTS

## Typhoon Mawar Response and Recovery Operations

### Coordinating Activities

GHS-OCD led comprehensive response and recovery efforts following Typhoon Mawar, which landed on May 24, 2023. The operations included coordination with FEMA and local partners to support those affected, resulting in significant financial and material aid.

**1000+** DLAN Requests

The Territory Emergency Operations Center was the central hub for all requests for support



### Mass Care

Supported operations across two temporary shelters by providing food, water, and sanitary products.

## National Preparedness Month

### Public Information Campaign and Outreach

We collaborated with local schools to educate students on the importance of preparedness through interactive sessions that taught children how to respond during emergencies, including earthquake and typhoon drills. In addition to school outreach, GHS-OCD launched a comprehensive public information campaign using social media and local radio to provide tips on emergency preparedness and emphasize the importance of staying informed and ready for any situation.



### NPM Grand Finale

Our Grand Finale at the Agana Shopping Center brought together various emergency management stakeholders, including federal and local agencies, non-profits, and the private sector. The expo featured demonstrations, information booths, and hands-on activities designed to engage and educate the public.

**50+** Outreach Events

Despite the challenges posed by Typhoon Mawar, we increased the number of outreach events conducted in FY23 compared to the previous year. The agency engaged the community through over 50 outreach events, focusing on disaster preparedness, public safety, and emergency response education.

**15** Training Events

GHS-OCD continued its robust training program, conducting 15 training events aimed at enhancing the skills and readiness of our emergency management personnel. Key training included the Incident Command System (ICS) courses, CERT programs for both teens and adults and specialized workshops on cybersecurity and hazardous materials handling. These training sessions ensured that our teams and community volunteers were well-prepared to effectively respond to emergencies, reinforcing Guam's overall resilience against various threats.

**16** Exercises

Organized and participated in 16 exercises designed to test and improve Guam's emergency response capabilities. Exercises included active shooter simulations, cybersecurity drills, and disaster response scenarios, providing critical opportunities for emergency management teams and partners to practice coordination and decision-making under realistic conditions. The lessons learned from these exercises have been instrumental in refining our response strategies, ensuring that Guam remains prepared to handle a wide range of potential crises.

# FINANCIALS

## Appropriations

### General Fund

GHS-OCD does not have a general fund appropriation and remains 100% federally funded.

### Federal Funds

In FY23, GHS-OCD secured significant funding through various federal grants to enhance Guam's emergency preparedness and infrastructure resilience. **HSGP** maintained strong support with \$1.1 million, while the **NSGP** saw a substantial increase to \$731,000. The **SLCGP** also grew to \$1.07 million, reflecting the growing emphasis on cybersecurity.

**EMPG** was slightly reduced from the previous year, as supplemental pandemic-related funding was no longer available. **BRIC** grant saw a significant increase to \$26.2 million, underscoring continued investments in disaster resilience. **NTHMP** also received \$479,000, ensuring ongoing efforts to strengthen Guam's preparedness against tsunami threats.

Overall, the total federal funding for FY23 amounted to \$5.23 million, a significant decrease from FY22, largely due to the absence of the PA grant, which was only available following a presidentially declared disaster.

## Federal Grants

	2023	2022	2021
<b>U.S. Department of Homeland Security (DHS)</b>			
Homeland Security Grant Program (HSGP)	\$ 1.1M	1.11M	1.05M
Non-Profit Security Grant Program (NSGP)	\$ 731K	610K	464K
State and Local Cybersecurity Grant Program (SLCGP)	\$ 1.07M	500K	-
<b>DHS-Federal Emergency Management Agency (FEMA)</b>			
Emergency Management Performance Grant (EMPG)	\$ 985K	1.12M	995K
EMPG American Rescue Plan Act	\$ -	-	280K
EMPG-Supplemental	\$ -	-	-
Building Resilient Infrastructure and Communities (BRIC)	\$ 26.2M	1.48M	1.18M
Public Assistance (PA)	\$ -	-	52.10M
Hazard Mitigation Grant Program (HMGP)	\$ -	-	238K
<b>National Oceanic and Atmospheric Administration (NOAA)</b>			
National Tsunami Hazard Mitigation Grant Program	\$ 479K	406K	803K
<b>TOTALS</b>	<b>\$ 30.57M</b>	<b>5.23M</b>	<b>\$57.11M</b>

## Budget by Object Class

	2023	% of Total	2022	% of Total
Personnel	\$ 1.67M	34.4	1.12M	29.7
Fringe Benefits	\$ 680K	14.0	456K	12.1
Travel	\$ 391K	8.1	122K	3.1
Equipment	\$ 457K	9.4	74K	2.0
Supplies	\$ 86K	1.8	35K	0.9
Contractual	\$ 1.57M	32.3	1.97M	52.2

## Expenditures

In FY23, personnel costs became the largest expenditure, making up 34.4% of the budget, up from 29.7% in FY22, reflecting a strong focus on workforce investment. Contractual services, while still significant at 32.3%, decreased from 52.2% in the previous year, indicating a shift towards strengthening internal capabilities. Travel and equipment expenses grew, underscoring the need for mobility and updated resources, while supplies remained a smaller portion of the budget at 1.8%. Our budget reflects a strategic realignment towards building internal capacity while maintaining essential services and operational readiness.

# OUR FUTURE

## Economic Outlook

Federal grants remain a cornerstone of GHS-OCD's financial strategy, particularly as we adapt to an evolving landscape of threats and challenges. The substantial increase in funding for programs like the **BRIC** and the **SLCGP** in FY23 reflects ongoing federal support for critical infrastructure and cybersecurity enhancements. However, reducing specific grants, such as **EMPG**, underscores the uncertainty in future federal allocations.

As federal priorities shift, we must proactively pursue new grant opportunities and reinforce partnerships with federal agencies to secure sustained financial support. Additionally, given the significant reliance on federal funds, particularly for large-scale projects and disaster resilience efforts, exploring general fund support from the local government will be crucial. A diversified approach will ensure that our critical programs remain robust and that we safeguard Guam's residents effectively against emerging threats and hazards. By balancing federal grants with local funding and innovative partnerships, GHS-OCD will be better positioned to maintain operational readiness and adapt to an uncertain economic environment.



## Future Challenges

We face an increasingly complex landscape of challenges that demand vigilant attention and proactive strategies. Climate change leads to more frequent and severe weather events, heightening the need for robust disaster preparedness and response efforts. Cybersecurity threats remain a critical concern, particularly as cybercriminals and nation-state actors, including those from the Asia-Pacific region, increasingly target critical infrastructure and governmental operations. The geopolitical tensions in this region further exacerbate the risk of cyberattacks, espionage, and other hostile activities that could disrupt essential services and compromise national security. Emerging threats, such as the potential for biosecurity incidents and the evolving tactics of non-state actors, add further complexity to our mission. As we navigate these multifaceted threats, we are committed to enhancing our resilience and operational flexibility to ensure the safety and preparedness of our community. Addressing these challenges will require a coordinated approach, leveraging local and federal resources to safeguard Guam's residents against current and future risks.

## Contact Us

We are committed to keeping the community informed and prepared. For more information or to get involved, please contact us:

**Mailing/Office:** 221B-Chalan Palasyo, Agana Heights, GU 96913  
**Phone:** (671) 475-9600  
**Website:** [www.ghs.guam.gov](http://www.ghs.guam.gov)  
**Email:** [info@ghs.guam.gov](mailto:info@ghs.guam.gov)



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